Prison Rape Elimination Act (PREA) Audit Report Adult Prisons & Jails □ Interim ⊠ Final Date of Report: 06/08/19			
Auditor Information			
Name: Sonya Love	Email: sonya.love@nakamotogroup.com		
Company Name: The Nakamoto Group, Inc.			
Mailing Address: 11820 Parklawn Drive, Suite 240	City, State, Zip: Rockville, MD 20852		
Telephone: 301-468-6535	Date of Facility Visit: April 30 – May 2, 2019		
Agency Information			
Name of Agency: Federal Bureau of Prisons (BOP)	reau of Prisons (BOP) Governing Authority or Parent Agency (If Applicable): U.S. Department of Justice (DOJ)		
Physical Address: 320 First Street, NW	City, State, Zip: Washington, DC 20534		
Mailing Address: 320 First Street, NW City, State, Zip: Washington, DC 20534			
elephone: 202-307-3198 Is Agency accredited by any organization? X Yes			
The Agency Is: Dilitary	Private for Profit Private not for Profit		
Municipal County	State State Federal		
Agency mission: The mission of the Federal Bureau of Prisons is to protect society by confining offenders in the controlled environments of prisons and community-based facilities that are safe, humane, cost-efficient, and appropriately secure, and that provide work and other self-improvement opportunities to assist offenders in becoming law-abiding citizens.			
Agency Website with PREA Information: https://www.bop.gov/inmates/custody_and_care/sexual_abuse_prevention.jsp			
Agency Chief Executive Officer			
me: Hugh Hurwitz Title: Acting Director			
Email: BOP-CPD/PREACoordinator@BOP.GOV Telephone: 202-616-2112			
Agency-Wide PREA Coordinator			
Name: Jill Roth	Title: National PREA Coordinator		

Email: BOP-CPD/PREACoordinator@BC	P.GOV	Telephone	: 202-616-	2112	
PREA Coordinator Reports to: R. L. Rhodes, Acting Assistant Director		Number of PREA Coo	-	lanagers v lone	who report to the
Facility Information					
Name of Facility: Federal Prison Camp Pensacola					
Physical Address: 110 Raby Avenue, Pensacola, FL 32509					
Mailing Address (if different than above): P.C). Box 3933	3, Pensaco	la, FL 32516		
Telephone Number: 850-457-1911					
The Facility Is: Dilitary		Private for p	rofit	D Priva	ate not for profit
Municipal County		State		🛛 Fe	deral
Facility Type:	🗌 Jail		\geq	Prison	
Facility Mission: The mission of the Federal Prison Camp, Pensacola, Florida, is to provide a safe, secure, and humane environment for inmates and staff. Opportunities for self-improvement including work, education, vocational training, religious, and counseling programs are provided. These programs are designed to assist inmates during confinement and upon release, as well as, to facilitate the orderly operation of the institution.					
Facility Website with PREA Information: https://www.bop.gov/inmates/custody_and_care/sexual_abuse_prevention.jsp					
Warden/Superintendent					
Name: William Woods Title: Warden					
Email: PEN/PREAComplianceMgr@bop.gov Telephone: 850-457-1911					
Facility PREA Compliance Manager					
Name: Kim Neely Title: Associate Warden					
Email: PEN/PREAComplianceMgr@bop.	Email: PEN/PREAComplianceMgr@bop.gov Telephone: 850-457-1911				
Facility Health Service Administrator					
Name: Jeffrey Eiben Title: Health Services Administrator		or			
Email: PEN/PREAComplianceMgr@bop.gov Telephone: 850-457-1911					
Facility Characteristics					
Designated Facility Capacity: 708	Designated Facility Capacity: 708 Current Population of Facility: 573				
Number of inmates admitted to facility during the past 12 months492			492		

Number of inmates admitted to facility during the past 12 months whose length of stay in the facility was for 30 days or more:			492	
Number of inmates admitted to facility during the past 12 months whose length of stay in the facility was for 72 hours or more:			492	
Number of inmates on date of audit who were admitted to facility prior to August 20, 2012:			0	
Age Range of Population:Youthful Inmates Under 18:0		Adults: 2	20 - 86	
Are youthful inmates housed separately from the adult population?			X NA	
Number of youthful inmates housed at this facility during t	he past 12 m	nonths:		N\A
Average length of stay or time under supervision:				15-39 months
Facility security level/inmate custody levels:				Minimum Security/ Out and Community Custody
Number of staff currently employed by the facility who may	-			92
Number of staff hired by the facility during the past 12 months who may have contact with inmates:			with	92
Number of contracts in the past 12 months for services with contractors who may have contact with inmates:			e contact	5
Physical Plant				
Number of Buildings: 20 Number of Single Cell Housing Units: 4				
Number of Multiple Occupancy Cell Housing Units: 4				
Number of Open Bay/Dorm Housing Units: 2				
Number of Segregation Cells (Administrative and Disciplinary:0(FPC Pensacola utilizes the San Rosa County Jail for administrative and disciplinary use)			itive and	
Description of any video or electronic monitoring technology (including any relevant information about where cameras are placed, where the control room is, retention of video, etc.): FPC Pensacola utilizes a video camera system for video surveillance. Cameras are placed strategically throughout the complex to ensure the safety and security of both inmates and staff.				
Medical				
Type of Medical Facility:	Care Le	vel 2		
Forensic sexual assault medical exams are conducted at: West Florida Regional Medical Center			Center	
8383 N. Davis Hwy. Pensacola, Florida 32514				
Other				
putherized to enter the facility			36 volunteers/5 contractors	
Number of investigators the agency currently employs to in	nvestigate al	legations of se	xual abuse:	253

Audit Findings

Audit Narrative

The auditor's description of the audit methodology should include a detailed description of the following processes during the pre-onsite audit, onsite audit, and post-audit phases: documents and files reviewed, discussions and types of interviews conducted, number of days spent on-site, observations made during the site-review, and a detailed description of any follow-up work conducted during the post-audit phase. The narrative should describe the techniques the auditor used to sample documentation and select interviewees, and the auditor's process for the site review.

<u>Overview</u>

The on-site Prison Rape Elimination Act (PREA) compliance audit of Federal Prison Camp (FPC), located in Pensacola, FL was conducted on April 30 - May 2, 2019 by U.S. Department of Justice (DOJ) certified PREA Auditor, Sonya Love, The Nakamoto Group, Inc. The Auditor conducted an opening meeting, toured the entire facility, interviewed a random sample of staff and inmates, and reviewed PREA related staff and inmate documentation onsite.

Pre-Audit Phase

This is the second PREA (Prison Rape Elimination Act) audit for the Federal Prison Camp (FPC) Pensacola. The standards used for this audit became effective August 20, 2012. An internet search confirmed the FPC Pensacola 2016 PREA Report was posted on the facility's website June 17, 2016. The Auditor did not receive any letters from offenders at the facility prior to arrival at the institution or upon return to the office after completion of the on-site review.

The Auditor found the Admissions and Orientation Handbook, available in English for review on the Bureau of Prisons website. The Spanish version of the Admissions and Orientation Handbook is available on request. The handbook contained information such as the facility rules, available programs and services, details on the inmate telephone system (TRUFONE), intake screening and orientation process information and specifics on the inmate Electronic Bulletin Board (EBB), available to inmates via a TRULINCS terminal located on each living unit.

TRULINCS is one mechanism available for inmates to correspond with the BOP National PREA Coordinator, Institution PREA Compliance Manager (IPCM), the Warden, Regional Director, the Office of Inspector General (OIG), and U.S. Department of Justice. The national advocacy group, Just Detention International (JDI) and a local advocacy group was contacted by the Auditor and neither had any information on FPC Pensacola in the last 12 months.

An examination of the inmate handbook revealed that the facility notifies all inmates:

• Telephone calls are subject to monitoring and recording except for unmonitored inmate calls to attorneys.

PREA Audit Report

- There is a zero-tolerance policy and no-tolerance philosophy for sexual victimization.
- There is a process in place to conduct investigations into all allegations of sexual abuse and sexual harassment.
- Provides information on how to access advocacy services in the local community.
- There is a comprehensive grievance process (Administrative Remedy).
- Their rights and responsibilities in the handbook.
- There are guidelines for inmate correspondence.
- How to access health care.
- Consensual sexual contact with staff and other inmates is prohibited.

The Auditor completed a review of the Pre-Audit Questionnaire (PAQ), applicable program statements, institution supplements, and other supportive documentation. Telephone calls and emails were exchanged between the BOP Management Analyst assigned to serve as a liaison between the facility and the Auditor during the audit process.

The following documentation was requested to be provided on the first day of the onsite audit:

- Individual rosters of inmates by unit which includes inmates with disabilities, Limited English Proficient (LEP), LGBTI, inmates who reported sexual abuse, and inmates who reported sexual victimization during risk screening
- Individual rosters of staff roster by shift, new employees in the past 12 months, and specialized staff identified by the auditor
- Inmate census the first day of the audit
- Quarterly Salary Workforce minutes 2018 and 2019
- Unannounced institutional rounds sheets
- List of contact information for volunteers
- SANE/SAFE point of contact information, West Florida Regional Medical Center, 8383 N Davis Hwy, Pensacola, FL 32514
- Copies of training acknowledgments for volunteers and contractors

Entrance Briefing and Tour (On-site Audit)-First day

The on-site visit for the Prison Rape Elimination Act (PREA) compliance audit of the Federal Prison Camp (FPC) Pensacola was conducted on April 30 - May 2, 2019. The population on the first day of the audit was 573. The rated capacity is 708. A meeting took place with the Warden, Associate Warden/IPCM, Chief Psychologist, BOP PREA/ACA Management Analyst, the National PREA Coordinator, and other members from the FPC Pensacola administrative team. The Auditor discussed her sampling strategy, logistics for the facility tour, interview schedules and the need to review additional supportive documentation while onsite. The Auditor was provided a private room in which to work and conduct confidential interviews. All requested files and rosters, both staff and inmates, were made available to the Auditor for her review.

Tour of FPC Pensacola

The tour of facility included the Receiving and Discharge (R&D) intake processing areas, all living units, the Health Services Department, Recreation, Food Service, facility support areas, Education, Visiting Room, Psychology Services and other programming areas.

All living units were equipped with showers and privacy curtains. Each living unit had a red phone that provided inmates with direct access to facility staff 7-days a week, 24 hours a day. During the tour, inmates affirmed their awareness of purpose the red phones located on each living unit. Inmates verbalized that the red phone provided them an added layer of access to staff, if necessary. Further, all living units had toilet stalls with privacy screens to ensure the privacy of inmates. PREA related posters were visible on all living units in addition to contact information for a local victim advocacy group, Lakeview Center Baptist Health Center, and the PREA audit notices. Several blind spots were identified and immediately corrected around the facility:

- B-Floor-2X mop room and iron room.
- C-Floor-2X mop room and iron room.
- D-Floor-2X mop room and iron room.
- Hobby Craft/Wood Shop
- Yoga room
- Laundry room
- Tool room
- Treadmill room
- Kitchen dish machine

The facility immediately corrected the blind spots by installing dome mirrors to enhance visibility and the safety for all concerned.

The auditor interviewed the following categories of specialized and random staff, during the onsite phase of the audit:

Category of Staff Interviewed	# Interviews Conducted
Random Staff	20
Specialized Staff	24
Total Staff Interviewed	44
Note: Selected from all shifts	·

Other staff interactions during the facility tour# Interviews ConductedStaff Interactions during the facility tour2Staff who refused to be interviewed0Total Staff Interviewed2Category of Specialized Staff Interviewed# Interviews ConductedAgency Contract AdministratorOn file for this cycleAgency National PREA Coordinator1

Intermediate or higher-level facility staff responsible for conducting an announced round to identify and deter staff sexual abuse and sexual harassment	2
Line staff who supervise youthful inmates, if any	0
Education staff who work with youthful inmates, if any	0
Program staff who work with youthful inmates, if any	0
Medical staff	1
Mental health staff	2
Administrative (human resource) staff	1
SAFE and SANE staff	1
Volunteers who have contact with inmates	4
Contractors who have contact with inmates	4
Investigative staff	1
Staff who perform screening for risk of victimization and abusiveness	2
Staff who supervise inmates in segregated housing	1
Designated staff member charged with monitoring retaliation	1
First responders, security staff	1
First responders, non-security staff	1
Intake staff	1
Total staff interviewed	24

Site Review

Immediately following the opening meeting, a tour of the facility was completed. The Auditor was escorted by the IPCM. During the tour, the Auditor reviewed PREA related documentation and materials located on bulletin boards. Other areas of focus during the facility tour included, but were not limited to, levels of staff supervision, and limits to cross-gender viewing. All signs and postings were in both English and Spanish. Inmates are allowed to shower, dress, and use the toilet facilities without exposing themselves to employees of the opposite gender. Informal and formal conversations with employees and inmates regarding the PREA standards were conducted. Postings regarding PREA violation reporting and the agency's zero-tolerance policy for sexual abuse and sexual harassment were prominently displayed in all living units and other meeting areas throughout the facility. Audit notice postings with the PREA Auditor's contact information were posted in the same areas and was posted within the time limits outlined in the standard. Inmate interviews confirmed the placement of the PREA notices. Other notable observations during the tour:

- Crime Stoppers # 1-856-575-5431 was posted on all living units
- Advocacy helpline (850) 438-1617 or (850) 433-7273
- Florida Council Against Sexual Violence (850) 297-2000 or toll free (888) 956-7273
- There are no youthful offenders

- TURLINCS and telephones were assessable to inmates and found in good working order
- 1-800 #'s were not assessible using the inmate telephone system
- FPC Pensacola does not maintain a segregation unit on site

Inmate Interviews

At the time of the audit there were 573 male inmates housed at FPC Pensacola. A total of 34 inmates were interviewed which included two Limited English Proficiency (LEP), two physically disabled, two inmates who self-identified as being a part of the LGBTI community of which one inmate self-identified as transgender. In addition, the Auditor interviewed zero inmates who reported sexual abuse and two inmates who reported sexual victimization during risk screening. Zero inmates refused to be interviewed. Interviews were conducted using the Department of Justice protocols to access inmate's knowledge of PREA and the reporting mechanisms available to them.

Category of Inmates Interviewed	Interviews Conducted
Random inmates	26
Targeted inmates	8
Youthful inmates	0
Total inmates interviewed	34
Targeted Inmate Interviews-Breakdown	Interviews Conducted
Youthful Inmates	0
Inmates with a Physical Disability	2
Inmates who are Blind, Deaf, or Hard of Hearing	0
Inmates who are Limited English Proficient (LEP)	2
Inmates with a Cognitive Disability	0
Inmates who Identify as Lesbian, Gay , or	1
Bisexual	
Inmates who Identify as Transgender or Intersex	1
Inmates in Segregated Housing for High Risk of	0
Sexual Victimization	
Inmates who Reported Sexual Abuse that	0
occurred at the Facility	
Inmates who Reported Sexual Victimization	2
During Risk Screening	
Total Number of Targeted Inmates Interviews	8

*Note: Inmates selected from various living units

Staff Interviews

A total of 44 staff members were interviewed to include correctional officers (from all three shifts) and administrative/specialized staff. The administrative staff included the Human Resource Manager, Associate Warden/IPCM, Lieutenants, Health Services Administrator, Chief Psychologist, and Unit Managers. Staff interviews confirmed they were all trained to act

as first responders in the event of a PREA related incident. Both random and specialized staff were interviewed on each day of the on-site audit.

The Auditor conducted a telephone interview with the local community victim advocacy organization which confirmed that FPC Pensacola has a relationship with the organization and they will provide, a 24-hour a day, seven days a week Sexual Assault Hotline, medical accompaniment and advocacy for an inmate victim of sexual assault. A representative at the West Florida Regional Medical Center, confirmed that forensic examinations of inmates of sexual assault will be conducted by trained SANE/SAFE at the hospital.

<u>File Review</u>

The Auditor reviewed the FPC Pensacola training ledger to confirm that random and specialized staff interviewed during the audit were following PREA training mandates. The Auditor confirmed compliance with training requirements established by PREA. The screening and intake procedures were evaluated by the Auditor onsite by reviewing 30 random and targeted inmate files which included a vulnerability assessment instrument and inmate education verification documentation and interviews with intake and Unit Team staff.

Investigations

All investigations are handled by either the Office of Inspector General (OIG), Federal Bureau of Investigation (FBI), or the facility Special Investigative Services Department. Information is transmitted quickly to the appropriate investigating body.

There were no allegations of sexual assault/harassment that required a criminal and/or administrative investigation in the past 12 months.

The IPCM is responsible for receiving verbal and telephonic referrals 24 hours a day, seven days a week. Additionally, abuse investigation outcomes and general protective services assessment outcomes are submitted to, reviewed by, and finalized by the IPCM which is forwarded to the appropriate higher authority.

Advocacy Contact Information

Group Name	Contact Information
Just Detention International	3325 Wilshire Blvd, Suite 340
	Los Angeles, CA 90010 T (213) 384-1400
Lakeview Center an affiliate of	221 West Lakeview Ave., Pensacola, FL 32501 ·
Baptist Health Center	(850) 432-1222
Florida Council Against Sexual	1820 E. Park Avenue, Suite 100, Tallahassee, FL 32301
Violence	(850) 297-2000

<u>Closeout</u>

PREA Audit Report

Upon completion of the onsite audit process, a closing meeting was held with the Warden, Associate Warden/IPCM, Chief Psychologist, BOP PREA/ACA Management Analyst, and the BOP National PREA Coordinator to discuss the next step in the audit process. Facility staff was very helpful and responsive to the needs of the Auditor and any concerns that were expressed. The Auditor thanked the Warden, the National BOP PREA Coordinator, and the entire FPC Pensacola staff for their cooperation in the onsite review process.

Facility Characteristics

The auditor's description of the audited facility should include details about the facility type, demographics and size of the inmate, inmate or detainee population, numbers and type of staff positions, configuration and layout of the facility, numbers of housing units, description of housing units including any special housing units, a description of programs and services, including food service and recreation. The auditor should describe how these details are relevant to PREA implementation and compliance.

The Federal Prison Camp is located in Pensacola, Florida. The facility is located approximately 60 miles east of Mobile, Alabama and 20 miles northwest of Pensacola Beach, Florida in Escambia County. The facility came into existence as part of a mutual agreement between the Department of the Navy and the Bureau of Prisons in which the Navy agreed to provide the Bureau of Prisons with inmate housing and the Bureau of Prisons agreed to provide the Navy with a free work force in the way of inmate labor. FPC Pensacola is located on the Naval Education and Training Professional Development and Technology Center (NETPDC) Saufley Field. FPC Pensacola is located on the east end of the NETPDC property, approximately 6 miles from Interstate 10. The main institution sits on 23.5 acres. There is one exit and entrance point, through the manned front gate of Saufley Field and the perimeter is patrolled by two roving patrol vehicles.

The FPC provides an inmate workforce to support Navy operations mainly at Saufley Field, Whiting Field, Corry Station, Blue Angel Park, and the Naval Air Station, Pensacola. Both the Bureau of Prisons and the military have taken care to ensure that inmates do not replace civilian jobs. The work these inmates perform is predominately grounds maintenance and common-labor type work.

FPC Pensacola is an all-male, minimum-security level work camp which was activated in 1988. Opportunities for self-improvement including work, education, vocational training, religious, and counseling programs are provided. These programs are designed to assist inmates during confinement and upon release, as well as, to facilitate the orderly operation of the institution. Inmate ages range between 20 to 86 years of age and the facility designated capacity is 708. The inmate population on the first day of the audit was 573 and the average daily population during this audit period was 573 at the FPC.

FPC Pensacola offers varied educational opportunities which include, but is not limited to:

General Educational Development (GED)

The GED program is offered in English and Spanish and covers all academic levels.

Adult Continuing Education (ACE)

The ACE Program is designed to provide continuing educational experiences in a wide variety of high interest subject areas. Course offerings are determined by inmate surveys and by staff requests.

Courses with a business emphasis have been popular with the inmate population. The Adult Continuing Education Program includes general interest courses designed to enrich inmates' general knowledge in particular subjects. Classes are from eight to twelve weeks in length and course completion is noted on a student transcript.

Advanced Occupational Education

The Advanced Occupational Education (AOE) Program provides an opportunity for education above the high school level. In addition, correspondence courses offer degrees to inmates who wish to pay for the classes.

English as a Second Language (ESL)

ESL is mandatory for non-English speaking inmates. An exemption is granted to limited English speaking inmates who demonstrate English proficiency at the eighth-grade level on the CASAS (Comprehensive Adult Student Assessment System) Examination.

Parenting Program

The Parenting Program develops positive relationships between inmates, their spouses, and children during and after incarceration. The program assists inmates in identifying and counteracting negative behavior which may result from a parent/spouse being incarcerated. Additionally, the program assists enrolled inmates with adjustment into the community and home life. This course is conducted by a contracted agency.

Pre-Release Classes (RPP)

The Release Preparation classes are offered quarterly. Education focuses on job skills and financial education. These classes last four to ten weeks and are entered on the student's transcript upon completion.

UNICOR

UNICOR is the trade name for the Federal Prison Industries which maintains factories and provides employment for inmates. The UNICOR operation at FPC Pensacola employs approximately 55 inmates and operates a laundry and dry-cleaning service for five bases. The service includes laundry, dry-cleaning, alterations, embroidery, and upholstery for the hospital, billeting, and various government organizations.

Summary of Audit Findings

The summary should include the number of standards exceeded, number of standards met, and number of standards not met, **along with a list of each of the standards in each category**. If relevant, provide a summarized description of the corrective action plan, including deficiencies observed, recommendations

PREA Audit Report

Page 11 of 106

made, actions taken by the agency, relevant timelines, and methods used by the auditor to reassess compliance.

<u>Overview</u>

During the auditing period, FPC Pensacola reported zero allegations of sexual abuse/harassment in the revised Pre-Audit Questionnaire (PAQ). There is a well-established zero-tolerance culture throughout the institution with documentation addressing PREA standards. The agency, Federal Bureau of Prisons (BOP), maintains agency policies and the FPC has developed facility specific supplemental guidance for staff. FPC Pensacola has a system in place to capture criminal five-year records checks of current employees and contractors. The Auditor sampled 41 employment files for documentation of five-year background check were being completed in accordance with Standard 115.17.

While the facility conducts unannounced rounds on every shift at varied times the sequencing of most unannounced rounds were predictable in that they occurred between a particular period of time, with the exception of two intermediate supervisors, the Captain and Safety Manager. Unannounced rounds reviewed by the Auditor indicated that the Captain and the Safety Manager unannounced rounds varied day-by-day and included daily visits to all areas of the facility to include daily visits to each living unit, and Mainline. The time spent at each location was particularly meaningful. This Auditor commends the Captain and the Safety Manager's efforts to conduct unannounced rounds in such a way as to enhance supervision of staff, deter and prevent staff sexual abuse and sexual harassment. Further, during inmate interviews (random and targeted) the population commended the Warden for his active weekly participation in the inmate orientation process. Inmates (100%) confirmed that the Warden participated in the orientation process and provided them with the opportunity to directly ask the Warden guestions during the inmate educational training regarding PREA. The Auditor also commends the Chief Psychologist for her dedication to educating staff and inmates regarding the PREA. The Chief Psychologist's efforts were evident in the ongoing PREA education inmates receive via TRULINCS like the National Sexual Abuse hotline access information, sexual battery brochures, posters on victim advocacy and posting the same information on each living units. She is equally dedicated to keeping staff informed about PREA utilizing an electronic platform through the internet, with PREA related education such as Tips of the Month and subject matter discussions with topics like, "Zero Tolerance of Sexual Abuse and Harassment and Good Boundaries with Inmates "

Staff Interviews

Interviews with random and specialized staff confirmed that staff understood the agency position regarding the Prison Rape Elimination Act (PREA). Random and specialized staff were knowledgeable about their roles in the prevention, reporting, and detection of sexual abuse and sexual harassment, and their responsibilities in the event of a PREA related incident, particularly as a first responder. Each staff member (Random and Specialized) verbalize the steps they would take as a first responder to a PREA related incident. Reporting mechanisms were displayed in all common areas throughout the facility. A review of the FPC

Pensacola staff training ledger and curriculum was completed by the Auditor. The records of staff PREA training and a review of the curriculum support the finding that all staff have received general PREA training. When applicable specialized staff received role specific training as mandated in Standards 115.32, 115.34 and 115.35.

Inmate Interviews

Interviews with inmates revealed a good understanding of the PREA safeguards and the zerotolerance policy. Comprehensive inmate PREA education is provided in written form (i.e. Inmate Handbook, intake packet), personal instruction, videos, and posters. Thirty vulnerability assessment instruments were reviewed by the Auditor which affirmed that intake and classification assessments are efficient and seamless in addressing referrals based on victimization or abusiveness screening data. Inmates (Random and Targeted) interviews acknowledged the admissions screening process included questions regarding any history of sexual abuse or victimization and whether they would like to identify a sexual preference. Inmates expressed during interviews that they were aware of how to report abuse internally and externally. Random and targeted inmates expressed trust in the staff, and they felt comfortable reporting abuse to facility staff. Some (20%) inmates were very aware of the services provided by the local victim advocacy organization. Other (80%) inmates had only a vague knowledge of community advocacy services available to victims of abuse, but they knew how to obtain more information about advocacy services from Unit Team members in the facility. All (100%) inmates confirmed knowledge regarding the inmate electronic bulletin board (EBB) which can be found on TRULINCS. These same inmates confirmed the presence of PREA related information and education in addition to information posted on each living unit.

Auditor Note: No standard should be found to be "Not Applicable" or "NA". A compliance determination must be made for each standard.

1

Number of Standards Exceeded:

• §115.53

Number of Standards Met:

44

- §115.11; §115.12; §115.13; §115.14; §115.15; §115.16; §115.17; §115.18
- §115.21; §115.22
- §115.31; §115.32; §115.33; §115.34; §115.35
- §115.41; §115.42; §115.43
- §115.51; §115.52; §115.54
- §115.61; §115.62; §115.63; §115.64; §115.65; §115.66; §115.67; §115.68
- §115.71; §115.72; §115.73; §115.76; §115.77; §115.78
- §115.81; §115.82; §115.83; §115.86; §115.87; §115.88; §115.89
- §115.401; §115.403

Number of Standards Not Met:

Summary of Corrective Action (if any)

115.41 Screening for risk of victimization and abusiveness. Thirty-day routine reassessments completed by the Unit Team were not well documented by the facility. Reassessments of inmate's risk level when warranted due to a referral, request, receipt of additional information that bears on the inmate's risk of sexual victimization or abusiveness was well documented.

Corrective Action: FPC Pensacola developed a system to complete and document reassessments during Unit Team reviews until the agency implements a more formalized electronic method to document routine reassessment of inmates for risk of victimization during Unit Team reviews.

115.52 Exhaustion of administrative remedies. BOP does not impose a time limit on when an inmate may submit a grievance regarding an allegation an incident of sexual abuse. FPC Pensacola handbook was not up-to-date. The facility should adopt the most current Program Statement 1330.18 into the inmate handbook.

Corrective Action: FPC Pensacola updated the handbook.

PREVENTION PLANNING

Standard 115.11: Zero tolerance of sexual abuse and sexual harassment; PREA coordinator

All Yes/No Questions Must Be Answered by The Auditor to Complete the Report

115.11 (a)

115.11 (b)

- Has the agency employed or designated an agency wide PREA Coordinator? ⊠ Yes □ No

115.11 (c)

Auditor Overall Compliance Determination

- **Exceeds Standard** (*Substantially exceeds requirement of standards*)
- Meets Standard (Substantial compliance; complies in all material ways with the standard for the relevant review period)
- **Does Not Meet Standard** (*Requires Corrective Action*)

Instructions for Overall Compliance Determination Narrative

The narrative below must include a comprehensive discussion of all the evidence relied upon in making the compliance or non-compliance determination, the auditor's analysis and reasoning, and the auditor's conclusions. This discussion must also include corrective action recommendations where the facility does not meet the standard. These recommendations must be included in the Final Report, accompanied by information on specific corrective actions taken by the facility.

Evidence Reviewed (on-site visit, documentation, staff and inmate interviews):

- 1. Pre-Audit Questionnaire (PAQ)
- 2. Program Statement (PS) 5324.12 Sexually Abusive Behavior Prevention and Intervention Program
- 3. Institutional Supplement (IS) PEN 5324.12
- 4. Employee PREA training Curriculum and Sign-in sheets
- 5. Admissions and Orientation (A&O) Handbook
- 6. Sexually Abusive Behavior Prevention and Intervention Pamphlet (SABPIP)
- 7. 2019 FPC Pensacola Organizational Chart
- 8. Interviews with the following:
 - a. Associate Warden/IPCM

The agency's zero-tolerance policy against sexual abuse was clearly established in the above documentation and via interviews. The agency's zero-tolerance toward sexual abuse is clearly established and the policy also outlines the agency's approach to preventing, detecting, and responding to sexual abuse and sexual harassment allegations. The Associate Warden serves as the Institution PREA Compliance Manager (IPCM). In addition to the IPCM, the agency has designated a National PREA Coordinator and a PREA Coordinator assigned to each regional office to ensure adherence to the PREA. The IPCM reports to the Warden. Zero-tolerance posters are displayed throughout every area of the facility. The agency and facility directives outline a zero-tolerance policy for all forms of sexual abuse and sexual harassment. Inmates are informed orally and in writing about the zero-tolerance policy and the PREA program during in-processing and are required to view a video during admissions and orientation presentations. PREA program information is contained in the Admissions and Orientation (A&O) Handbook, the Sexually Abusive Behavior Prevention and Intervention Pamphlet (SABPIP), and is posted throughout the facility, as observed during the tour by this Auditor. All PREA information, both video and written, is available in English and Spanish. Interpretive services are available for inmates who do not speak or read English or Spanish. Both institution staff and inmates are provided with multiple opportunities to become informed of PREA policies and procedures. All employees receive initial training and Annual Refresher Training (ART), and the correctional officers are updated during routine teleconferences throughout the year. FPC Pensacola is found to be in compliance with the standard.

Corrective action: None required

Standard 115.12: Contracting with other entities for the confinement of inmates

All Yes/No Questions Must Be Answered by the Auditor to Complete the Report

115.12 (a)

If this agency is public and it contracts for the confinement of its inmates with private agencies or other entities including other government agencies, has the agency included the entity's obligation to comply with the PREA standards in any new contract or contract renewal signed on or after August 20, 2012? (N/A if the agency does not contract with private agencies or other entities for the confinement of inmates.) ⊠ Yes □ No □ NA

115.12 (b)

Auditor Overall Compliance Determination

Exceeds Standard (Substantially exceeds requirement of standards)

Meets Sta

Meets Standard (Substantial compliance; complies in all material ways with the standard for the relevant review period)

Does Not Meet Standard (*Requires Corrective Action*)

Instructions for Overall Compliance Determination Narrative

The narrative below must include a comprehensive discussion of all the evidence relied upon in making the compliance or non-compliance determination, the auditor's analysis and reasoning, and the auditor's conclusions. This discussion must also include corrective action recommendations where the facility does not meet the standard. These recommendations must be included in the Final Report, accompanied by information on specific corrective actions taken by the facility.

Evidence Reviewed (on-site visit, documentation, staff and inmate interviews):

- 1. Pre-Audit Questionnaire (PAQ)
- 2. Interviews with the following:
 - a. Institution PREA Compliance Manager (IPCM)

An interview with the IPCM, and the review of the PAQ substantiates that the agency requires contractual entities which they contract for the confinement of inmates (privatized prisons and/or inmate re-entry centers) to adopt and comply with the PREA standards. The IPCM confirmed that the agency contractual agreements were modified effective February 1, 2013, to incorporate the language requiring contractors to adopt and comply with PREA standards. FPC Pensacola has eight contracts for the confinement of inmates. FPC Pensacola is found to be in compliance with the standard.

Corrective action: None required

Standard 115.13: Supervision and monitoring

All Yes/No Questions Must Be Answered by the Auditor to Complete the Report

115.13 (a)

- Does the agency ensure that each facility has documented a staffing plan that provides for adequate levels of staffing and, where applicable, video monitoring, to protect inmates against sexual abuse? ☑ Yes □ No

- Does the agency ensure that each facility's staffing plan takes into consideration any judicial findings of inadequacy in calculating adequate staffing levels and determining the need for video monitoring? ☑ Yes □ No
- Does the agency ensure that each facility's staffing plan takes into consideration any findings of inadequacy from Federal investigative agencies in calculating adequate staffing levels and determining the need for video monitoring? ☑ Yes □ No
- Does the agency ensure that each facility's staffing plan takes into consideration all components of the facility's physical plant (including "blind-spots" or areas where staff or inmates may be isolated) in calculating adequate staffing levels and determining the need for video monitoring?
 Xes
 No
- Does the agency ensure that each facility's staffing plan takes into consideration the number and placement of supervisory staff in calculating adequate staffing levels and determining the need for video monitoring? ☑ Yes □ No

- Does the agency ensure that each facility's staffing plan takes into consideration the prevalence of substantiated and unsubstantiated incidents of sexual abuse in calculating adequate staffing levels and determining the need for video monitoring? ☑ Yes □ No

Page 18 of 106

115.13 (b)

In circumstances where the staffing plan is not complied with, does the facility document and justify all deviations from the plan? (N/A if no deviations from staffing plan.)
 □ Yes □ No ☑ NA

115.13 (c)

- In the past 12 months, has the facility, in consultation with the agency PREA Coordinator, assessed, determined, and documented whether adjustments are needed to: The staffing plan established pursuant to paragraph (a) of this section? ☑ Yes □ No
- In the past 12 months, has the facility, in consultation with the agency PREA Coordinator, assessed, determined, and documented whether adjustments are needed to: The facility's deployment of video monitoring systems and other monitoring technologies? ☑ Yes □ No
- In the past 12 months, has the facility, in consultation with the agency PREA Coordinator, assessed, determined, and documented whether adjustments are needed to: The resources the facility has available to commit to ensure adherence to the staffing plan? ☑ Yes □ No

115.13 (d)

- Has the facility/agency implemented a policy and practice of having intermediate-level or higherlevel supervisors conduct and document unannounced rounds to identify and deter staff sexual abuse and sexual harassment? ☑ Yes □ No

Auditor Overall Compliance Determination

- **Exceeds Standard** (Substantially exceeds requirement of standards)
- Meets Standard (Substantial compliance; complies in all material ways with the standard for the relevant review period)
- **Does Not Meet Standard** (*Requires Corrective Action*)

Instructions for Overall Compliance Determination Narrative

The narrative below must include a comprehensive discussion of all the evidence relied upon in making the compliance or non-compliance determination, the auditor's analysis and reasoning, and the auditor's conclusions. This discussion must also include corrective action recommendations where the facility does

not meet the standard. These recommendations must be included in the Final Report, accompanied by information on specific corrective actions taken by the facility.

Evidence Reviewed (on-site visit, documentation, staff and inmate interviews):

- 1. Pre-Audit Questionnaire
- 2. PS 5324.12 Sexually Abusive Behavior Prevention and Intervention Program
- 3. IS PEN 5324.12
- 4. Warden's 115.13(b)-2 Assurance Memo
- 5. Warden's 115.13(c)-1 Assurance Memo
- 6. FY19 1st. Qtr. Salary/Workforce Utilization Committee Meeting Minutes
- 7. FY19 Annual Work Force Purchase and Utilization Committee Meeting Minutes and Plan
- 8. Institutional Duty Officer Unannounced Institutional Rounds Reports
- 9. PS 3000.03: Human Resource Management Manual pages 8-12
- 10. FY18 1st. Qtr. Salary/Workforce Utilization Committee Meeting Minutes
- 11. FY18 2nd. Qtr. Salary/Workforce Utilization Committee Meeting Minutes
- 12. FY18 3rd. Qtr. Salary/Workforce Utilization Committee Meeting Minutes
- 13. FY18 4th. Qtr. Salary/Workforce Utilization Committee Meeting Minutes
- 14. Interviews with the following:
 - a. Institution PREA Compliance Manager (IPCM)
 - b. Staff conducting unannounced rounds

Agency policy requires each facility to review the staffing plans on an annual basis. Interviews with the Warden and executive staff revealed compliance with this subsection of Standard 115.13 and that other safety and security issues are always a primary focus when the facility considers and reviews their respective staffing plans. In addition to the quarterly Workforce Utilization meetings, the Warden meets weekly with his executive staff including the Business Administrator, Captain, SIS Lieutenant, and the Human Resource Manager (HRM) to address staffing issues as it relates to the PREA. Quarterly Workforce Utilization minutes are on file and confirm the review of staffing takes place at least guarterly. The facility has been provided with all necessary resources to support the programs and procedures to ensure compliance with PREA standards. The audit included an examination of video monitoring systems, inmate access to telephones, the TRULINCS e-mail system, staff interviews, and rosters. According to the IPCM, supervisory/administrative staff members routinely make unannounced rounds covering all shifts and these rounds are documented in a round report. Interviews with staff confirmed unannounced rounds to all areas of the facility are conducted on a weekly basis, with no warning to employees. The FPC Pensacola utilizes video cameras throughout the facility. These cameras were pointed out to the Auditor during the tour of the facility. The facility utilizes convex mirrors to supplement security in areas where there are numerous corners or potential blind spots.

FPC Pensacola has a policy and practice of having intermediate-level or higher-level supervisors conduct and document unannounced rounds. FPC Pensacola is found to be in compliance with the standard.

Cautionary Note: Standard 115.13 (d) calls for each agency operating a facility to implement a policy and practice of having intermediate or upper-level supervisors conduct and document unannounced rounds to identify and deter staff sexual abuse and sexual harassment. The Bureau of Prisons and FPC Pensacola met the language outlined specifically in section (d) of Standard 115.13 and Standard 115.13 in entirety. It should be noted, FPC Pensacola intermediate and upper management supervisors' sample of unannounced rounds were captured occurring with regularity between specific hours but always on all shifts including night shift apart from two supervisors identified in the "Overview" above. To improve the meaningfulness and practice of conducting unannounced rounds FPC Pensacola should modify unannounced rounds to occur more sporadically to include unannounced rounds during times currently not being covered.

Standard 115.14: Youthful inmates

All Yes/No Questions Must Be Answered by the Auditor to Complete the Report

115.14 (a)

115.14 (b)

- In areas outside of housing units does the agency maintain sight and sound separation between youthful inmates and adult inmates? (N/A if facility does not have youthful inmates [inmates <18 years old].) □ Yes □ No ☑ NA
- In areas outside of housing units does the agency provide direct staff supervision when youthful inmates and adult inmates have sight, sound, or physical contact? (N/A if facility does not have youthful inmates [inmates <18 years old].) □ Yes □ No ☑ NA

115.14 (c)

- Does the agency make its best efforts to avoid placing youthful inmates in isolation to comply with this provision? (N/A if facility does not have youthful inmates [inmates <18 years old].)
 Yes No X NA
- Does the agency, while complying with this provision, allow youthful inmates daily large-muscle exercise and legally required special education services, except in exigent circumstances? (N/A if facility does not have youthful inmates [inmates <18 years old].) □ Yes □ No ☑ NA

Do youthful inmates have access to other programs and work opportunities to the extent possible? (N/A if facility does not have youthful inmates [inmates <18 years old].)
 Yes Do No X NA

Auditor Overall Compliance Determination

- Exceeds Standard (Substantially exceeds requirement of standards)
- Meets Standard (Substantial compliance; complies in all material ways with the standard for the relevant review period)
- **Does Not Meet Standard** (*Requires Corrective Action*)

Instructions for Overall Compliance Determination Narrative

The narrative below must include a comprehensive discussion of all the evidence relied upon in making the compliance or non-compliance determination, the auditor's analysis and reasoning, and the auditor's conclusions. This discussion must also include corrective action recommendations where the facility does not meet the standard. These recommendations must be included in the Final Report, accompanied by information on specific corrective actions taken by the facility.

Evidence Reviewed (on-site visit, documentation, staff and inmate interviews):

FPC Pensacola does not house youthful inmates. FPC Pensacola is found to be in compliance with the standard.

Corrective action: None required

Standard 115.15: Limits to cross-gender viewing and searches

All Yes/No Questions Must Be Answered by the Auditor to Complete the Report

115.15 (a)

 Does the facility always refrain from conducting any cross-gender strip or cross-gender visual body cavity searches, except in exigent circumstances or by medical practitioners?
 X Yes
 No

115.15 (b)

 Does the facility always refrain from conducting cross-gender pat-down searches of female inmates in non-exigent circumstances? (N/A here for facilities with less than 50 inmates before August 20,2017.) □ Yes □ No ☑ NA Does the facility always refrain from restricting female inmates' access to regularly available programming or other out-of-cell opportunities in order to comply with this provision? (N/A here for facilities with less than 50 inmates before August 20, 2017.) □ Yes □ No ☑ NA

115.15 (c)

- Does the facility document all cross-gender strip searches and cross-gender visual body cavity searches? X Yes □ No
- Does the facility document all cross-gender pat-down searches of female inmates?
 ☑ Yes □ No

115.15 (d)

- Does the facility implement a policy and practice that enables inmates to shower, perform bodily functions, and change clothing without nonmedical staff of the opposite gender viewing their breasts, buttocks, or genitalia, except in exigent circumstances or when such viewing is incidental to routine cell checks? ⊠ Yes □ No

115.15 (e)

- Does the facility always refrain from searching or physically examining transgender or intersex inmates for the sole purpose of determining the inmate's genital status? ☑ Yes □ No
- If an inmate's genital status is unknown, does the facility determine genital status during conversations with the inmate, by reviewing medical records, or, if necessary, by learning that information as part of a broader medical examination conducted in private by a medical practitioner? X Yes □ No

115.15 (f)

- Does the facility/agency train security staff in how to conduct cross-gender pat down searches in a professional and respectful manner, and in the least intrusive manner possible, consistent with security needs? ☑ Yes □ No
- Does the facility/agency train security staff in how to conduct searches of transgender and intersex inmates in a professional and respectful manner, and in the least intrusive manner possible, consistent with security needs? ☑ Yes □ No

Auditor Overall Compliance Determination

PREA Audit Report

Page 23 of 106

Exceeds Standard (Substantially exceeds requirement of standards)

Meets Standard (Substantial compliance; complies in all material ways with the standard for the relevant review period)

Does Not Meet Standard (*Requires Corrective Action*)

Instructions for Overall Compliance Determination Narrative

The narrative below must include a comprehensive discussion of all the evidence relied upon in making the compliance or non-compliance determination, the auditor's analysis and reasoning, and the auditor's conclusions. This discussion must also include corrective action recommendations where the facility does not meet the standard. These recommendations must be included in the Final Report, accompanied by information on specific corrective actions taken by the facility.

Evidence Reviewed (on-site visit, documentation, staff and inmate interviews):

- 1. Pre-Audit Questionnaire
- 2. PS 5324.12 Sexually Abusive Behavior Prevention and Intervention Program
- 3. IS PEN 5324.12
- 4. Warden's Assurance Memo 115.15 (b)-4
- 5. Warden's Assurance Memo 115.15 (d)-1 Exigent Circumstances Memo
- 6. Inmate Pat Search CSV-0704 BXX Report
- 7. Annual Refresher Training Curriculum
- 8. Employee Training Acknowledgements
- 9. Sexually Abusive Behavior Prevention and Intervention Pamphlet (SABPIP)
- 10. Interviews with the following:
 - a. Institution PREA Compliance Manager (IPCM)
 - b. Warden
 - c. Staff (Random/Specialized)
 - d. Inmates

Policies and documentation address this standard. Cross-gender strip or cross-gender body cavity searches are prohibited, except in emergency situations or when performed and documented by a medical practitioner. Staff interviews indicated they received cross-gender pat search training during initial and annual training. The Auditor observed that each unit has individual shower stalls for privacy while showering. The inmates interviewed acknowledged they can shower, dress, and use the toilet privately, without being viewed by staff of the opposite gender. Staff and most of the inmates interviewed, indicated that employees of the opposite gender announce their presence before entering a housing unit. Likewise, staff interviewed also affirmed that FPC Pensacola trains staff in how to conduct cross-gender pat down searches in a professional and respectful manner, and in the least intrusive manner possible, consistent with security needs. All staff interviewed confirmed that they were aware of the policy prohibiting the search of a transgender or intersex inmate for the sole purpose of determining the inmate's genital status. During the past 12 months, there were no exigent circumstances that required cross-gender viewing of an inmate by a staff member at the FPC.

PREA Audit Report

Page 24 of 106

FPC Pensacola

The IPCM indicated that there were no exigent circumstances in which a cross-gender strip search or cross-gender body cavity search took place in the past 12-month period. FPC Pensacola is found to be in compliance with the standard.

Corrective action: none

Standard 115.16: Inmates with disabilities and inmates who are limited English proficient

All Yes/No Questions Must Be Answered by the Auditor to Complete the Report

115.16 (a)

- Does the agency take appropriate steps to ensure that inmates with disabilities have an equal opportunity to participate in or benefit from all aspects of the agency's efforts to prevent, detect, and respond to sexual abuse and sexual harassment, including: inmates who are blind or have low vision? ☑ Yes □ No
- Does the agency take appropriate steps to ensure that inmates with disabilities have an equal opportunity to participate in or benefit from all aspects of the agency's efforts to prevent, detect, and respond to sexual abuse and sexual harassment, including: inmates who have intellectual disabilities? X Yes D No
- Does the agency take appropriate steps to ensure that inmates with disabilities have an equal opportunity to participate in or benefit from all aspects of the agency's efforts to prevent, detect, and respond to sexual abuse and sexual harassment, including: inmates who have psychiatric disabilities? ⊠ Yes □ No
- Does the agency take appropriate steps to ensure that inmates with disabilities have an equal opportunity to participate in or benefit from all aspects of the agency's efforts to prevent, detect, and respond to sexual abuse and sexual harassment, including: inmates who have speech disabilities? X Yes D No
- Does the agency take appropriate steps to ensure that inmates with disabilities have an equal opportunity to participate in or benefit from all aspects of the agency's efforts to prevent, detect, and respond to sexual abuse and sexual harassment, including: Other (if "other," please explain in overall determination notes)? X Yes C No

Page 25 of 106

- Do such steps include, when necessary, providing access to interpreters who can interpret effectively, accurately, and impartially, both receptively and expressively, using any necessary specialized vocabulary? ☑ Yes □ No
- Does the agency ensure that written materials are provided in formats or through methods that ensure effective communication with inmates with disabilities including inmates who: Have intellectual disabilities? X Yes D No
- Does the agency ensure that written materials are provided in formats or through methods that ensure effective communication with inmates with disabilities including inmates who: Are blind or have low vision? ☑ Yes □ No

115.16 (b)

- Does the agency take reasonable steps to ensure meaningful access to all aspects of the agency's efforts to prevent, detect, and respond to sexual abuse and sexual harassment to inmates who are limited English proficient? ☑ Yes □ No
- Do these steps include providing interpreters who can interpret effectively, accurately, and impartially, both receptively and expressively, using any necessary specialized vocabulary?
 X Yes
 No

115.16 (c)

 Does the agency always refrain from relying on inmate interpreters, inmate readers, or other types of inmate assistance except in limited circumstances where an extended delay in obtaining an effective interpreter could compromise the inmate's safety, the performance of firstresponse duties under §115.64, or the investigation of the inmate's allegations? ☑ Yes □ No

Auditor Overall Compliance Determination

- **Exceeds Standard** (Substantially exceeds requirement of standards)
- Meets Standard (Substantial compliance; complies in all material ways with the standard for the relevant review period)
- **Does Not Meet Standard** (*Requires Corrective Action*)

Instructions for Overall Compliance Determination Narrative

The narrative below must include a comprehensive discussion of all the evidence relied upon in making the compliance or non-compliance determination, the auditor's analysis and reasoning, and the auditor's

PREA Audit Report

conclusions. This discussion must also include corrective action recommendations where the facility does not meet the standard. These recommendations must be included in the Final Report, accompanied by information on specific corrective actions taken by the facility.

Evidence Reviewed (on-site visit, documentation, staff and inmate interviews):

- 1. Pre-Audit Questionnaire
- 2. PS 5324.12 Sexually Abusive Behavior Prevention and Intervention Program
- 3. IS PEN 5324.12
- 4. FPC Pensacola Warden's Assurance Memo 115.16 (a)-1 Protocol for Disabled Inmates
- 5. BOP PREA Poster English
- 6. BOP PREA Poster Spanish
- 7. Inmate A & O Handbook
- 8. Interpretation Services telephone numbers and instructions
- 9. Employee Training Acknowledgements
- 10. Annual Refresher Training Curriculum FPC Pensacola
- 11. Interviews with the following:
 - a. Institution PREA Compliance Manager (IPCM)
 - c. Staff (Random and Specialized)
 - d. Inmates (Random and Targeted)

FPC Pensacola takes appropriate steps to ensure inmates with disabilities and LEP inmates have an opportunity to participate in and benefit from the facility's efforts to prevent, detect, and respond to sexual abuse and sexual harassment. PREA handouts, bulletin board postings, and the inmate handbook is in English which was reviewed by the Auditor. Interviewed staff were aware of the policy that, under no circumstances, inmate interpreters or assistants are to be used when dealing with PREA issues. The Department of Justice (DOJ) has set up a blanket purchase agreement for on-demand over-the-phone interpreter services, which are available to all BOP institutions. The translation service is LanguageLine Solutions and is provided for inmates who don't have a basic command of the English language. Limited English Proficient (LEP) inmates were interviewed during this audit and 100% of the sampled participants indicated that they received PREA information in a language they understood. A review of documented evidence, staff and inmate interviews support a finding that FPC Pensacola is in compliance with the standard.

Corrective action: None required

Standard 115.17: Hiring and promotion decisions

All Yes/No Questions Must Be Answered by the Auditor to Complete the Report

115.17 (a)

- Does the agency prohibit the hiring or promotion of anyone who may have contact with inmates who has engaged in sexual abuse in a prison, jail, lockup, community confinement facility, juvenile facility, or other institution (as defined in 42 U.S.C. 1997)? ☑ Yes □ No
- Does the agency prohibit the hiring or promotion of anyone who may have contact with inmates who has been convicted of engaging or attempting to engage in sexual activity in the community facilitated by force, overt or implied threats of force, or coercion, or if the victim did not consent or was unable to consent or refuse? X Yes D No
- Does the agency prohibit the hiring or promotion of anyone who may have contact with inmates who has been civilly or administratively adjudicated to have engaged in the activity described in the question immediately above? ☑ Yes □ No
- Does the agency prohibit the enlistment of services of any contractor who may have contact with inmates who has engaged in sexual abuse in a prison, jail, lockup, community confinement facility, juvenile facility, or other institution (as defined in 42 U.S.C. 1997)? ☑ Yes □ No
- Does the agency prohibit the enlistment of services of any contractor who may have contact with inmates who has been convicted of engaging or attempting to engage in sexual activity in the community facilitated by force, overt or implied threats of force, or coercion, or if the victim did not consent or was unable to consent or refuse? X Yes D No
- Does the agency prohibit the enlistment of services of any contractor who may have contact with inmates who has been civilly or administratively adjudicated to have engaged in the activity described in the question immediately above? ☑ Yes □ No

115.17 (b)

 Does the agency consider any incidents of sexual harassment in determining whether to hire or promote anyone, or to enlist the services of any contractor, who may have contact with inmates? X Yes INO

115.17 (c)

- Before hiring new employees, who may have contact with inmates, does the agency: perform a criminal background records check? ☐ Yes ☐ No
- Before hiring new employees, who may have contact with inmates, does the agency: consistent with Federal, State, and local law, make its best efforts to contact all prior institutional employers for information on substantiated allegations of sexual abuse or any resignation during a pending investigation of an allegation of sexual abuse? ☑ Yes □ No

115.17 (d)

PREA Audit Report

Page 28 of 106

FPC Pensacola

115.17 (e)

 Does the agency either conduct criminal background records checks at least every five years of current employees and contractors who may have contact with inmates or have in place a system for otherwise capturing such information for current employees? X Yes D No

115.17 (f)

- Does the agency ask all applicants and employees who may have contact with inmates directly about previous misconduct described in paragraph (a) of this section in written applications or interviews for hiring or promotions? ⊠ Yes □ No
- Does the agency ask all applicants and employees who may have contact with inmates directly about previous misconduct described in paragraph (a) of this section in any interviews or written self-evaluations conducted as part of reviews of current employees? ☑ Yes □ No

115.17 (g)

115.17 (h)

Does the agency provide information on substantiated allegations of sexual abuse or sexual harassment involving a former employee upon receiving a request from an institutional employer for whom such employee has applied to work? (N/A if providing information on substantiated allegations of sexual abuse or sexual harassment involving a former employee is prohibited by law.) X Yes O NO NA

Auditor Overall Compliance Determination

- **Exceeds Standard** (Substantially exceeds requirement of standards)
- Meets Standard (Substantial compliance; complies in all material ways with the standard for the relevant review period)
- **Does Not Meet Standard** (*Requires Corrective Action*)

Instructions for Overall Compliance Determination Narrative

PREA Audit Report

Page 29 of 106

The narrative below must include a comprehensive discussion of all the evidence relied upon in making the compliance or non-compliance determination, the auditor's analysis and reasoning, and the auditor's conclusions. This discussion must also include corrective action recommendations where the facility does not meet the standard. These recommendations must be included in the Final Report, accompanied by information on specific corrective actions taken by the facility.

Evidence Reviewed (on-site visit, documentation, staff and inmate interviews):

- 1. Pre-Audit Questionnaire
- 2. PS 5324.12 Sexually Abusive Behavior Prevention and Intervention Program
- 3. IS PEN 5324.12
- 4. A sample of 41 background checks of current employees and/or contractors.
- 5. National Background Investigations Bureau, Human Resource Security and personnel
- 6. PS 3000.03: Human Resource Management Manual pages 28, 41 & 45
- 7. Standards of Employee Conduct pages 6 & 7, Pre-Employment Guide Page 2
- 8. Questionnaire for Public Trust Positions page 1
- 9. BOP Recruitment Flyer Page 1
- 10. Email from PEN/Human Resources dated 2/12/2019, 5-year Background Checks (e-QIP)
- 11. Interviews with the following:
 - a. Institution PREA Compliance Manager (IPCM)
 - b. Human Resource Manager (HRM)

An interview with the Human Resource Manager confirmed compliance with this standard. Employment with the Bureau of Prisons and FPC Pensacola is subject to satisfactory completion of a background investigation to determine suitability for employment as a law enforcement official. Its scope includes law enforcement and criminal record checks, credit checks, and inquiries with previous employers and personal references. Suitability determinations are made on a case-by-case basis and are based upon an individual's character or personal conduct. The HRM was interviewed during the onsite phase of the audit process. The HRM confirmed that the BOP regional office personnel also conduct background checks before approving staff promotions. A review of 41 personnel documents revealed that 31 five-year background checks were not conducted at least every five years. However, the Bureau of Prisons has a system in place to otherwise capture real-time background information on all current employees and contractors who may have contact with inmates.

The Office of Personnel Management (OPM), National Background Investigations Bureau (NBIB) provides continuous service to the Bureau of Prisons for suitability and security clearance determinations as required by Executive Orders and other rules and regulations. This process enables subsequent FBI criminal arrest information to be forwarded through NBIB to the FPC Pensacola or employing agency of a Federal employee or military personnel. In such instances, NBIB furnishes the agency contact with a copy of the FBI record and a FIPC 402, Agency Adjudication on FBI Post Appointment Arrest Form, characterizing the issue(s). Information is recorded in the Security/Suitability Investigative Index (SII), a repository

containing perpetual and continuous background information on current employees and contractors in the case of PREA who may have contact with inmates.

BOP policy indicates that the submission of false information by any applicant is grounds for termination. The agency makes its best efforts to contact all prior institution employers for information on substantiated allegations of sexual abuse or resignations occurring during a pending investigation of sexual abuse. The agency also provides information on substantiated allegations of sexual harassment involving former employees, when requested by a potential institutional employer, unless prohibited by law. Appropriate licensing and certifying agencies are notified, when professional employees are terminated for substantiated allegations of sexual abuse/sexual harassment. Documentation on file supports a finding that the FPC Pensacola is in compliance with the standard.

Corrective action: None required

Standard 115.18: Upgrades to facilities and technologies

All Yes/No Questions Must Be Answered by the Auditor to Complete the Report

115.18 (a)

If the agency designed or acquired any new facility or planned any substantial expansion or modification of existing facilities, did the agency consider the effect of the design, acquisition, expansion, or modification upon the agency's ability to protect inmates from sexual abuse? (N/A if agency/facility has not acquired a new facility or made a substantial expansion to existing facilities since August 20, 2012, or since the last PREA audit, whichever is later.)
 Yes □ No ☑ NA

115.18 (b)

Auditor Overall Compliance Determination

- **Exceeds Standard** (Substantially exceeds requirement of standards)
- Meets Standard (Substantial compliance; complies in all material ways with the standard for the relevant review period)
 - **Does Not Meet Standard** (Requires Corrective Action)

PREA Audit Report

 \square

Page 31 of 106

Instructions for Overall Compliance Determination Narrative

The narrative below must include a comprehensive discussion of all the evidence relied upon in making the compliance or non-compliance determination, the auditor's analysis and reasoning, and the auditor's conclusions. This discussion must also include corrective action recommendations where the facility does not meet the standard. These recommendations must be included in the Final Report, accompanied by information on specific corrective actions taken by the facility.

Evidence Reviewed (on-site visit, documentation, staff and inmate interviews):

- 1. Warden's Memo 115.18 (b)-1 Updated Video Monitoring System
- 2. Interviews with the following:
 - a. Institution PREA Compliance Manager (IPCM)

Policies and interviews confirm compliance with this standard. The facility utilizes a video camera system for video surveillance. Cameras are placed strategically throughout the complex to ensure the safety and security of both inmates and staff. The PAQ stated there has not been any updates to the video monitoring system since the previous PREA audit in 2016. FPC Pensacola is found to be in compliance with the standard.

Corrective action: None required

RESPONSIVE PLANNING

Standard 115.21: Evidence protocol and forensic medical examinations

All Yes/No Questions Must Be Answered by the Auditor to Complete the Report

115.21 (a)

If the agency is responsible for investigating allegations of sexual abuse, does the agency follow a uniform evidence protocol that maximizes the potential for obtaining usable physical evidence for administrative proceedings and criminal prosecutions? (N/A if the agency/facility is not responsible for conducting any form of criminal OR administrative sexual abuse investigations.)
 Xes

 NA
 NA

115.21 (b)

- Is this protocol developmentally appropriate for youth where applicable? (N/A if the agency/facility is not responsible for conducting any form of criminal OR administrative sexual abuse investigations.) ☑ Yes □ No □ NA
- Is this protocol, as appropriate, adapted from or otherwise based on the most recent edition of the U.S. Department of Justice's Office on Violence Against Women publication, "A National

PREA Audit Report

Protocol for Sexual Assault Medical Forensic Examinations, Adults/Adolescents," or similarly comprehensive and authoritative protocols developed after 2011? (N/A if the agency/facility is not responsible for conducting any form of criminal OR administrative sexual abuse investigations.) \boxtimes Yes \Box No \Box NA

115.21 (c)

- Does the agency offer all victims of sexual abuse access to forensic medical examinations, whether on-site or at an outside facility, without financial cost, where evidentiarily or medically appropriate? ☑ Yes □ No

115.21 (d)

- Does the agency attempt to make available to the victim a victim advocate from a rape crisis center? ⊠ Yes □ No
- If a rape crisis center is not available to provide victim advocate services, does the agency make available to provide these services a qualified staff member from a community-based organization, or a qualified agency staff member? ☑ Yes □ No
- Has the agency documented its efforts to secure services from rape crisis centers?
 ☑ Yes □ No

115.21 (e)

- As requested by the victim, does the victim advocate, qualified agency staff member, or qualified community-based organization staff member accompany and support the victim through the forensic medical examination process and investigatory interviews? ☑ Yes □ No

115.21 (f)

 If the agency itself is not responsible for investigating allegations of sexual abuse, has the agency requested that the investigating entity follow the requirements of paragraphs (a) through

Page 33 of 106

(e) of this section? (N/A if the agency/facility is responsible for conducting criminal AND administrative sexual abuse investigations.) \boxtimes Yes \Box No \Box NA

115.21 (g)

• Auditor is not required to audit this provision.

115.21 (h)

If the agency uses a qualified agency staff member or a qualified community-based staff member for the purposes of this section, has the individual been screened for appropriateness to serve in this role and received education concerning sexual assault and forensic examination issues in general? [N/A if agency attempts to make a victim advocate from a rape crisis center available to victims per 115.21(d) above.] ⊠ Yes □ No □ NA

Auditor Overall Compliance Determination

- **Exceeds Standard** (Substantially exceeds requirement of standards)
- Meets Standard (Substantial compliance; complies in all material ways with the standard for the relevant review period)
- **Does Not Meet Standard** (*Requires Corrective Action*)

Instructions for Overall Compliance Determination Narrative

The narrative below must include a comprehensive discussion of all the evidence relied upon in making the compliance or non-compliance determination, the auditor's analysis and reasoning, and the auditor's conclusions. This discussion must also include corrective action recommendations where the facility does not meet the standard. These recommendations must be included in the Final Report, accompanied by information on specific corrective actions taken by the facility.

Evidence Reviewed (on-site visit, documentation, staff and inmate interviews):

- 1. Pre-Audit Questionnaire
- 2. PS 5324.12 Sexually Abusive Behavior Prevention and Intervention Program
- 3. IS PEN 5324.12
- 4. ONE Source First Responder Reference Guide, Sexual Assault Crisis Intervention
- 5. PS 6031.04 pages 42 & 43, Guide for First Responders/Operations
- 6. Telephone interview with SANE\SAFE examiner at West Florida Regional Medical Center
- 7. Email communication with Just Detention International
- 8. Telephone interview with Lakeview Baptist Health Care Center
- 9. Contact with victim advocacy group, Just Detention International
- 10. Interviews with the following:
 - a. Institution PREA Compliance Manager (IPCM)

- b. Health Services Administrator
- c. Chief Psychologist
- d. Assurance letter from the Warden

Correctional and medical staff members were interviewed concerning this standard and all were knowledgeable of the procedures required to secure and obtain usable physical evidence when sexual abuse is alleged. Staff were also aware the Special Investigative Services (SIS) Lieutenant conducts investigations relative to sexual abuse allegations.

All forensic medical examinations are conducted by a Sexual Assault Nurse Examiner (SANE) at West Florida Regional Medical Center, Pensacola, Florida. The hospital representative indicated that a SANE is available for victims of sexual abuse and an interview with a SANE confirmed that the hospital would conduct the examination, and they confirmed an awareness of PREA standards. When a forensic examination is needed, FPC Pensacola will call the hospital to alert the on call SANE. If for some reason there is no SANE available at the time of need, West Florida Regional will direct FPC Pensacola to the nearest hospital who has an available examiner.

JDI (Just Detention International), a national victim advocacy agency, and Lakeview Baptist Health Care Center were contacted by this Auditor, but neither agency had any information related to FPC Pensacola. The Memorandum of Understanding (MOU) with West Florida Regional Medical Center was confirmed during the audit. There was zero forensic examinations conducted during the past 12 months. FPC Pensacola is found to be in compliance with the standard.

Corrective action: None required

Standard 115.22: Policies to ensure referrals of allegations for investigations

All Yes/No Questions Must Be Answered by the Auditor to Complete the Report

115.22 (a)

115.22 (b)

• Does the agency have a policy and practice in place to ensure that allegations of sexual abuse or sexual harassment are referred for investigation to an agency with the legal authority to

conduct criminal investigations, unless the allegation does not involve potentially criminal behavior? \square Yes \square No

115.22 (c)

If a separate entity is responsible for conducting criminal investigations, does such publication describe the responsibilities of both the agency and the investigating entity? [N/A if the agency/facility is responsible for criminal investigations. See 115.21(a).] □ Yes □ No ☑ NA

115.22 (d)

• Auditor is not required to audit this provision.

115.22 (e)

• Auditor is not required to audit this provision.

Auditor Overall Compliance Determination

- **Exceeds Standard** (Substantially exceeds requirement of standards)
- Meets Standard (Substantial compliance; complies in all material ways with the standard for the relevant review period)
- **Does Not Meet Standard** (*Requires Corrective Action*)

Instructions for Overall Compliance Determination Narrative

The narrative below must include a comprehensive discussion of all the evidence relied upon in making the compliance or non-compliance determination, the auditor's analysis and reasoning, and the auditor's conclusions. This discussion must also include corrective action recommendations where the facility does not meet the standard. These recommendations must be included in the Final Report, accompanied by information on specific corrective actions taken by the facility.

Evidence Reviewed (on-site visit, documentation, staff and inmate interviews):

- 1. Pre-Audit Questionnaire
- 2. PS 5324.12 Sexually Abusive Behavior Prevention and Intervention Program
- 3. IS PEN 5324.12
- 4. SANE/SAFE Assurance Memo from the Warden
- 5. Chief Psychologists Licensures
- 6. MOU with FPC Pensacola and Lakeview Baptist Health Care Center

- 7. Federal BOP Course completion Forensic Medical Exams: an Overview for Victims
- 8. The FBI's Domestic Investigations and Operations Guide (DIOG) web link <u>http://vault.fbi.gov/FBI%20Domestic%20Investigations%20and%20Operations%20Guide%20%</u> <u>28DIOG%29</u>
- 9. Interviews with the following:
 - a. Institution PREA Compliance Manager (IPCM)
 - b. SIS Lieutenant (Chief Investigator)

Policies, documents, and the FBI (MOU) address the mandates of this standard. Administrative and criminal investigations are completed on all allegations of sexual abuse/sexual harassment. The SIS, the OIA, the FBI and the Office of the Inspector General (OIG) conduct all investigations. The SIS Lieutenant was interviewed and proved very knowledgeable concerning the protocols for conducting investigations of alleged sexual abuse/sexual harassment. There are 253 agency investigators in the BOP. In addition, the Auditor interviewed one SIS technician at FPC Pensacola. The FBI conducts the criminal investigations. The BOP/FBI MOU, dated August 1996, delineates each agency's responsibilities relative to an incident involving a criminal act. There were zero allegations of sexual abuse and sexual harassment in the past 12 months. The facility utilizes an IPCM Information Tracking Log to ensure all required steps of the investigation are completed and are timely. The tracking form is maintained by SIS. The information tracked includes the date of the allegation, name of the victim/perpetrator, placement/reviews, initial two-day after-action review, full protocol, investigation outcome/date, date inmate notified of outcome, and retaliation monitoring. Each completed inmate investigation resulted in a written inmate outcome notification. A review of training documents confirmed that all investigators received specialized training instruction in conducting sexual assault investigations in confined spaces/prisons. Interviews with staff (specialized and random), an investigator, and an examination of supporting documentation confirm compliance with this standard.

Corrective action: None required

TRAINING AND EDUCATION

Standard 115.31: Employee training

All Yes/No Questions Must Be Answered by the Auditor to Complete the Report

115.31 (a)

PREA Audit Report

Page 37 of 106

- Does the agency train all employees who may have contact with inmates on the right of inmates and employees to be free from retaliation for reporting sexual abuse and sexual harassment?
 X Yes
 No
- Does the agency train all employees who may have contact with inmates on the dynamics of sexual abuse and sexual harassment in confinement? X Yes □ No

- Does the agency train all employees who may have contact with inmates on how to comply with relevant laws related to mandatory reporting of sexual abuse to outside authorities?
 Xes
 No

115.31 (b)

- Is such training tailored to the gender of the inmates at the employee's facility? ⊠ Yes □ No
- Have employees received additional training if reassigned from a facility that houses only male inmates to a facility that houses only female inmates, or vice versa? ☑ Yes □ No

115.31 (c)

- Have all current employees who may have contact with inmates received such training?
 ☑ Yes □ No
- Does the agency provide each employee with refresher training every two years to ensure that all employees know the agency's current sexual abuse and sexual harassment policies and procedures? ☑ Yes □ No
- In years in which an employee does not receive refresher training, does the agency provide refresher information on current sexual abuse and sexual harassment policies? ☑ Yes □ No

115.31 (d)

 Does the agency document, through employee signature or electronic verification, that employees understand the training they have received? ☑ Yes □ No

Auditor Overall Compliance Determination

- **Exceeds Standard** (Substantially exceeds requirement of standards)
- Meets Standard (Substantial compliance; complies in all material ways with the standard for the relevant review period)
- **Does Not Meet Standard** (Requires Corrective Action)

Instructions for Overall Compliance Determination Narrative

The narrative below must include a comprehensive discussion of all the evidence relied upon in making the compliance or non-compliance determination, the auditor's analysis and reasoning, and the auditor's conclusions. This discussion must also include corrective action recommendations where the facility does not meet the standard. These recommendations must be included in the Final Report, accompanied by information on specific corrective actions taken by the facility.

Evidence Reviewed (on-site visit, documentation, staff and inmate interviews):

- 1. Pre-Audit Questionnaire
- 2. PS 5324.12 Sexually Abusive Behavior Prevention and Intervention Program
- 3. IS PEN 5324.12
- 4. PS 6031.04, Patient Care pages 47,48,49, and 50
- 5. Staff sign-in training acknowledgement reviewed onsite
- 6. Staff PREA Training Agenda
- 7. Interviews with the following:
 - a. Institution PREA Compliance Manager (IPCM)
 - b. Staff (Random/Specialized)

The BOP provides extensive PREA training at their Federal Law Enforcement Training Center (FLETC). All newly hired employees must attend and successfully complete the course curriculum. Contractors and volunteers are provided training relative to their role, duties and responsibilities in the facility. All staff are mandated to receive training annually and the curriculum includes an extensive review of PREA requirements. Training curriculum, training sign-in sheets, and other related training documentation were reviewed by the Auditor. Interviewed staff, volunteers and contractors all verified the requirement to acknowledge, in writing, not only that they received the PREA training, but that they understood it. FPC Pensacola is found to be in compliance with the standard.

Corrective action: None required

PREA Audit Report

Page 39 of 106

Standard 115.32: Volunteer and contractor training

All Yes/No Questions Must Be Answered by the Auditor to Complete the Report

115.32 (a)

 Has the agency ensured that all volunteers and contractors who have contact with inmates have been trained on their responsibilities under the agency's sexual abuse and sexual harassment prevention, detection, and response policies and procedures? ☑ Yes □ No

115.32 (b)

Have all volunteers and contractors who have contact with inmates been notified of the agency's zero-tolerance policy regarding sexual abuse and sexual harassment and informed how to report such incidents (the level and type of training provided to volunteers and contractors shall be based on the services they provide and level of contact they have with inmates)? ☑ Yes □ No

115.32 (c)

 Does the agency maintain documentation confirming that volunteers and contractors understand the training they have received? ☐ Yes ☐ No

Auditor Overall Compliance Determination

- **Exceeds Standard** (Substantially exceeds requirement of standards)
- Meets Standard (Substantial compliance; complies in all material ways with the standard for the relevant review period)
- **Does Not Meet Standard** (*Requires Corrective Action*)

Instructions for Overall Compliance Determination Narrative

The narrative below must include a comprehensive discussion of all the evidence relied upon in making the compliance or non-compliance determination, the auditor's analysis and reasoning, and the auditor's conclusions. This discussion must also include corrective action recommendations where the facility does not meet the standard. These recommendations must be included in the Final Report, accompanied by information on specific corrective actions taken by the facility.

Evidence Reviewed (on-site visit, documentation, staff and inmate interviews):

- 1. Pre-Audit Questionnaire
- 2. PS 5324.12 Sexually Abusive Behavior Prevention and Intervention Program
- 3. IS PEN 5324.12
- 4. Volunteer and Contractor PREA Training Agenda and Signature Sheets

PREA Audit Report

Page 40 of 106

FPC Pensacola

- 5. Interviews with the following:
 - a. Staff (Random and Specialized)
 - b. Contractor

Policies, Annual Training 2018 Lesson Plan, and Annual Training 2018 Agenda/Presentation address the mandates of this standard. The IPCM confirmed that forty-three volunteers and contractors received the PREA training, including the zero-tolerance policy, reporting, and responding requirements. Training is documented and maintained locally. Copies of training sign-in sheets and other related documents were reviewed by the Auditor at the facility. Four volunteers were interviewed, and all indicated that they received PREA training. Each volunteer confirmed that they understood the training they received. FPC Pensacola is found to be in compliance with the standard.

Corrective action: None required

Standard 115.33: Inmate education

All Yes/No Questions Must Be Answered by the Auditor to Complete the Report

115.33 (a)

- During intake, do inmates receive information explaining how to report incidents or suspicions of sexual abuse or sexual harassment? ☑ Yes □ No

115.33 (b)

- Within 30 days of intake, does the agency provide comprehensive education to inmates either in person or through video regarding: Their rights to be free from sexual abuse and sexual harassment? ☑ Yes □ No
- Within 30 days of intake, does the agency provide comprehensive education to inmates either in person or through video regarding: Their rights to be free from retaliation for reporting such incidents? ☑ Yes □ No
- Within 30 days of intake, does the agency provide comprehensive education to inmates either in person or through video regarding: Agency policies and procedures for responding to such incidents? ☑ Yes □ No

115.33 (c)

Do inmates receive education upon transfer to a different facility to the extent that the policies and procedures of the inmate's new facility differ from those of the previous facility?
 Xes
 No

115.33 (d)

- Does the agency provide inmate education in formats accessible to all inmates including those who are deaf? ☑ Yes □ No

115.33 (e)

Does the agency maintain documentation of inmate participation in these education sessions?
 ☑ Yes □ No

115.33 (f)

Auditor Overall Compliance Determination

- **Exceeds Standard** (Substantially exceeds requirement of standards)
- Meets Standard (Substantial compliance; complies in all material ways with the standard for the relevant review period)
- **Does Not Meet Standard** (*Requires Corrective Action*)

Instructions for Overall Compliance Determination Narrative

The narrative below must include a comprehensive discussion of all the evidence relied upon in making the compliance or non-compliance determination, the auditor's analysis and reasoning, and the auditor's conclusions. This discussion must also include corrective action recommendations where the facility does

PREA Audit Report

not meet the standard. These recommendations must be included in the Final Report, accompanied by information on specific corrective actions taken by the facility.

Evidence Reviewed (on-site visit, documentation, staff and inmate interviews):

- 1. Pre-Audit Questionnaire
- 2. PS 5324.12 Sexually Abusive Behavior Prevention and Intervention Program
- 3. IS PEN 5324.12
- 4. BP-A0518 Institution Admissions and Orientation Program Checklist
- 5. Inmate Admissions and Orientation (A&O)
- 6. SABPIP (English)
- 7. SABPIP (Spanish)
- 8. Interviews with the following:
 - b. Staff (Random and Specialized)
 - c. Inmates (Random and Targeted)

PS 5324.12 pages 26 & 27, A&O Handbook (English and Spanish), SABPIP (English and Spanish), and A&O Program Checklist/Signature Sheets address the mandates of this standard. The facility puts forth its best efforts to educate the inmates regarding the PREA. Inmates receive information during the intake process including a pamphlet and inmate handbook. Unit team staff conducts PREA education for all inmates within 30 days of their arrival at the facility. Random and targeted inmates interviewed by the Auditor confirmed receiving PREA education within 30 days of their arrival. Inmate PREA education included definitions of sexually abusive behavior and sexual harassment, prevention strategies, and reporting modalities. Inmates also view a PREA orientation video that explains the facility's zero-tolerance policy and covers the inmate's right to be free from sexual abuse, sexual harassment, and retaliation. PREA posters were displayed throughout the facility and in each housing unit. Inmates also have access to a "PREA Hotline" telephone number, which may be called to report sexual abuse or sexual harassment. Since the "Hotline" telephone number is an 800-toll-free number, inmates are advised via the SABPIP to contact a member of their Unit Team to place the call.

The OIG mailing address is listed in the A&O Handbook and posted in each housing unit for inmate correspondence concerning any sexual abuse or sexual harassment allegation. There is also a translation language line available to LEP inmates. The Auditor was provided a random sampling of A&O Checklists/Signature Sheets to verify that inmates, admitted during the auditing period, received the SABPIP education and relevant written materials. All inmates are required to acknowledge, in writing, completion of PREA education. During the interview process, random and targeted inmates indicated they received information about rules against sexual abuse/sexual harassment when they arrived at the facility. All random and targeted inmates also indicated they were advised about their right not to be sexually abused/sexually harassed, how to report sexual abuse/sexual harassment. Some inmates were aware of available services outside of the facility for dealing with sexual abuse. FPC Pensacola is found to be in compliance with the standard.

Standard 115.34: Specialized training: Investigations

All Yes/No Questions Must Be Answered by the Auditor to Complete the Report

115.34 (a)

In addition to the general training provided to all employees pursuant to §115.31, does the agency ensure that, to the extent the agency itself conducts sexual abuse investigations, its investigators have received training in conducting such investigations in confinement settings? (N/A if the agency does not conduct any form of administrative or criminal sexual abuse investigations. See 115.21(a).) X Yes No NA

115.34 (b)

- Does this specialized training include techniques for interviewing sexual abuse victims? [N/A if the agency does not conduct any form of administrative or criminal sexual abuse investigations. See 115.21(a).] ☑ Yes □ No □ NA
- Does this specialized training include proper use of Miranda and Garrity warnings? [N/A if the agency does not conduct any form of administrative or criminal sexual abuse investigations.
 See 115.21(a).] ☑ Yes □ No □ NA
- Does this specialized training include sexual abuse evidence collection in confinement settings? [N/A if the agency does not conduct any form of administrative or criminal sexual abuse investigations. See 115.21(a).] ☑ Yes □ No □ NA
- Does this specialized training include the criteria and evidence required to substantiate a case for administrative action or prosecution referral? [N/A if the agency does not conduct any form of administrative or criminal sexual abuse investigations. See 115.21(a).] ☑ Yes □ No □ NA

115.34 (c)

115.34 (d)

• Auditor is not required to audit this provision.

PREA Audit Report

Page 44 of 106

Auditor Overall Compliance Determination

Exceeds Standard (Substantially exceeds requirement of standards)
 Meets Standard (Substantial compliance; complies in all material ways with the standard for the relevant review period)
 Does Not Meet Standard (Requires Corrective Action)
 Instructions for Overall Compliance Determination Narrative

The narrative below must include a comprehensive discussion of all the evidence relied upon in making the compliance or non-compliance determination, the auditor's analysis and reasoning, and the auditor's conclusions. This discussion must also include corrective action recommendations where the facility does not meet the standard. These recommendations must be included in the Final Report, accompanied by information on specific corrective actions taken by the facility.

Evidence Reviewed (on-site visit, documentation, staff and inmate interviews):

- 1. Pre-Audit Questionnaire
- 2. PS 5324.12 Sexually Abusive Behavior Prevention and Intervention Program
- 3. IS PEN 5324.12
- 4. Online education course CSV-0601-BXX PREA Investigation and Reporting-BOP
- 5. Online education course NIC-5187-BXX PREA Investigating Sexual Abuse in a Confinement Setting
- 6. Training Logs/Records of Investigative Staff
- 7. Interviews with the following:
 - a. SIS Lieutenant
 - b. Staff (Random and Specialized)

Policies, Sexual Violence PREA Training Slide Show, National Institute of Corrections (NIC) Investigative Intel Training Records (PREA-Investigating Sexual Abuse in a Confinement Setting), BOP Learn Video Series, Investigative Report Training Agenda, Training Logs/Records of Investigative Staff, and SIS/PREA National Video Conference Training meet the mandates of this standard. The SIS staff and FBI criminal investigators have received PREA specialized training at the National Institute of Corrections (NIC) and through the DOJ. FPC Pensacola has an Evidence Recovery Team (ERT) comprised of specially trained staff, to process potential crime scenes to preserve evidence. This Auditor reviewed specialized training documentation, including the BOP Course Completion List for Investigating Sexual Abuse in a Confinement Setting. The SIS Lieutenant was interviewed and was found to be very knowledgeable of the PREA investigative process. FPC Pensacola is found to be in compliance with the standard.

Corrective action: None required

Page 45 of 106

Standard 115.35: Specialized training: Medical and mental health care

All Yes/No Questions Must Be Answered by the Auditor to Complete the Report

115.35 (a)

- Does the agency ensure that all full- and part-time medical and mental health care practitioners who work regularly in its facilities have been trained in how to detect and assess signs of sexual abuse and sexual harassment? ☑ Yes □ No
- Does the agency ensure that all full- and part-time medical and mental health care practitioners who work regularly in its facilities have been trained in how to preserve physical evidence of sexual abuse? ☑ Yes □ No
- Does the agency ensure that all full- and part-time medical and mental health care practitioners who work regularly in its facilities have been trained in how to respond effectively and professionally to victims of sexual abuse and sexual harassment? ☑ Yes □ No
- Does the agency ensure that all full- and part-time medical and mental health care practitioners who work regularly in its facilities have been trained in how and to whom to report allegations or suspicions of sexual abuse and sexual harassment? ☑ Yes □ No

115.35 (b)

 If medical staff employed by the agency conduct forensic examinations, do such medical staff receive appropriate training to conduct such examinations? (N/A if agency medical staff at the facility do not conduct forensic exams.) □ Yes □ No ☑ NA

115.35 (c)

Does the agency maintain documentation that medical and mental health practitioners have received the training referenced in this standard either from the agency or elsewhere?
 X Yes
 No

115.35 (d)

- Do medical and mental health care practitioners employed by the agency also receive training mandated for employees by §115.31? ☑ Yes □ No
- Do medical and mental health care practitioners contracted by and volunteering for the agency also receive training mandated for contractors and volunteers by §115.32? ☑ Yes □ No

Auditor Overall Compliance Determination

Exceeds Standard (Substantially exceeds requirement of standards)

PREA Audit Report

Page 46 of 106

FPC Pensacola

Meets Standard (Substantial compliance; complies in all material ways with the standard for the relevant review period)

Does Not Meet Standard (*Requires Corrective Action*)

Instructions for Overall Compliance Determination Narrative

The narrative below must include a comprehensive discussion of all the evidence relied upon in making the compliance or non-compliance determination, the auditor's analysis and reasoning, and the auditor's conclusions. This discussion must also include corrective action recommendations where the facility does not meet the standard. These recommendations must be included in the Final Report, accompanied by information on specific corrective actions taken by the facility.

Evidence Reviewed (on-site visit, documentation, staff and inmate interviews):

- 1. Pre-Audit Questionnaire
- 2. PS 5324.12 Sexually Abusive Behavior Prevention and Intervention Program
- 3. IS PEN 5324.12
- 4. Online education course (6) CPG-223-BXX PREA for Medical and Mental Health Care-BOP providers
- 5. Staff Training Agenda 2018 Annual Refresher Training
- 6. Training Logs/Records For Medical and Mental Health Practitioners
- 7. Interviews with the following:
 - a. Chief Psychologist
 - b. Health Services Administrator
 - c. Staff (Random and Specialized)

Policies, Annual Training Lesson Plan, Introduction to Correctional Techniques, SABPIP Power Point Presentation, and 6-hour PREA Video Series address the mandates of this standard. Other training includes online specialized victim advocacy training. The agency ensures that all full and part-time medical and mental health practitioners, who work regularly in its facilities, have been trained according to the practitioner's status in the bureau. All mental health and medical staff have received the required specialized training on victim identification, interviewing, reporting, and clinical interventions. FPC Pensacola employees and contractors receive training annually and supporting documentation is on file. Medical and mental health providers interviewed acknowledged completing specialized training for medical and mental health providers. These staff also signed written acknowledgement forms affirming that they received and understood the training as it relates to PREA. The Auditor reviewed a group training log verifying that four medical/mental health care contractors reviewed the mandatory six videos on: how to detect and assess signs of sexual abuse and sexual harassment; how to preserve physical evidence of sexual abuse; how to respond effectively and professionally to victims of sexual abuse and sexual harassment; and how to and whom to report allegations or suspicions of sexual abuse and sexual harassment. Furthermore, interviews with medical and mental health staff confirmed awareness of their responsibilities to detect, assess signs of sexual abuse and sexual harassment, preserve physical evidence of

sexual abuse and how to respond and report PREA related incidents. FPC Pensacola is found to be in compliance with the standard.

Corrective action: None required

SCREENING FOR RISK OF SEXUAL VICTIMIZATION AND ABUSIVENESS

Standard 115.41: Screening for risk of victimization and abusiveness

All Yes/No Questions Must Be Answered by the Auditor to Complete the Report

115.41 (a)

- Are all inmates assessed during an intake screening for their risk of being sexually abused by other inmates or sexually abusive toward other inmates? ☑ Yes □ No
- Are all inmates assessed upon transfer to another facility for their risk of being sexually abused by other inmates or sexually abusive toward other inmates? ☑ Yes □ No

115.41 (b)

Do intake screenings ordinarily take place within 72 hours of arrival at the facility?
 ☑ Yes □ No

115.41 (c)

Are all PREA screening assessments conducted using an objective screening instrument?
 ☑ Yes □ No

115.41 (d)

- Does the intake screening consider, at a minimum, the following criteria to assess inmates for risk of sexual victimization: (1) Whether the inmate has a mental, physical, or developmental disability? X Yes □ No

Page 48 of 106

- Does the intake screening consider, at a minimum, the following criteria to assess inmates for risk of sexual victimization: (4) Whether the inmate has previously been incarcerated?
 Xes
 No
- Does the intake screening consider, at a minimum, the following criteria to assess inmates for risk of sexual victimization: (5) Whether the inmate's criminal history is exclusively nonviolent?
 X Yes
 No
- Does the intake screening consider, at a minimum, the following criteria to assess inmates for risk of sexual victimization: (6) Whether the inmate has prior convictions for sex offenses against an adult or child? Xes Doo
- Does the intake screening consider, at a minimum, the following criteria to assess inmates for risk of sexual victimization: (7) Whether the inmate is or is perceived to be gay, lesbian, bisexual, transgender, intersex, or gender nonconforming (the facility affirmatively asks the inmate about his/her sexual orientation and gender identity AND makes a subjective determination based on the screener's perception whether the inmate is gender non-conforming or otherwise may be perceived to be LGBTI)? ⊠ Yes □ No
- Does the intake screening consider, at a minimum, the following criteria to assess inmates for risk of sexual victimization: (8) Whether the inmate has previously experienced sexual victimization? X Yes No
- Does the intake screening consider, at a minimum, the following criteria to assess inmates for risk of sexual victimization: (9) The inmate's own perception of vulnerability? ☑ Yes □ No

115.41 (e)

- In assessing inmates for risk of being sexually abusive, does the initial PREA risk screening consider, when known to the agency: prior acts of sexual abuse? ☑ Yes □ No
- In assessing inmates for risk of being sexually abusive, does the initial PREA risk screening consider, when known to the agency: prior convictions for violent offenses? ☑ Yes □ No
- In assessing inmates for risk of being sexually abusive, does the initial PREA risk screening consider, when known to the agency: history of prior institutional violence or sexual abuse?
 Xes
 No

115.41 (f)

PREA Audit Report

Page 49 of 106

Within a set time period not more than 30 days from the inmate's arrival at the facility, does the facility reassess the inmate's risk of victimization or abusiveness based upon any additional, relevant information received by the facility since the intake screening? ☑ Yes □ No

115.41 (g)

- Does the facility reassess an inmate's risk level when warranted due to a: Referral?
 ☑ Yes □ No
- Does the facility reassess an inmate's risk level when warranted due to a: Request?
 ☑ Yes □ No
- Does the facility reassess an inmate's risk level when warranted due to a: Receipt of additional information that bears on the inmate's risk of sexual victimization or abusiveness?
 X Yes
 No

115.41 (h)

Is it the case that inmates are not ever disciplined for refusing to answer, or for not disclosing complete information in response to, questions asked pursuant to paragraphs (d)(1), (d)(7), (d)(8), or (d)(9) of this section? ☐ Yes □ No

115.41 (i)

Auditor Overall Compliance Determination

- **Exceeds Standard** (Substantially exceeds requirement of standards)
- Meets Standard (Substantial compliance; complies in all material ways with the standard for the relevant review period)
- **Does Not Meet Standard** (*Requires Corrective Action*)

Instructions for Overall Compliance Determination Narrative

The narrative below must include a comprehensive discussion of all the evidence relied upon in making the compliance or non-compliance determination, the auditor's analysis and reasoning, and the auditor's conclusions. This discussion must also include corrective action recommendations where the facility does not meet the standard. These recommendations must be included in the Final Report, accompanied by information on specific corrective actions taken by the facility.

PREA Audit Report

Evidence Reviewed (on-site visit, documentation, staff and inmate interviews):

- 1. Pre-Audit Questionnaire
- 2. PS 5324.12 Sexually Abusive Behavior Prevention and Intervention Program
- 3. IS PEN 5324.12
- 4. PREA Intake Objective Screening Instrument
- 5. 535.08 Intake Screening Form
- 6. BOP Psychology Services Risk of Victimization notes
- 7. BOP Psychology Services Risk of Abusiveness notes
- 8. Interviews with the following:
 - a. Chief Psychologist
 - b. Health Services Administrator
 - c. Staff (Random and Specialized)
 - d. Unit Team members

PS 5324.12 Sexually Abusive Behavior Prevention and Intervention Program and IS PEN 5324.12 addresses the requirements of this standard. Agency and facility policy require the use of an objective screening instrument to determine proper housing, bed assignment, work assignment, education and other program assignments, with the goal of keeping inmates at a high risk of being sexually abused/sexually harassed separate from those inmates who are at a high risk of being sexually abusive. BOP policy also requires all inmates to be screened within 72 hours of arrival; however, inmates sampled (random and targeted) indicated that they are routinely screened on the day of arrival or by the following day but always within 72 hours of arrival. Risk management staff interviewed during the onsite audit confirmed that all relevant pre-sentence documentation and information from other confinement facilities was conducted.

Thirty-day routine reassessments completed by the Unit Team were not well documented by the facility. Reassessments of inmate's risk level when warranted due to a referral, request, receipt of additional information that bears on the inmate's risk of sexual victimization or abusiveness was well documented. It should be noted that reassessments of inmates identified as vulnerable or with a history of abusiveness took place with regularity by staff psychologist 100% of the time as prescribed in Standard 115.41.

Agency policy prohibits inmates from being disciplined for refusing to answer, or for not disclosing complete information in response to questions regarding their mental/physical health, developmental disability, sexual preferences, sexual victimization history, and perception of vulnerability. Housing and program assignments are made on a case-by-case basis and inmates are not placed in housing units based solely on their sexual identification or status.

<u>Corrective action:</u> FPC Pensacola developed an electronic method to capture routine reassessments reviews conducted by members of the unit team within a set period of time not

to exceed 30 days from the inmate's arrival at the facility based upon any additional, relevant information received by the facility since the intake screening.

FPC Pensacola is found to be in compliance with the standard.

Standard 115.42: Use of screening information

All Yes/No Questions Must Be Answered by the Auditor to Complete the Report

115.42 (a)

- Does the agency use information from the risk screening required by § 115.41, with the goal of keeping separate those inmates at high risk of being sexually victimized from those at high risk of being sexually abusive, to inform: Bed assignments? ☑ Yes □ No
- Does the agency use information from the risk screening required by § 115.41, with the goal of keeping separate those inmates at high risk of being sexually victimized from those at high risk of being sexually abusive, to inform: Education Assignments? ☑ Yes □ No
- Does the agency use information from the risk screening required by § 115.41, with the goal of keeping separate those inmates at high risk of being sexually victimized from those at high risk of being sexually abusive, to inform: Program Assignments? ☑ Yes □ No

115.42 (b)

 Does the agency make individualized determinations about how to ensure the safety of each inmate? ☑ Yes □ No

115.42 (c)

 When deciding whether to assign a transgender or intersex inmate to a facility for male or female inmates, does the agency consider on a case-by-case basis whether a placement would ensure the inmate's health and safety, and whether a placement would present management or security problems (NOTE: if an agency by policy or practice assigns inmates to a male or female facility on the basis of anatomy alone, that agency is not in compliance with this standard)? ⊠ Yes □ No

115.42 (d)

 Are placement and programming assignments for each transgender or intersex inmate reassessed at least twice each year to review any threats to safety experienced by the inmate?
 Xes
 No

115.42 (e)

115.42 (f)

 Are transgender and intersex inmates given the opportunity to shower separately from other inmates? ☑ Yes □ No

115.42 (g)

- Unless placement is in a dedicated facility, unit, or wing established in connection with a consent decree, legal settlement, or legal judgment for the purpose of protecting lesbian, gay, bisexual, transgender, or intersex inmates, does the agency always refrain from placing: lesbian, gay, and bisexual inmates in dedicated facilities, units, or wings solely on the basis of such identification or status? ⊠ Yes □ No
- Unless placement is in a dedicated facility, unit, or wing established in connection with a consent decree, legal settlement, or legal judgment for the purpose of protecting lesbian, gay, bisexual, transgender, or intersex inmates, does the agency always refrain from placing: transgender inmates in dedicated facilities, units, or wings solely on the basis of such identification or status? X Yes No
- Unless placement is in a dedicated facility, unit, or wing established in connection with a consent decree, legal settlement, or legal judgment for the purpose of protecting lesbian, gay, bisexual, transgender, or intersex inmates, does the agency always refrain from placing: intersex inmates in dedicated facilities, units, or wings solely on the basis of such identification or status? ☑ Yes □ No

Auditor Overall Compliance Determination

 \square

Exceeds Standard (Substantially exceeds requirement of standards)

Page 53 of 106

- Meets Standard (Substantial compliance; complies in all material ways with the standard for the relevant review period)
- **Does Not Meet Standard** (*Requires Corrective Action*)

Instructions for Overall Compliance Determination Narrative

The narrative below must include a comprehensive discussion of all the evidence relied upon in making the compliance or non-compliance determination, the auditor's analysis and reasoning, and the auditor's conclusions. This discussion must also include corrective action recommendations where the facility does not meet the standard. These recommendations must be included in the Final Report, accompanied by information on specific corrective actions taken by the facility.

Evidence Reviewed (on-site visit, documentation, staff and inmate interviews):

- 1. Pre-Audit Questionnaire
- 2. PS 5324.12 Sexually Abusive Behavior Prevention and Intervention Program
- 3. IS PEN 5324.12
- 4. PREA Intake Objective Screening Instrument
- 5. 535.08 Intake Screening Form PEN
- 6. BOP Psychology Services Risk of Victimization notes
- 7. BOP Psychology Services Risk of Abusiveness notes
- 8. Warden's Department Administrative Weekly Meeting Minutes (Quarterly Examples) addressing PREA related concerns
- 9. Interviews with the following:
 - a. Chief Psychologist
 - b. Staff (Specialized)
 - c. Inmates (Random and Targeted)
 - d. Institution PREA Compliance Manager (IPCM)
 - e. Unit Manager
 - f. Case Manager

Policies, screening forms, and interviews address the requirements of this standard. Policy and procedures require the use of a screening instrument to determine proper housing, bed assignment, work assignment, education and other program assignments, with the goal of keeping inmates at a high risk of being sexually abused/sexually harassed separate from those inmates who are at a high risk of being sexually abusive. Housing and program assignments are made on a case-by-case basis and inmates are not placed in housing units based solely on their sexual identification or status. The Auditor interviewed random and targeted inmates during the onsite audit. Unit team staff and the IPCM all confirmed their understanding that transgender and intersex inmates should be reassessed twice a year to review any threats to safety experienced by the inmate. FPC Pensacola had zero inmates who identified as transgender or intersex.

The views of these inmates with respect to their own safety are given serious consideration. Additionally, they are given the opportunity to shower separately from other inmates. Staff and

PREA Audit Report

Page 54 of 106

inmate interviews, the review of supporting documentation, and the Auditor's observations support the facility being in compliance with the standard.

Corrective action: None required

Standard 115.43: Protective Custody

All Yes/No Questions Must Be Answered by the Auditor to Complete the Report

115.43 (a)

- Does the facility always refrain from placing inmates at high risk for sexual victimization in involuntary segregated housing unless an assessment of all available alternatives has been made, and a determination has been made that there is no available alternative means of separation from likely abusers? X Yes No
- If a facility cannot conduct such an assessment immediately, does the facility hold the inmate in involuntary segregated housing for less than 24 hours while completing the assessment?
 ☑ Yes □ No

115.43 (b)

- Do inmates who are placed in segregated housing because they are at high risk of sexual victimization have access to: Programs to the extent possible? ☑ Yes □ No
- Do inmates who are placed in segregated housing because they are at high risk of sexual victimization have access to: Privileges to the extent possible? ☑ Yes □ No
- Do inmates who are placed in segregated housing because they are at high risk of sexual victimization have access to: Education to the extent possible? ☑ Yes □ No
- If the facility restricts access to programs, privileges, education, or work opportunities, does the facility document: The opportunities that have been limited? ☑ Yes □ No
- If the facility restricts access to programs, privileges, education, or work opportunities, does the facility document: The duration of the limitation? ☑ Yes □ No

115.43 (c)

PREA Audit Report

Page 55 of 106

FPC Pensacola

- Does the facility assign inmates at high risk of sexual victimization to involuntary segregated housing only until an alternative means of separation from likely abusers can be arranged?
 Xes
 No

115.43 (d)

- If an involuntary segregated housing assignment is made pursuant to paragraph (a) of this section, does the facility clearly document: The basis for the facility's concern for the inmate's safety? ☑ Yes □ No
- If an involuntary segregated housing assignment is made pursuant to paragraph (a) of this section, does the facility clearly document: The reason why no alternative means of separation can be arranged? ⊠ Yes □ No

115.43 (e)

 In the case of each inmate who is placed in involuntary segregation because he/she is at high risk of sexual victimization, does the facility afford a review to determine whether there is a continuing need for separation from the general population EVERY 30 DAYS? ☑ Yes □ No

Auditor Overall Compliance Determination

- **Exceeds Standard** (Substantially exceeds requirement of standards)
- Meets Standard (Substantial compliance; complies in all material ways with the standard for the relevant review period)
- **Does Not Meet Standard** (*Requires Corrective Action*)

Instructions for Overall Compliance Determination Narrative

The narrative below must include a comprehensive discussion of all the evidence relied upon in making the compliance or non-compliance determination, the auditor's analysis and reasoning, and the auditor's conclusions. This discussion must also include corrective action recommendations where the facility does not meet the standard. These recommendations must be included in the Final Report, accompanied by information on specific corrective actions taken by the facility.

Evidence Reviewed (on-site visit, documentation, staff and inmate interviews):

- 1. Pre-Audit Questionnaire
- 2. PS 5324.12 Sexually Abusive Behavior Prevention and Intervention Program
- 3. IS PEN 5324.12
- 4. PREA Intake Objective Screening Instrument
- 5. 535.08 Intake Screening Form PEN

- 6. Warden's Memo: 115.43(e)-1 Involuntary Segregated Housing Unit Assignments
- 7. Interviews with the following:
 - a. Chief Psychologist
 - b. Staff (Random and Specialized)
 - d. Inmates (Random and Targeted)

Policy addresses the requirements of this standard. A Safeguarding of Inmates Alleging Sexual Abuse/Assault Allegation Form is completed when considering all appropriate alternatives for safeguarding alleged inmate victims. Interviews with the PREA Compliance Manager and Warden, a tour of facility confirmed that FPC Pensacola does not operate a SHU. Abusers are sent to the local jail (Santa Rosa County Jail) to protect the victim. During inmate interviews, one inmate indicated that he would not alert staff if he was the victim of sexual abuse. The Auditor inquired about his reasoning. The inmate indicated that he heard that he the victim would be transferred to the Santa Rosa County Jail. FPC Pensacola indicated zero incidents of sexual abuse in the past twelve months. Given this fact, the Auditor reviewed a 2017 incident report in which an inmate was transferred to the Santa Rosa County Jail. The incident did not support the inmate's allegations of victims of abuse being sent to the local jail. According to the incident report the abuser was removed from FPC Pensacola not the victim. FPC Pensacola is found to be in compliance with the standard.

Corrective action: None required

REPORTING

Standard 115.51: Inmate reporting

All Yes/No Questions Must Be Answered by the Auditor to Complete the Report

115.51 (a)

- Does the agency provide multiple internal ways for inmates to privately report: Staff neglect or violation of responsibilities that may have contributed to such incidents? ☑ Yes □ No

115.51 (b)

 Does the agency also provide at least one way for inmates to report sexual abuse or sexual harassment to a public or private entity or office that is not part of the agency? ☑ Yes □ No

PREA Audit Report

- Does that private entity or office allow the inmate to remain anonymous upon request?
 ☑ Yes □ No

115.51 (c)

- Does staff promptly document any verbal reports of sexual abuse and sexual harassment?
 ☑ Yes □ No

115.51 (d)

Auditor Overall Compliance Determination

- **Exceeds Standard** (Substantially exceeds requirement of standards)
- Meets Standard (Substantial compliance; complies in all material ways with the standard for the relevant review period)
- **Does Not Meet Standard** (*Requires Corrective Action*)

Instructions for Overall Compliance Determination Narrative

The narrative below must include a comprehensive discussion of all the evidence relied upon in making the compliance or non-compliance determination, the auditor's analysis and reasoning, and the auditor's conclusions. This discussion must also include corrective action recommendations where the facility does not meet the standard. These recommendations must be included in the Final Report, accompanied by information on specific corrective actions taken by the facility.

Evidence Reviewed (on-site visit, documentation, staff and inmate interviews):

- 1. Pre-Audit Questionnaire
- 2. PS 5324.12 Sexually Abusive Behavior Prevention and Intervention Program
- 3. IS PEN 5324.12
- 4. Warden's Memo: 115.51(b)-1 Agreement of Reporting with Outside Entity

- 5. Warden's Memo: 115.51(c)-1 Mandatory Acceptance of Reports
- 6. Warden's Memo: 115.51(c)-2 Staff Documentation
- 7. PREA Compliance Manager Information Tracking log
- 8. BOP PREA zero tolerance Policy poster (English)
- 9. BOP PREA zero tolerance Policy poster (Spanish)
- 10. BOP information to inmates "Sexually Abusive Behavior Prevention and Intervention", <u>An Overview for Offenders</u>
- 11. Interviews with the following:
 - a. Staff (Random and Specialized)
 - b. Inmates (Random and Targeted)

Policies, the PREA Notices, A&O Handbook address the requirements of the standard. A review of supporting documentation and staff/inmate interviews indicated that there are multiple ways (verbally, in writing, anonymously, privately and from a third party) for inmates to report sexual abuse/sexual harassment. The facility has procedures in place for staff to document all allegations. There are posters and other postings on display throughout the facility which also explain reporting methods. During the tour of the facility, several TRULINCS computers were observed in each housing unit. Inmates were able to demonstrate to the Auditor how to log into the TRULINCS system and how to file a PREA report, if needed. Staff members promptly accept and document all verbal, written, anonymous, private, and thirdparty reports of alleged abuse. Family and friends of inmates may report sexual abuse/sexual harassment by using the BOP website, contacting the OIG or by notifying facility staff. All interviewed inmates confirmed awareness of the multiple methods of reporting sexual abuse/assault allegations. The Warden by way of memorandum confirmed that inmates at FPC Pensacola are not detained solely for civil immigration purposes. Interviews with staff and inmates, observations of posters addressing reporting methods, and an examination of policy/documentation confirmed that FPC Pensacola is in compliance with the standard.

Corrective action: None required

Standard 115.52: Exhaustion of administrative remedies

All Yes/No Questions Must Be Answered by the Auditor to Complete the Report

115.52 (a)

 Is the agency exempt from this standard? NOTE: The agency is exempt ONLY if it does not have administrative procedures to address inmate grievances regarding sexual abuse. This does not mean the agency is exempt simply because an inmate does not have to or is not ordinarily expected to submit a grievance to report sexual abuse. This means that as a matter of explicit policy, the agency does not have an administrative remedies process to address sexual abuse. □ Yes ☑ No □ NA

115.52 (b)

PREA Audit Report

Page 59 of 106

- Does the agency permit inmates to submit a grievance regarding an allegation of sexual abuse without any type of time limits? (The agency may apply otherwise-applicable time limits to any portion of a grievance that does not allege an incident of sexual abuse.) (N/A if agency is exempt from this standard.) ⊠ Yes □ No □ NA

115.52 (c)

- Does the agency ensure that: Such grievance is not referred to a staff member who is the subject of the complaint? (N/A if agency is exempt from this standard.) ☑ Yes □ No □ NA

115.52 (d)

- Does the agency issue a final agency decision on the merits of any portion of a grievance alleging sexual abuse within 90 days of the initial filing of the grievance? (Computation of the 90-day time period does not include time consumed by inmates in preparing any administrative appeal.) (N/A if agency is exempt from this standard.) ⊠ Yes □ No □ NA
- If the agency claims the maximum allowable extension of time to respond of up to 70 days per 115.52(d)(3) when the normal time period for response is insufficient to make an appropriate decision, does the agency notify the inmate in writing of any such extension and provide a date by which a decision will be made? (N/A if agency is exempt from this standard.)
 X Yes
 No
 NA

115.52 (e)

- Are those third parties also permitted to file such requests on behalf of inmates? (If a third-party files such a request on behalf of an inmate, the facility may require as a condition of processing the request that the alleged victim agree to have the request filed on his or her behalf, and may

also require the alleged victim to personally pursue any subsequent steps in the administrative remedy process.) (N/A if agency is exempt from this standard.) \boxtimes Yes \Box No \Box NA

If the inmate declines to have the request processed on his or her behalf, does the agency document the inmate's decision? (N/A if agency is exempt from this standard.)
 ☑ Yes □ No □ NA

115.52 (f)

- Has the agency established procedures for the filing of an emergency grievance alleging that an inmate is subject to a substantial risk of imminent sexual abuse? (N/A if agency is exempt from this standard.) ☑ Yes □ No □ NA
- After receiving an emergency grievance alleging an inmate is subject to a substantial risk of imminent sexual abuse, does the agency immediately forward the grievance (or any portion thereof that alleges the substantial risk of imminent sexual abuse) to a level of review at which immediate corrective action may be taken? (N/A if agency is exempt from this standard.).
 X Yes
 No
 NA
- After receiving an emergency grievance described above, does the agency provide an initial response within 48 hours? (N/A if agency is exempt from this standard.) ☑ Yes □ No □ NA
- After receiving an emergency grievance described above, does the agency issue a final agency decision within 5 calendar days? (N/A if agency is exempt from this standard.)
 Yes

 NA

- Does the agency's final decision document the agency's action(s) taken in response to the emergency grievance? (N/A if agency is exempt from this standard.) ☑ Yes □ No □ NA

115.52 (g)

Auditor Overall Compliance Determination



Exceeds Standard (Substantially exceeds requirement of standards)

Page 61 of 106

- Meets Standard (Substantial compliance; complies in all material ways with the standard for the relevant review period)
- **Does Not Meet Standard** (*Requires Corrective Action*)

Instructions for Overall Compliance Determination Narrative

The narrative below must include a comprehensive discussion of all the evidence relied upon in making the compliance or non-compliance determination, the auditor's analysis and reasoning, and the auditor's conclusions. This discussion must also include corrective action recommendations where the facility does not meet the standard. These recommendations must be included in the Final Report, accompanied by information on specific corrective actions taken by the facility.

Evidence Reviewed (on-site visit, documentation, staff and inmate interviews):

- 1. Pre-Audit Questionnaire
- 2. PS 5324.12 Sexually Abusive Behavior Prevention and Intervention Program Statement
- 3. IS PEN 5324.12
- 4. Warden's Memo: 115.52(d)-1 Extension of Time Frame
- 5. Warden's Memo: 115.52(d)-6 Notification of Writing for Extension of Time Frame
- 6. Warden's Memo: 115.52(c)-6 Grievance Submission
- 7. Interviews with the following:
 - a. Staff (Random and Specialized)
 - b. Inmates (Random and Targeted)
 - c. Institution PREA Compliance Manager (IPCM)

Policies and the Administrative Remedy (AD) Program address the requirements of this standard. The policies require that all PREA grievances be processed in accordance with 115.52 (a-f). Inmates may file a grievance, however, all allegations of sexual abuse/sexual harassment, when received by staff, will immediately be referred for investigation. Inmates are not required to use an informal grievance process and procedures also allow an inmate to submit a grievance (AD) alleging sexual abuse without submitting it to the staff member who is the subject of the complaint. Additionally, policy prohibits the investigation of the allegation by either staff alleged to be involved in the incident or any staff who may be under their supervision. There is no time frame for filing a grievance relating to sexual abuse or sexual harassment. Allegations of physical abuse by staff shall be referred to the OIA, in accordance with procedures established for such referrals. Policy addresses the filing of emergency administrative remedy requests. If an inmate files the emergency grievance with the institution and believes he is under a substantial risk of imminent sexual abuse, an expedited response is required to be provided within 48 hours. Best efforts are made to provide Regional Office and Central Office expedited appeal responses within five calendar days.

If an inmate reasonably believes the issue is sensitive and the inmate's safety or well-being would be placed in danger, if the remedy became known at the institution, the inmate may submit the remedy directly to the appropriate Regional Office. Third parties, including fellow inmates, staff members, family members, attorneys and outside victim advocates shall be

permitted in assisting inmates to file administrative remedies related to allegations of sexual abuse.

There were no grievances filed involving PREA related issues during the past 12 months. There were no grievances alleging sexual abuse that involved an extension due to the final decision not being reached within 90 days. Additionally, there were no grievances alleging sexual abuse filed by inmates in which the inmate declined third-party assistance. Inmates are held accountable for manipulative behavior and false allegations. Generally, disciplinary action would be taken if a grievance was filed in bad faith. FPC Pensacola is found to be in compliance with the standard.

Corrective action: None required

Standard 115.53: Inmate access to outside confidential support services

All Yes/No Questions Must Be Answered by the Auditor to Complete the Report

115.53 (a)

- Does the facility provide persons detained solely for civil immigration purposes mailing addresses and telephone numbers, including toll-free hotline numbers where available of local, State, or national immigrant services agencies? ☑ Yes □ No

115.53 (b)

 Does the facility inform inmates, prior to giving them access, of the extent to which such communications will be monitored and the extent to which reports of abuse will be forwarded to authorities in accordance with mandatory reporting laws? ☑ Yes □ No

115.53 (c)

 Does the agency maintain or attempt to enter into memoranda of understanding or other agreements with community service providers that are able to provide inmates with confidential emotional support services related to sexual abuse? ☑ Yes □ No

Auditor Overall Compliance Determination

- **Exceeds Standard** (Substantially exceeds requirement of standards)
- □ **Meets Standard** (*Substantial compliance; complies in all material ways with the standard for the relevant review period*)
- **Does Not Meet Standard** (*Requires Corrective Action*)

Instructions for Overall Compliance Determination Narrative

The narrative below must include a comprehensive discussion of all the evidence relied upon in making the compliance or non-compliance determination, the auditor's analysis and reasoning, and the auditor's conclusions. This discussion must also include corrective action recommendations where the facility does not meet the standard. These recommendations must be included in the Final Report, accompanied by information on specific corrective actions taken by the facility.

Evidence Reviewed (on-site visit, documentation, staff and inmate interviews):

- 1. Pre-Audit Questionnaire
- 2. PS 5324.12 Sexually Abusive Behavior Prevention and Intervention Program
- 3. IS PEN 5324.12
- 4. MOU between FPC Pensacola and Lakeview Baptist Health Care Center
- 5. Inmate Handbook (English)
- 6. Inmate Handbook (Spanish)
- 7. SABPIP (English)
- 8. SABPIP (Spanish)
- 9. Interviews with the following:
 - a. Staff (Random and Specialized)
 - b. Inmates (Random and Targeted)
 - c. Chief Psychologist
 - d. Institution PREA Compliance Manager (IPCM)

PS 5324.12 Sexually Abusive Behavior Prevention and Intervention Program and IS PEN 5324.12 and the A&O Handbook address the requirements of this standard. The facility has a MOU with a local victim advocacy group. The Auditor reviewed the signed MOU with Lakeview Baptist Health Care Center. The inmate handbook provides the contact information for alternate services and the information is also posted in the housing units. Psychology Services staff members have all received victim advocacy support training. The Auditor interviewed an inmate during the onsite audit that explained that FPC Pensacola arranged and transported him to six sessions with a community support services to address his history of prior victimization. The inmate commended the efforts taken by the Warden and Chief Psychologist to provide him with the necessary service he felt he needed to address his history of sexual victimization that occurred in the community. FPC Pensacola is found to be in compliance with the standard.

Corrective action: None required

Standard 115.54: Third-party reporting

All Yes/No Questions Must Be Answered by the Auditor to Complete the Report

115.54 (a)

Auditor Overall Compliance Determination

- **Exceeds Standard** (Substantially exceeds requirement of standards)
- Meets Standard (Substantial compliance; complies in all material ways with the standard for the relevant review period)
- **Does Not Meet Standard** (*Requires Corrective Action*)

Instructions for Overall Compliance Determination Narrative

The narrative below must include a comprehensive discussion of all the evidence relied upon in making the compliance or non-compliance determination, the auditor's analysis and reasoning, and the auditor's conclusions. This discussion must also include corrective action recommendations where the facility does not meet the standard. These recommendations must be included in the Final Report, accompanied by information on specific corrective actions taken by the facility.

Evidence Reviewed (on-site visit, documentation, staff and inmate interviews):

- 1. Pre-Audit Questionnaire
- 2. PS 5324.12 Sexually Abusive Behavior Prevention and Intervention Program
- 3. IS PEN 5324.12
- 4. MOU between FPC Pensacola and Lakeview Baptist Health Care Center
- 5. Inmate Handbook (English)
- 6. Inmate Handbook (Spanish)
- 7. SABPIP (English)
- 8. SABPIP (Spanish)

Page 65 of 106

- 9. Interviews with the following:
 - a. Staff (Random and Specialized)
 - b. Inmates (Random and Targeted)
 - c. Chief Psychologist
 - d. Institution PREA Compliance Manager (IPCM)

The BOP SABPIP (English and Spanish), A&O Handbook (English and Spanish), PREA Posters: How You Can Report (English and Spanish), OIG address and BOP website (www.bop.gov), Lakeview Baptist Health Center and the Florida Council Against Sexual Violence (FCASV) Certified Rape Crisis Center meet the mandates of this standard. The website and posted notices assist third party reporters to report allegations of sexual abuse/sexual harassment. The inmates interviewed indicated they were aware of third-party reporting and would probably feel more comfortable reporting an incident of sexual abuse to someone outside the facility. A National Sexual Abuse Hotline (800-656-HOPE) is also available to the inmate population for reporting incidents of sexual abuse/sexual harassment was found on TRULINCS. Calls to toll-free telephone numbers must be coordinated with a member of the unit team, per the SABPIP. FPC Pensacola is found to be in compliance with the standard.

Corrective action: None required

OFFICIAL RESPONSE FOLLOWING AN INMATE REPORT

Standard 115.61: Staff and agency reporting duties

All Yes/No Questions Must Be Answered by the Auditor to Complete the Report

115.61 (a)

- Does the agency require all staff to report immediately and according to agency policy any knowledge, suspicion, or information regarding an incident of sexual abuse or sexual harassment that occurred in a facility, whether or not it is part of the agency? X Yes D No
- Does the agency require all staff to report immediately and according to agency policy any knowledge, suspicion, or information regarding any staff neglect or violation of responsibilities that may have contributed to an incident of sexual abuse or sexual harassment or retaliation?
 X Yes
 No

115.61 (b)

 Apart from reporting to designated supervisors or officials, does staff always refrain from revealing any information related to a sexual abuse report to anyone other than to the extent

PREA Audit Report

necessary, as specified in agency policy, to make treatment, investigation, and other security and management decisions? 🛛 Yes 🛛 No

115.61 (c)

- Unless otherwise precluded by Federal, State, or local law, are medical and mental health practitioners required to report sexual abuse pursuant to paragraph (a) of this section?
 X Yes
 No
- Are medical and mental health practitioners required to inform inmates of the practitioner's duty to report, and the limitations of confidentiality, at the initiation of services? ☑ Yes □ No

115.61 (d)

 If the alleged victim is under the age of 18 or considered a vulnerable adult under a State or local vulnerable persons statute, does the agency report the allegation to the designated State or local services agency under applicable mandatory reporting laws? ☑ Yes □ No

115.61 (e)

■ Does the facility report all allegations of sexual abuse and sexual harassment, including thirdparty and anonymous reports, to the facility's designated investigators? 🛛 Yes 🛛 No

Auditor Overall Compliance Determination

- **Exceeds Standard** (Substantially exceeds requirement of standards)
- Meets Standard (Substantial compliance; complies in all material ways with the standard for the relevant review period)
- **Does Not Meet Standard** (*Requires Corrective Action*)

Instructions for Overall Compliance Determination Narrative

The narrative below must include a comprehensive discussion of all the evidence relied upon in making the compliance or non-compliance determination, the auditor's analysis and reasoning, and the auditor's conclusions. This discussion must also include corrective action recommendations where the facility does not meet the standard. These recommendations must be included in the Final Report, accompanied by information on specific corrective actions taken by the facility.

Evidence Reviewed (on-site visit, documentation, staff and inmate interviews):

- 1. Pre-Audit Questionnaire
- 2. PS 5324.12 Sexually Abusive Behavior Prevention and Intervention Program
- 3. IS PEN 5324.12
- 4. Interviews with the following:

- a. Staff (Random and Specialized)
- b. Inmates (Random and Targeted)
- c. Institution PREA Compliance Manager (IPCM)

Policies and procedures address the requirements of this standard. Staff, contractors and volunteers must report and respond to allegations of sexually abusive behavior, regardless of the source of the report. Staff members interviewed were aware of their duty to immediately report all allegations of sexual abuse, sexual harassment and retaliation relevant to the PREA standards. Staff typically reports allegations of sexual abuse to the Operations Lieutenant, but reports can be made privately or by a third-party. Policy requires the information concerning the identity of the alleged inmate victim and the specific facts of the case to be shared with staff on a need-to-know basis, because of their involvement with the victim's welfare and/or the investigation of the incident. A review of policy and interviews with staff support the finding that the facility is in compliance with this standard.

Corrective action: None required

Standard 115.62: Agency protection duties

All Yes/No Questions Must Be Answered by the Auditor to Complete the Report

115.62 (a)

When the agency learns that an inmate is subject to a substantial risk of imminent sexual abuse, does it take immediate action to protect the inmate? ☑ Yes □ No

Auditor Overall Compliance Determination

- **Exceeds Standard** (Substantially exceeds requirement of standards)
- Meets Standard (Substantial compliance; complies in all material ways with the standard for the relevant review period)
- **Does Not Meet Standard** (*Requires Corrective Action*)

Instructions for Overall Compliance Determination Narrative

The narrative below must include a comprehensive discussion of all the evidence relied upon in making the compliance or non-compliance determination, the auditor's analysis and reasoning, and the auditor's conclusions. This discussion must also include corrective action recommendations where the facility does not meet the standard. These recommendations must be included in the Final Report, accompanied by information on specific corrective actions taken by the facility.

Evidence Reviewed (on-site visit, documentation, staff and inmate interviews):

- 1. Pre-Audit Questionnaire
- 2. PS 5324.12 Sexually Abusive Behavior Prevention and Intervention Program
- 3. IS PEN 5324.12
- 4. Warden Institutional Memo 115.62(a)-2 Determination of Risk
- 5. Interviews with the following:
 - a. Staff (Random and Specialized)
 - b. Inmates (Random and Targeted)
 - c. Institution PREA Compliance Manager (IPCM)

Policy addresses the requirement of this standard. Staff members interviewed were aware of their duties and responsibilities when they become aware or suspect that an inmate is being sexually abused or sexually harassed. All staff indicated they would act immediately to protect the inmate, including separating the victim/predator, securing the scene to protect possible evidence, preventing the destruction of potential evidence and contacting the Operations Lieutenant and medical staff. In the past 12 months, there were no instances in which staff determined that an inmate was subject to a substantial risk of imminent sexual abuse. FPC Pensacola is found to be in compliance with the standard.

Corrective action: None required

Standard 115.63: Reporting to other confinement facilities

All Yes/No Questions Must Be Answered by the Auditor to Complete the Report

115.63 (a)

 Upon receiving an allegation that an inmate was sexually abused while confined at another facility, does the head of the facility that received the allegation notify the head of the facility or appropriate office of the agency where the alleged abuse occurred? ☑ Yes □ No

115.63 (b)

115.63 (c)

• Does the agency document that it has provided such notification? oxtimes Yes \Box No

115.63 (d)

 Does the facility head or agency office that receives such notification ensure that the allegation is investigated in accordance with these standards? ☑ Yes □ No

Auditor Overall Compliance Determination

- **Exceeds Standard** (Substantially exceeds requirement of standards)
- Meets Standard (Substantial compliance; complies in all material ways with the standard for the relevant review period)
- **Does Not Meet Standard** (*Requires Corrective Action*)

Instructions for Overall Compliance Determination Narrative

The narrative below must include a comprehensive discussion of all the evidence relied upon in making the compliance or non-compliance determination, the auditor's analysis and reasoning, and the auditor's conclusions. This discussion must also include corrective action recommendations where the facility does not meet the standard. These recommendations must be included in the Final Report, accompanied by information on specific corrective actions taken by the facility.

Evidence Reviewed (on-site visit, documentation, staff and inmate interviews):

- 1. Pre-Audit Questionnaire
- 2. PS 5324.12 Sexually Abusive Behavior Prevention and Intervention Program
- 3. IS PEN 5324.12
- 4. Warden Institutional Memo 115.63(c)-1 Notification to other facilities
- 5. Interviews with the following:
 - a. Warden

Policy addresses the requirements of this standard. Policy requires that any inmate allegation of sexual abuse occurring while confined at another facility be reported to the Warden of the facility where the alleged abuse occurred, within 72 hours of receipt of the allegation. Established procedures require the Warden to immediately notify the Chief Executive Officer of the other confinement facility, in writing, of the nature of the sexual abuse allegation. When the inmate reports sexual abuse/sexual harassment from state, non-bureau privatized facilities, jails, juvenile facilities, or inmate reentry centers, the Warden contacts the appropriate office of the facility and/or notifies the Inmate Reentry Management Branch of the BOP, if appropriate. The notification is to occur as soon as possible, but always within 72 hours of receiving the allegation. Policy also requires that an investigation be initiated. In the past 12 months, FPC Pensacola received no allegation from an inmate that he was abused while confined at another facility. FPC Pensacola is found to be in compliance with the standard.

Corrective action: None required

Standard 115.64: Staff first responder duties

All Yes/No Questions Must Be Answered by the Auditor to Complete the Report

115.64 (a)

- Upon learning of an allegation that an inmate was sexually abused, is the first security staff member to respond to the report required to: Separate the alleged victim and abuser?
 ☑ Yes □ No
- Upon learning of an allegation that an inmate was sexually abused, is the first security staff member to respond to the report required to: Preserve and protect any crime scene until appropriate steps can be taken to collect any evidence? ⊠ Yes □ No
- Upon learning of an allegation that an inmate was sexually abused, is the first security staff member to respond to the report required to: Request that the alleged victim not take any actions that could destroy physical evidence, including, as appropriate, washing, brushing teeth, changing clothes, urinating, defecating, smoking, drinking, or eating, if the abuse occurred within a time period that still allows for the collection of physical evidence? X Yes No
- Upon learning of an allegation that an inmate was sexually abused, is the first security staff
 member to respond to the report required to: Ensure that the alleged abuser does not take any
 actions that could destroy physical evidence, including, as appropriate, washing, brushing teeth,
 changing clothes, urinating, defecating, smoking, drinking, or eating, if the abuse occurred
 within a time period that still allows for the collection of physical evidence? ☑ Yes □ No

115.64 (b)

 If the first staff responder is not a security staff member, is the responder required to request that the alleged victim not take any actions that could destroy physical evidence, and then notify security staff? ☑ Yes □ No

Auditor Overall Compliance Determination

- **Exceeds Standard** (Substantially exceeds requirement of standards)
- Meets Standard (Substantial compliance; complies in all material ways with the standard for the relevant review period)
- **Does Not Meet Standard** (*Requires Corrective Action*)

Instructions for Overall Compliance Determination Narrative

The narrative below must include a comprehensive discussion of all the evidence relied upon in making the compliance or non-compliance determination, the auditor's analysis and reasoning, and the auditor's conclusions. This discussion must also include corrective action recommendations where the facility does not meet the standard. These recommendations must be included in the Final Report, accompanied by information on specific corrective actions taken by the facility.

Evidence Reviewed (on-site visit, documentation, staff and inmate interviews):

PREA Audit Report

Page 71 of 106

- 1. Pre-Audit Questionnaire
- 2. PS 5324.12 Sexually Abusive Behavior Prevention and Intervention Program
- 3. IS PEN 5324.12
- 4. Interviews with the following:
 - a. Institution PREA Compliance Manager (IPCM)
 - b. Staff (Random and Specialized)
 - c. SIS Lieutenant
 - d. Operations Lieutenant

Policies address the requirements of this standard. All staff members interviewed were extremely knowledgeable concerning their first responder duties and responsibilities upon learning of an allegation of sexual abuse/sexual harassment. Staff indicated they would separate the inmates, protect the victim, secure the crime scene, prevent the destruction of usable physical evidence, and contact the Operations Lieutenant, IPCM and medical and mental health staff. The Operations Lieutenant would continue to protect the inmate and notify medical, mental health, the Emergency Response Team (ERT), and administrative/executive staff. FPC Pensacola is found to be in compliance with the standard.

Corrective action: None required

Standard 115.65: Coordinated response

All Yes/No Questions Must Be Answered by the Auditor to Complete the Report

115.65 (a)

Auditor Overall Compliance Determination

- **Exceeds Standard** (Substantially exceeds requirement of standards)
- Meets Standard (Substantial compliance; complies in all material ways with the standard for the relevant review period)
- **Does Not Meet Standard** (*Requires Corrective Action*)

Instructions for Overall Compliance Determination Narrative

The narrative below must include a comprehensive discussion of all the evidence relied upon in making the compliance or non-compliance determination, the auditor's analysis and reasoning, and the auditor's conclusions. This discussion must also include corrective action recommendations where the facility does not meet the standard. These recommendations must be included in the Final Report, accompanied by information on specific corrective actions taken by the facility.

PREA Audit Report

Evidence Reviewed (on-site visit, documentation, staff and inmate interviews):

- 1. Pre-Audit Questionnaire
- 2. Policy PS 5324.12 Sexually Abusive Behavior Prevention and Intervention Program
- 3. IS PEN 5324.12
- 4. DOJ/BOP OneSource First Responder Reference Guide <u>Sexual Assault Crisis</u> Intervention
- 5. First Responder-Operations Lieutenant's PREA Action Steps
- 6. Interviews with the following:
 - a. Institution PREA Compliance Manager (IPCM)
 - b. Staff (Random and Specialized)

Policy and DOJ/BOP One Source First Responder Reference Guide address the requirements of this standard. The policies were reviewed by the Auditor. The local policy specifies the guidelines and procedures that prevent sexual abuse/sexual assault and provides for prompt and effective intervention, in the event abuse or assault occurs. Local policy also includes procedures for the investigation, discipline and prosecution of the abuser. The First Responder Reference Guide details first responder duties, reporting procedures, physical evidence collection/preservation, and medical/mental health care responsibilities. The ONE Source First Responder Reference Guide was developed to assist staff in responding to allegations of prohibited and/or illegal sexually abusive behavior. FPC Pensacola is found to be in compliance with the standard.

Corrective action: None required

Standard 115.66: Preservation of ability to protect inmates from contact with abusers

All Yes/No Questions Must Be Answered by the Auditor to Complete the Report

115.66 (a)

 Are both the agency and any other governmental entities responsible for collective bargaining on the agency's behalf prohibited from entering into or renewing any collective bargaining agreement or other agreement that limits the agency's ability to remove alleged staff sexual abusers from contact with any inmates pending the outcome of an investigation or of a determination of whether and to what extent discipline is warranted? X Yes D No

115.66 (b)

• Auditor is not required to audit this provision.

Auditor Overall Compliance Determination

Exceeds Standard (Substantially exceeds requirement of standards)

Meets Standard (Substantial compliance; complies in all material ways with the standard for the relevant review period)

Does Not Meet Standard (*Requires Corrective Action*)

Instructions for Overall Compliance Determination Narrative

The narrative below must include a comprehensive discussion of all the evidence relied upon in making the compliance or non-compliance determination, the auditor's analysis and reasoning, and the auditor's conclusions. This discussion must also include corrective action recommendations where the facility does not meet the standard. These recommendations must be included in the Final Report, accompanied by information on specific corrective actions taken by the facility.

Evidence Reviewed (on-site visit, documentation, staff and inmate interviews):

- 1. Pre-Audit Questionnaire
- 2. PS 5324.12 Sexually Abusive Behavior Prevention and Intervention Program
- 3. IS PEN 5324.12
- 4. Warden's Institutional Memo: 115.66(a)-1 Collective Bargaining Agreements
- 5. Collective Bargaining Agreement
- 6. Interviews with the following:
 - a. Acting Warden
 - b. Staff (Random and Specialized)

The Collective Bargaining Agreement (CBA), examined by the Auditor, between the BOP and the Council of Prison Locals, American Federation of Government Employees, dated July 21, 2014-July 20, 2017, complies with this standard. The agreement does not limit the agency's ability to remove alleged staff sexual abusers from contact with any inmates pending the outcome of an investigation or of a determination of whether and to what extent discipline is warranted. The Auditor was advised that the Collective Bargaining Agreement (CBA) is currently being renegotiated and will contain the required language in its final form. FPC Pensacola is in compliance with the standard.

Corrective action: None required

Standard 115.67: Agency protection against retaliation

All Yes/No Questions Must Be Answered by the Auditor to Complete the Report

115.67 (a)

PREA Audit Report

- Has the agency established a policy to protect all inmates and staff who report sexual abuse or sexual harassment or cooperate with sexual abuse or sexual harassment investigations from retaliation by other inmates or staff? ☐ Yes ☐ No
- Has the agency designated which staff members or departments are charged with monitoring retaliation? ☑ Yes □ No

115.67 (b)

■ Does the agency employ multiple protection measures, such as housing changes or transfers for inmate victims or abusers, removal of alleged staff or inmate abusers from contact with victims, and emotional support services for inmates or staff who fear retaliation for reporting sexual abuse or sexual harassment or for cooperating with investigations? X Yes Does No

115.67 (c)

- Except in instances where the agency determines that a report of sexual abuse is unfounded, for at least 90 days following a report of sexual abuse, does the agency: Monitor the conduct and treatment of inmates or staff who reported the sexual abuse to see if there are changes that may suggest possible retaliation by inmates or staff? ⊠ Yes □ No
- Except in instances where the agency determines that a report of sexual abuse is unfounded, for at least 90 days following a report of sexual abuse, does the agency: Act promptly to remedy any such retaliation? ☑ Yes □ No
- Except in instances where the agency determines that a report of sexual abuse is unfounded, for at least 90 days following a report of sexual abuse, does the agency: Monitor inmate housing changes? ☑ Yes □ No

- Except in instances where the agency determines that a report of sexual abuse is unfounded, for at least 90 days following a report of sexual abuse, does the agency: Monitor reassignments of staff? ☑ Yes □ No

115.67 (d)

In the case of inmates, does such monitoring also include periodic status checks?
 ☑ Yes □ No

115.67 (e)

 If any other individual who cooperates with an investigation expresses a fear of retaliation, does the agency take appropriate measures to protect that individual against retaliation?
 ☑ Yes □ No

115.67 (f)

• Auditor is not required to audit this provision.

Auditor Overall Compliance Determination

- **Exceeds Standard** (Substantially exceeds requirement of standards)
- Meets Standard (Substantial compliance; complies in all material ways with the standard for the relevant review period)
- **Does Not Meet Standard** (*Requires Corrective Action*)

Instructions for Overall Compliance Determination Narrative

The narrative below must include a comprehensive discussion of all the evidence relied upon in making the compliance or non-compliance determination, the auditor's analysis and reasoning, and the auditor's conclusions. This discussion must also include corrective action recommendations where the facility does not meet the standard. These recommendations must be included in the Final Report, accompanied by information on specific corrective actions taken by the facility.

Evidence Reviewed (on-site visit, documentation, staff and inmate interviews):

- 1. Pre-Audit Questionnaire
- 2. PS 5324.12 Sexually Abusive Behavior Prevention and Intervention Program
- 3. IS PEN 5324.12
- 4. Interviews with the following: a. Institution PREA Compliance Manager (IPCM)

PREA Audit Report

Page 76 of 106

b. Staff (Random and Specialized)

Policy addresses the requirement of Standard 115.67. The policy prohibits any type of retaliation against any staff person or inmate who reports sexual abuse or sexual harassment or cooperates in related investigations. The IPCM is charged with monitoring retaliation. During the interview, she indicated that she follows up on all 30-, 60- and 90-day reviews to ensure policy is being enforced and conducts periodic status checks on the frequency of incident reports, housing reassignments, and negative performance reviews/staff job reassignments, as required in 115.67(c). In the event of possible retaliation, the IPCM indicated she would monitor the situation indefinitely. There have been no incidents of retaliation in the past 12 months. Compliance with this standard was determined by a review of policy/documentation and staff interviews.

Corrective action: None required

Standard 115.68: Post-allegation protective custody

All Yes/No Questions Must Be Answered by the Auditor to Complete the Report

115.68 (a)

Auditor Overall Compliance Determination

- **Exceeds Standard** (Substantially exceeds requirement of standards)
- Meets Standard (Substantial compliance; complies in all material ways with the standard for the relevant review period)
- **Does Not Meet Standard** (*Requires Corrective Action*)

Instructions for Overall Compliance Determination Narrative

The narrative below must include a comprehensive discussion of all the evidence relied upon in making the compliance or non-compliance determination, the auditor's analysis and reasoning, and the auditor's conclusions. This discussion must also include corrective action recommendations where the facility does not meet the standard. These recommendations must be included in the Final Report, accompanied by information on specific corrective actions taken by the facility.

Evidence Reviewed (on-site visit, documentation, staff and inmate interviews):

- 1. Pre-Audit Questionnaire
- 2. PS 5324.12 Sexually Abusive Behavior Prevention and Intervention Program

PREA Audit Report

Page 77 of 106

- 3. IS PEN 5324.12
- 4. Warden's Memo: 115.68(a)-1 Post Allegation Protective Custody Reviews
- 5. PREA Compliance Manager Information Tracking Log
- 6. BP-A1002 Safeguarding of Inmates Alleging Sexual Abuse/Assault Allegation Form
- 7. Intervention and Investigation Monitoring log
- 8. Interviews with the following:
 - a. Institution PREA Compliance Manager (IPCM)
 - b. Staff (Random and Specialized)

Program Statement 5324.12 addresses the requirements of the Standard 115.68. The policy requires the facility to assess and consider all appropriate alternatives for safeguarding alleged inmate victims of sexual abuse/sexual harassment. The IPCM confirmed to the Auditor that staff must first consider other alternatives based on the circumstances of the allegation before considering placing the inmate (victim) in the local jail such as placement in another housing unit or transferring the inmate to another facility like FCI Marianna.

To aid in the decision-making process, PS 5324.12 requires FPC Pensacola to complete the BOP's Safeguarding of Inmates Alleging Sexual Abuse/Assault Allegation Form. The form, Safeguarding of Inmates Alleging Sexual Abuse/Assault Allegation serves to document the facility's consideration of all options. Interviews with staff and the tour of the facility confirmed that there are usually viable alternatives to placing victims of sexual abuse/sexual harassment in local jail. In practice, inmates are rarely placed in this status. To the extent possible, access to programs, privileges, education and work opportunities would not be limited to inmates placed in another housing unit for the purposes of protective custody. According to the IPCM, reasons for restricting access to programs, work, education or other privileges would be documented as well as the length of time the restrictions would last. There were no inmates placed in post-allegation protective custody status within the last twelve months. Compliance with this standard was determined by a review of policy and supporting documentation, as well as a tour of the facility and staff interviews.

Corrective action: None required

INVESTIGATIONS

Standard 115.71: Criminal and administrative agency investigations

All Yes/No Questions Must Be Answered by the Auditor to Complete the Report

115.71 (a)

When the agency conducts its own investigations into allegations of sexual abuse and sexual harassment, does it do so promptly, thoroughly, and objectively? [N/A if the agency/facility is not responsible for conducting any form of criminal OR administrative sexual abuse investigations. See 115.21(a).] ⊠ Yes □ No □ NA

 Does the agency conduct such investigations for all allegations, including third party and anonymous reports? [N/A if the agency/facility is not responsible for conducting any form of criminal OR administrative sexual abuse investigations. See 115.21(a).] Yes No NA

115.71 (b)

 Where sexual abuse is alleged, does the agency use investigators who have received specialized training in sexual abuse investigations as required by 115.34? ☑ Yes □ No

115.71 (c)

- Do investigators interview alleged victims, suspected perpetrators, and witnesses?
 ☑ Yes □ No
- Do investigators review prior reports and complaints of sexual abuse involving the suspected perpetrator? ☑ Yes □ No

115.71 (d)

When the quality of evidence appears to support criminal prosecution, does the agency conduct compelled interviews only after consulting with prosecutors as to whether compelled interviews may be an obstacle for subsequent criminal prosecution? ☑ Yes □ No

115.71 (e)

- Do agency investigators assess the credibility of an alleged victim, suspect, or witness on an individual basis and not on the basis of that individual's status as inmate or staff? X Yes □ No
- Does the agency investigate allegations of sexual abuse without requiring an inmate who alleges sexual abuse to submit to a polygraph examination or other truth-telling device as a condition for proceeding? ☑ Yes □ No

115.71 (f)

- Are administrative investigations documented in written reports that include a description of the physical evidence and testimonial evidence, the reasoning behind credibility assessments, and investigative facts and findings? ☑ Yes □ No

115.71 (g)

PREA Audit Report

Page 79 of 106

115.71 (h)

Are all substantiated allegations of conduct that appears to be criminal referred for prosecution?
 ☑ Yes □ No

115.71 (i)

115.71 (j)

 Does the agency ensure that the departure of an alleged abuser or victim from the employment or control of the agency does not provide a basis for terminating an investigation?
 Xes
 No

115.71 (k)

• Auditor is not required to audit this provision.

115.71 (I)

When an outside entity investigates sexual abuse, does the facility cooperate with outside investigators and endeavor to remain informed about the progress of the investigation? (N/A if an outside agency does not conduct administrative or criminal sexual abuse investigations. See 115.21(a).) ⊠ Yes □ No □ NA

Auditor Overall Compliance Determination

- **Exceeds Standard** (Substantially exceeds requirement of standards)
- Meets Standard (Substantial compliance; complies in all material ways with the standard for the relevant review period)
- **Does Not Meet Standard** (*Requires Corrective Action*)

Instructions for Overall Compliance Determination Narrative

The narrative below must include a comprehensive discussion of all the evidence relied upon in making the compliance or non-compliance determination, the auditor's analysis and reasoning, and the auditor's conclusions. This discussion must also include corrective action recommendations where the facility does not meet the standard. These recommendations must be included in the Final Report, accompanied by information on specific corrective actions taken by the facility.

PREA Audit Report

Evidence Reviewed (on-site visit, documentation, staff and inmate interviews):

- 1. Pre-Audit Questionnaire
- 2. PS 5324.12 Sexually Abusive Behavior Prevention and Intervention Program
- 3. IS PEN 5324.12
- 4. Warden's Institutional Memo: 115.68(a)-1 Post Allegation Protective Custody Reviews
- 5. PREA Compliance Manager Information Tracking Log
- 6. BP-A1002 Safeguarding of Inmates Alleging Sexual Abuse/Assault Allegation Form
- 7. 6.1.1 Intervention and Investigation Monitoring log
- 8. Interviews with the following:
 - a. Warden
 - b. Staff (Random and Specialized)
 - c. SIS Lieutenant
 - d. SIS Technician

Policy addresses the mandates of this standard. The SIS department is responsible for conducting administrative investigations within the facility and referring criminal investigations to the FBI and the OIG to determine if prosecution will be pursued. According to the Warden, the facility fully cooperates with any outside agency that initiates an investigation. The SIS Lieutenant serves as the facility liaison and provides requested information to outside investigative agencies, as well as access to the inmate. The credibility of an alleged victim, suspect or witness is assessed on an individual basis and is not determined by the person's status as inmate or staff. The agency does not require an inmate who alleges sexual abuse to submit to a polygraph examination or other truth assessment device as a condition for proceeding with the investigation of such an allegation.

There were zero PREA sexual abuse/harassment allegations investigated at FPC Pensacola during the last 12 months.

Compliance with this standard was determined by a review of policy/documentation, investigative files, and staff interviews.

Corrective action: None required

Standard 115.72: Evidentiary standard for administrative investigations

All Yes/No Questions Must Be Answered by the Auditor to Complete the Report

115.72 (a)

 Is it true that the agency does not impose a standard higher than a preponderance of the evidence in determining whether allegations of sexual abuse or sexual harassment are substantiated? ☑ Yes □ No

Auditor Overall Compliance Determination

- **Exceeds Standard** (Substantially exceeds requirement of standards)
- Meets Standard (Substantial compliance; complies in all material ways with the standard for the relevant review period)
- **Does Not Meet Standard** (*Requires Corrective Action*)

Instructions for Overall Compliance Determination Narrative

The narrative below must include a comprehensive discussion of all the evidence relied upon in making the compliance or non-compliance determination, the auditor's analysis and reasoning, and the auditor's conclusions. This discussion must also include corrective action recommendations where the facility does not meet the standard. These recommendations must be included in the Final Report, accompanied by information on specific corrective actions taken by the facility.

Evidence Reviewed (on-site visit, documentation, staff and inmate interviews):

- 1. Pre-Audit Questionnaire
- 2. PS 5324.12 Sexually Abusive Behavior Prevention and Intervention Program
- 3. IS PEN 5324.12
- 4. Interviews with the following: a. SIS Lieutenant

Policy and interviews address the requirement of this standard. The evidence standard is a preponderance of the evidence in determining whether allegations of sexual abuse/sexual harassment are substantiated. When interviewed, the investigator was aware of the evidence standard. The evidence standard was utilized in the cases reviewed by the Auditor. FPC Pensacola is in compliance with the standard.

Corrective action: None required

Standard 115.73: Reporting to inmates

All Yes/No Questions Must Be Answered by the Auditor to Complete the Report

115.73 (a)

115.73 (b)

PREA Audit Report

Page 82 of 106

If the agency did not conduct the investigation into an inmate's allegation of sexual abuse in an agency facility, does the agency request the relevant information from the investigative agency in order to inform the inmate? (N/A if the agency/facility is responsible for conducting administrative and criminal investigations.) □ Yes □ No ⊠ NA

115.73 (c)

- Following an inmate's allegation that a staff member has committed sexual abuse against the inmate, unless the agency has determined that the allegation is unfounded, or unless the inmate has been released from custody, does the agency subsequently inform the inmate whenever: The staff member is no longer posted within the inmate's unit? ☑ Yes □ No
- Following an inmate's allegation that a staff member has committed sexual abuse against the inmate, unless the agency has determined that the allegation is unfounded, or unless the inmate has been released from custody, does the agency subsequently inform the inmate whenever:
 The staff member is no longer employed at the facility? ☑ Yes □ No
- Following an inmate's allegation that a staff member has committed sexual abuse against the inmate, unless the agency has determined that the allegation is unfounded, or unless the inmate has been released from custody, does the agency subsequently inform the inmate whenever: The agency learns that the staff member has been indicted on a charge related to sexual abuse in the facility? ⊠ Yes □ No
- Following an inmate's allegation that a staff member has committed sexual abuse against the inmate, unless the agency has determined that the allegation is unfounded, or unless the inmate has been released from custody, does the agency subsequently inform the inmate whenever: The agency learns that the staff member has been convicted on a charge related to sexual abuse within the facility? ⊠ Yes □ No

115.73 (d)

- Following an inmate's allegation that he or she has been sexually abused by another inmate, does the agency subsequently inform the alleged victim whenever: The agency learns that the alleged abuser has been indicted on a charge related to sexual abuse within the facility?
 X Yes
 No
- Following an inmate's allegation that he or she has been sexually abused by another inmate, does the agency subsequently inform the alleged victim whenever: The agency learns that the alleged abuser has been convicted on a charge related to sexual abuse within the facility?
 X Yes
 No

115.73 (e)

115.73 (f)

PREA Audit Report

Page 83 of 106

• Auditor is not required to audit this provision.

Auditor Overall Compliance Determination

Exceeds Standard (*Substantially exceeds requirement of standards*)

- Meets Standard (Substantial compliance; complies in all material ways with the standard for the relevant review period)
- \square
- **Does Not Meet Standard** (*Requires Corrective Action*)

Instructions for Overall Compliance Determination Narrative

The narrative below must include a comprehensive discussion of all the evidence relied upon in making the compliance or non-compliance determination, the auditor's analysis and reasoning, and the auditor's conclusions. This discussion must also include corrective action recommendations where the facility does not meet the standard. These recommendations must be included in the Final Report, accompanied by information on specific corrective actions taken by the facility.

Evidence Reviewed (on-site visit, documentation, staff and inmate interviews):

- 1. Pre-Audit Questionnaire
- 2. PS 5324.12 Sexually Abusive Behavior Prevention and Intervention Program
- 3. IS PEN 5324.12
- 4. Warden's Memo: 115.73(a)-1;(b)-1;(c)-1;(c)-2 Completed Investigations
- 5. Warden's Memo: 115.73(c)-1Reporting of Inmates
- 6. Warden's Memo: 115.73(d)-1Reporting of Inmates
- 7. Warden's Memo: 115.73(e)-1Reporting of Inmates
- 8. PREA Compliance Manager Information Tracking Log
- 9. PREA Notification to Inmate Form
- 10. BP-A1002 Safeguarding of Inmates Alleging Sexual Abuse/Assault Allegation Form
- 11. Intervention and Investigation Monitoring log
- 12. Interviews with the following:
 - a. Warden
 - b. Staff
 - c. SIS Lieutenant

FPC Pensacola only conducts administrative investigations. There were zero allegations of sexual abuse/sexual harassment. Compliance with this standard was determined by a review of policy, an examination of the written notices, and staff interviews.

Corrective action: None required

DISCIPLINE

Standard 115.76: Disciplinary sanctions for staff

All Yes/No Questions Must Be Answered by the Auditor to Complete the Report

115.76 (a)

115.76 (b)

115.76 (c)

Are disciplinary sanctions for violations of agency policies relating to sexual abuse or sexual harassment (other than actually engaging in sexual abuse) commensurate with the nature and circumstances of the acts committed, the staff member's disciplinary history, and the sanctions imposed for comparable offenses by other staff with similar histories? ⊠ Yes □ No

115.76 (d)

- Are all terminations for violations of agency sexual abuse or sexual harassment policies, or resignations by staff who would have been terminated if not for their resignation, reported to: Law enforcement agencies (unless the activity was clearly not criminal)? ☑ Yes □ No
- Are all terminations for violations of agency sexual abuse or sexual harassment policies, or resignations by staff who would have been terminated if not for their resignation, reported to: Relevant licensing bodies? ⊠ Yes □ No

Auditor Overall Compliance Determination

- **Exceeds Standard** (Substantially exceeds requirement of standards)
- Meets Standard (Substantial compliance; complies in all material ways with the standard for the relevant review period)
- **Does Not Meet Standard** (*Requires Corrective Action*)

Instructions for Overall Compliance Determination Narrative

The narrative below must include a comprehensive discussion of all the evidence relied upon in making the compliance or non-compliance determination, the auditor's analysis and reasoning, and the auditor's conclusions. This discussion must also include corrective action recommendations where the facility does

not meet the standard. These recommendations must be included in the Final Report, accompanied by information on specific corrective actions taken by the facility.

Evidence Reviewed (on-site visit, documentation, staff and inmate interviews):

- 1. Pre-Audit Questionnaire
- 2. PS 5324.12 Sexually Abusive Behavior Prevention and Intervention Program
- 3. PS 3420.11 Standards of Employee Conduct
- 4. IS PEN 5324.12
- 5. Warden's Memo: 115.76(b)-1
- 6. Interviews with the following:
 - a. Warden

PS 3420.11 and PS 5324.12 address the requirements of this standard. Employees are subject to disciplinary sanctions for violating agency sexual abuse or sexual harassment policies. There have been no reported cases of inmates engaging in sexual activity with staff in the past 12 months and no staff members were disciplined or terminated for violation of agency policy. The Collective Bargaining Agreement between the BOP and Council of Prison Locals, American Federation of Government Employees, dated July 21, 2014-July 20, 2017, allows for disciplinary sanctions against staff, including termination, for the sexual abuse or sexual harassment of an inmate. All terminations for violations of agency sexual abuse or sexual harassment policies, or resignations by staff that would have been terminated if not for their resignation, may be reported to criminal investigators and to any law enforcement or relevant professional/certifying/licensing agencies by the BOP, unless the activity was clearly not criminal. Compliance with this standard was determined by a review of policy/documentation and staff interviews.

Corrective action: None required

Standard 115.77: Corrective action for contractors and volunteers

All Yes/No Questions Must Be Answered by the Auditor to Complete the Report

115.77 (a)

- Is any contractor or volunteer who engages in sexual abuse reported to: Relevant licensing bodies? ☑ Yes □ No

In the case of any other violation of agency sexual abuse or sexual harassment policies by a contractor or volunteer, does the facility take appropriate remedial measures, and consider whether to prohibit further contact with inmates? ⊠ Yes □ No

Auditor Overall Compliance Determination

- **Exceeds Standard** (Substantially exceeds requirement of standards)
- Meets Standard (Substantial compliance; complies in all material ways with the standard for the relevant review period)
- **Does Not Meet Standard** (*Requires Corrective Action*)

Instructions for Overall Compliance Determination Narrative

The narrative below must include a comprehensive discussion of all the evidence relied upon in making the compliance or non-compliance determination, the auditor's analysis and reasoning, and the auditor's conclusions. This discussion must also include corrective action recommendations where the facility does not meet the standard. These recommendations must be included in the Final Report, accompanied by information on specific corrective actions taken by the facility.

Evidence Reviewed (on-site visit, documentation, staff and inmate interviews):

- 1. Pre-Audit Questionnaire
- 2. PS 5324.12 Sexually Abusive Behavior Prevention and Intervention Program
- 3. PS 3420.11 Standards of Employee Conduct
- 4. IS PEN 5324.12
- 5. Warden's Memo: 115.77(a)-3 Reports of Sexual Abuse by Contractors/Volunteers
- 6. Warden's Memo: 115.77(b)-1 Remedial measures
- 7. Interviews with the following:
 - a. Warden

PS 3420.11 and PS 5324.12 address the requirements of the standard. Any contractor or volunteer who engages in sexual abuse/sexual harassment would be prohibited from contact with inmates and would be reported to the appropriate investigator, law enforcement, or relevant professional/licensing/certifying bodies, unless the activity was clearly not criminal in nature. In non-criminal cases, the FPC would take appropriate remedial measures and consider whether to prohibit further contact with inmates. During the past 12 months, there were no incidents where a contractor or volunteer was accused or found guilty of sexual abuse or sexual harassment. Compliance with this standard was determined by a review of policy and volunteer/contractor training files and volunteer/contractor and staff interviews.

Corrective action: None required

Standard 115.78: Disciplinary sanctions for inmates

All Yes/No Questions Must Be Answered by the Auditor to Complete the Report

115.78 (a)

 Following an administrative finding that an inmate engaged in inmate-on-inmate sexual abuse, or following a criminal finding of guilt for inmate-on-inmate sexual abuse, are inmates subject to disciplinary sanctions pursuant to a formal disciplinary process? ☑ Yes □ No

115.78 (b)

115.78 (c)

When determining what types of sanction, if any, should be imposed, does the disciplinary
process consider whether an inmate's mental disabilities or mental illness contributed to his or
her behavior? ⊠ Yes □ No

115.78 (d)

 If the facility offers therapy, counseling, or other interventions designed to address and correct underlying reasons or motivations for the abuse, does the facility consider whether to require the offending inmate to participate in such interventions as a condition of access to programming and other benefits? ⊠ Yes □ No

115.78 (e)

■ Does the agency discipline an inmate for sexual contact with staff only upon a finding that the staff member did not consent to such contact? 🛛 Yes 🗆 No

115.78 (f)

115.78 (g)

Does the agency always refrain from considering non-coercive sexual activity between inmates to be sexual abuse? (N/A if the agency does not prohibit all sexual activity between inmates.)
 ☑ Yes □ No □ NA

Auditor Overall Compliance Determination

- **Exceeds Standard** (Substantially exceeds requirement of standards)
- Meets Standard (Substantial compliance; complies in all material ways with the standard for the relevant review period)
- **Does Not Meet Standard** (*Requires Corrective Action*)

Instructions for Overall Compliance Determination Narrative

The narrative below must include a comprehensive discussion of all the evidence relied upon in making the compliance or non-compliance determination, the auditor's analysis and reasoning, and the auditor's conclusions. This discussion must also include corrective action recommendations where the facility does not meet the standard. These recommendations must be included in the Final Report, accompanied by information on specific corrective actions taken by the facility.

Evidence Reviewed (on-site visit, documentation, staff and inmate interviews):

- 1. Pre-Audit Questionnaire
- 2. PS 5324.12 Sexually Abusive Behavior Prevention and Intervention Program
- 3. PS 3420.11 Standards of Employee Conduct
- 4. PS 5270.09 Inmate Discipline Program
- 5. IS PEN 5324.12
- 6. Warden's Memo: 115.78(e)-1
- 7. Interviews with the following:
 - a. Warden

Policy addresses the requirement of this standard. The Inmate Discipline Program defines sexual assault of any person, involving non-consensual touching by force or threat of force, as the greatest severity level prohibited act. The program identifies inmates engaging in sexual acts and making sexual proposals or threats to another as a high severity level prohibited act. Non-consensual sex or sexual harassment of any nature is prohibited and will result in discipline. Consensual sex between inmates does not constitute sexual abuse. Sanctions are commensurate with the nature and circumstances of the abuse committed, along with the inmate's disciplinary history and the sanctions imposed for comparable offenses by other inmates with similar histories. Inmates are subject to disciplinary sanctions pursuant to the formal disciplinary process defined in the Inmate Discipline Program.

The facility does not discipline inmates who make an allegation in good faith, even if an investigation does not establish evidence sufficient to substantiate the allegation. Interviews with the investigator support compliance with this standard. The disciplinary process considers whether an inmate's mental disabilities or mental illness contributed to the inmate's behavior when determining what type of sanction, if any, should be imposed. If mental disabilities or mental illness is a factor, the facility considers the offer of therapy, counseling, or other interventions designed to address and correct underlying reasons or motivations for the abuse.

Compliance with this standard was determined by a review of policy/documentation, an examination of the inmate discipline process, and staff interviews.

Corrective action: None required

MEDICAL AND MENTAL CARE

Standard 115.81: Medical and mental health screenings; history of sexual abuse

All Yes/No Questions Must Be Answered by the Auditor to Complete the Report

115.81 (a)

 If the screening pursuant to § 115.41 indicates that a prison inmate has experienced prior sexual victimization, whether it occurred in an institutional setting or in the community, do staff ensure that the inmate is offered a follow-up meeting with a medical or mental health practitioner within 14 days of the intake screening? ☑ Yes □ No

115.81 (b)

If the screening pursuant to § 115.41 indicates that a prison inmate has previously perpetrated sexual abuse, whether it occurred in an institutional setting or in the community, do staff ensure that the inmate is offered a follow-up meeting with a mental health practitioner within 14 days of the intake screening? (N/A if the facility is not a prison.) ☑ Yes □ No □ NA

115.81 (c)

If the screening pursuant to § 115.41 indicates that a jail inmate has experienced prior sexual victimization, whether it occurred in an institutional setting or in the community, do staff ensure that the inmate is offered a follow-up meeting with a medical or mental health practitioner within 14 days of the intake screening? ⊠ Yes □ No

115.81 (d)

Is any information related to sexual victimization or abusiveness that occurred in an institutional setting strictly limited to medical and mental health practitioners and other staff as necessary to inform treatment plans and security management decisions, including housing, bed, work, education, and program assignments, or as otherwise required by Federal, State, or local law?
 ☑ Yes □ No

115.81 (e)

PREA Audit Report

Page 90 of 106

Auditor Overall Compliance Determination

- **Exceeds Standard** (Substantially exceeds requirement of standards)
- Meets Standard (Substantial compliance; complies in all material ways with the standard for the relevant review period)
- **Does Not Meet Standard** (*Requires Corrective Action*)

Instructions for Overall Compliance Determination Narrative

The narrative below must include a comprehensive discussion of all the evidence relied upon in making the compliance or non-compliance determination, the auditor's analysis and reasoning, and the auditor's conclusions. This discussion must also include corrective action recommendations where the facility does not meet the standard. These recommendations must be included in the Final Report, accompanied by information on specific corrective actions taken by the facility.

Evidence Reviewed (on-site visit, documentation, staff and inmate interviews):

- 1. Pre-Audit Questionnaire
- 2. PS 5324.12 Sexually Abusive Behavior Prevention and Intervention Program
- 3. IS PEN 5324.12
- 4. Warden's Memo: 115.81(a)-4;(b)-4;(c)-4 Secondary Materials
- 5. Warden's Memo: 115.81(d)-1 Limitations of Information
- 6. Warden's Memo: 115.81(e)-1 Informed Consent
- 7. Interviews with the following:
 - a. Warden
 - b. Health Services Administrator
 - c. Chief Psychologist

PS 5324.12 addresses the requirements of this standard. Interviews with health services and psychology services staff, confirmed the FPC Pensacola has a good system for collecting medical and mental health information on inmates. The system allows medical and mental health staff to provide continued re-assessment and follow up services to the inmates. In the past 12 months, 100% of inmates who disclosed prior victimization during screening were offered a follow up meeting with a medical or mental health provider. Furthermore, 100% of the inmates who have previously perpetrated sexual abuse, as indicated during the screening, were offered a follow-up meeting with a mental health practitioner. Heath care providers who were interviewed during the audit confirmed that treatment services are offered without financial cost to the inmate, as confirmed by observation and a review of intake screening documents. Screening for prior sexual victimization in any setting is conducted by Unit Team staff during in-processing procedures. In-processing procedures also include screening for

previous sexually assaultive behavior in an institutional setting or in the community. When indicated, staff members ensure that the inmate is offered a follow-up meeting with a mental health provider within 14 days of the intake screening.

Access to information related to sexual victimization or abusiveness is limited to medical and mental health practitioners and other staff with a need-to-know for the purpose of determining treatment plans, security, housing, work, program assignments and other management decisions. Heath care providers also affirmed during interviews that signed and dated informed consent forms would be obtained from an inmate before reporting prior sexual victimization which did not occur in an institutional setting. FPC Pensacola does not house inmates under the age of 18. All screening documentation is recorded in the Bureau's Electronic Medical Record and Psychology Data System. All medical, mental health and PREA related information is handled confidentially and interviews with the intake screening staff support this fact. FPC Pensacola is found to be in compliance with the standard.

Corrective action: None required

Standard 115.82: Access to emergency medical and mental health services

All Yes/No Questions Must Be Answered by the Auditor to Complete the Report

115.82 (a)

Do inmate victims of sexual abuse receive timely, unimpeded access to emergency medical treatment and crisis intervention services, the nature and scope of which are determined by medical and mental health practitioners according to their professional judgment?
 Xes
 No

115.82 (b)

- Do security staff first responders immediately notify the appropriate medical and mental health practitioners? ⊠ Yes □ No

115.82 (c)

 Are inmate victims of sexual abuse offered timely information about and timely access to emergency contraception and sexually transmitted infections prophylaxis, in accordance with professionally accepted standards of care, where medically appropriate? ☑ Yes □ No

115.82 (d)

PREA Audit Report

Page 92 of 106

 Are treatment services provided to the victim without financial cost and regardless of whether the victim names the abuser or cooperates with any investigation arising out of the incident?
 Xes
 No

Auditor Overall Compliance Determination

- **Exceeds Standard** (Substantially exceeds requirement of standards)
- Meets Standard (Substantial compliance; complies in all material ways with the standard for the relevant review period)
- **Does Not Meet Standard** (*Requires Corrective Action*)

Instructions for Overall Compliance Determination Narrative

The narrative below must include a comprehensive discussion of all the evidence relied upon in making the compliance or non-compliance determination, the auditor's analysis and reasoning, and the auditor's conclusions. This discussion must also include corrective action recommendations where the facility does not meet the standard. These recommendations must be included in the Final Report, accompanied by information on specific corrective actions taken by the facility.

Evidence Reviewed (on-site visit, documentation, staff and inmate interviews):

- 1. Pre-Audit Questionnaire
- 2. PS 5324.12 Sexually Abusive Behavior Prevention and Intervention Program
- 3. IS PEN 5324.12
- 4. Warden's Memo: 115.82(a)-3 Secondary Medical/Mental Health Logs
- 5. Interviews with the following:
 - a. IPCM
 - b. Health Services Administrator
 - c. Chief Psychologist

Policies, Institutional Supplements, and interviews address the requirements of this standard. The facility medical and mental health personnel provide services to all inmates placed at FPC Pensacola. Medical personnel are on duty 16 hours a day, seven days a week and are available for consultation or call-back on off duty hours. Mental health providers are on-site five days per week and are also available for call-back on off duty hours. Information, access to emergency medical care is offered to all inmate victims, as clinically indicated. Victim advocacy services are offered through trained staff members. Agency policy prohibits inmate co-pays for medical treatment from being applied to victims of sexual abuse and all treatment is offered at no financial cost to the inmate. Inmate victims of sexual abuse, while incarcerated, are offered information about and timely access to information on sexually transmitted infection prophylaxis, in accordance with professionally accepted standards of care, where medically appropriate. There were zero allegations of sexual abuse that required referral for forensic examination and evidence collection in the past 12 months. Compliance

with this standard was determined by a review of policy/documentation and interviews with a forensic examination provider and facility medical staff.

Corrective action: None required

Standard 115.83: Ongoing medical and mental health care for sexual abuse victims and abusers

All Yes/No Questions Must Be Answered by the Auditor to Complete the Report

115.83 (a)

 Does the facility offer medical and mental health evaluation and, as appropriate, treatment to all inmates who have been victimized by sexual abuse in any prison, jail, lockup, or juvenile facility? ☑ Yes □ No

115.83 (b)

Does the evaluation and treatment of such victims include, as appropriate, follow-up services, treatment plans, and, when necessary, referrals for continued care following their transfer to, or placement in, other facilities, or their release from custody? ☑ Yes □ No

115.83 (c)

115.83 (d)

 Are inmate victims of sexually abusive vaginal penetration while incarcerated offered pregnancy tests? (N/A if all-male facility.) □ Yes □ No ☑ NA

115.83 (e)

If pregnancy results from the conduct described in paragraph § 115.83(d), do such victims receive timely and comprehensive information about and timely access to all lawful pregnancy-related medical services? (N/A if all-male facility.) □ Yes □ No ☑ NA

115.83 (f)

115.83 (g)

PREA Audit Report

Page 94 of 106

115.83 (h)

If the facility is a prison, does it attempt to conduct a mental health evaluation of all known inmate-on-inmate abusers within 60 days of learning of such abuse history and offer treatment when deemed appropriate by mental health practitioners? (NA if the facility is a jail.)
 Xes No NA

Auditor Overall Compliance Determination

- **Exceeds Standard** (*Substantially exceeds requirement of standards*)
- Meets Standard (Substantial compliance; complies in all material ways with the standard for the relevant review period)
- **Does Not Meet Standard** (*Requires Corrective Action*)

Instructions for Overall Compliance Determination Narrative

The narrative below must include a comprehensive discussion of all the evidence relied upon in making the compliance or non-compliance determination, the auditor's analysis and reasoning, and the auditor's conclusions. This discussion must also include corrective action recommendations where the facility does not meet the standard. These recommendations must be included in the Final Report, accompanied by information on specific corrective actions taken by the facility.

Evidence Reviewed (on-site visit, documentation, staff and inmate interviews):

- 1. Pre-Audit Questionnaire
- 2. PS 5324.12 Sexually Abusive Behavior Prevention and Intervention Program
- 3. IS PEN 5324.12
- 4. Review of intake assessment
- 5. Review of follow-up assessments of vulnerable inmates by staff psychologist
- 6. Review of follow-up assessments of inmates with abusive histories
- 7. Interviews with the following:
 - a. Institution PREA Compliance Manger (IPCM)
 - b. Health Services Administrator
 - c. Chief Psychologist
 - d. Staff Psychologist
 - e. Staff Nurse

Policy addresses the requirement of Standard 115.83. FPC Pensacola offers medical and mental health evaluations and, as appropriate, treatment to all inmates who have been

victimized by sexual abuse. Services are consistent with the community level of care, without financial cost to the inmate. The facility houses male inmates. FPC Pensacola has fully staffed medical and mental health departments and offers victims of sexual abuse/sexual harassment medical and mental health services consistent with the standard of care available in Pensacola. A nurse interviewed during the onsite audit indicated that inmate victims, while incarcerated, would be offered testing for sexually transmitted infections as medically appropriate. Further, staff psychologist (2) indicated that mental health evaluations are conducted on all known inmate-on-inmate abusers within at least 14 days of learning of such abuse history, but usually immediately, when staff members become aware of this information. When appropriate, treatment is offered by mental health practitioners. A review of documentation and interviews with medical/mental health staff support the finding that this facility is in compliance with the standard.

Corrective action: None required

DATA COLLECTION AND REVIEW

Standard 115.86: Sexual abuse incident reviews

All Yes/No Questions Must Be Answered by the Auditor to Complete the Report

115.86 (a)

115.86 (b)

Does such review ordinarily occur within 30 days of the conclusion of the investigation?
 ☑ Yes □ No

115.86 (c)

 Does the review team include upper-level management officials, with input from line supervisors, investigators, and medical or mental health practitioners? ☑ Yes □ No

115.86 (d)

- Does the review team: Consider whether the allegation or investigation indicates a need to change policy or practice to better prevent, detect, or respond to sexual abuse? ☑ Yes □ No
- Does the review team: Consider whether the incident or allegation was motivated by race; ethnicity; gender identity; lesbian, gay, bisexual, transgender, or intersex identification, status, or perceived status; gang affiliation; or other group dynamics at the facility? X Yes D No

PREA Audit Report

- Does the review team: Examine the area in the facility where the incident allegedly occurred to assess whether physical barriers in the area may enable abuse? Ves Doe

- Does the review team: Prepare a report of its findings, including but not necessarily limited to determinations made pursuant to §§ 115.86(d)(1) (d)(5), and any recommendations for improvement and submit such report to the facility head and PREA compliance manager?
 ☑ Yes □ No

115.86 (e)

Auditor Overall Compliance Determination

- **Exceeds Standard** (Substantially exceeds requirement of standards)
- Meets Standard (Substantial compliance; complies in all material ways with the standard for the relevant review period)
- **Does Not Meet Standard** (*Requires Corrective Action*)

Instructions for Overall Compliance Determination Narrative

The narrative below must include a comprehensive discussion of all the evidence relied upon in making the compliance or non-compliance determination, the auditor's analysis and reasoning, and the auditor's conclusions. This discussion must also include corrective action recommendations where the facility does not meet the standard. These recommendations must be included in the Final Report, accompanied by information on specific corrective actions taken by the facility.

Evidence Reviewed (on-site visit, documentation, staff and inmate interviews):

- 1. Pre-Audit Questionnaire
- 2. PS 5324.12 Sexually Abusive Behavior Prevention and Intervention Program
- 3. IS PEN 5324.12
- 4. Warden's Memo: 115.86(a)-1 Sexual Incident Reviews
- 5. Warden's Memo: 115.86(d)-1 Report of Findings
- 6. Warden's Memo: 115.86(e)-1 Implementations of Recommendations
- 7. Interviews with the following:

- a. Institution PREA Compliance Manager (IPCM)
- b. SIS Lieutenant

Policy addresses the requirement of this standard. Administrative and criminal investigations are completed on all allegations of sexual abuse/sexual harassment. The SIS, the FBI and/or the OIG conduct all investigations. The Special Investigative Services Lieutenant was interviewed and found to be extremely knowledgeable concerning his duties and responsibilities. FPC Pensacola conducts a sexual abuse incident review at the conclusion of every sexual abuse investigation, unless the allegation was proven to be unfounded. Based on interviews with members of the facility incident review team, policy requires that a review is completed within 30 days of the conclusion of the investigation and consideration is given as to whether the incident was motivated by race, ethnicity, gender identity, status, perceived status, or gang affiliation. The team also decides if additional monitoring technology should be added to enhance staff supervision. The review team is comprised of upper-level management officials, including the Associate Warden/IPCM, Chief of Psychology Services, SIS Lieutenant, Health Services Administrator and the Unit Manager of the alleged victim. According to the SIS Lieutenant, all required sexual abuse incident reviews are completed at the conclusion of each substantiated and unsubstantiated allegation and each incident would be thoroughly documented. The IPCM indicated during her interview that all sexual abuse incident review team members would seek additional input from other staff, as needed, to ensure a thorough review has been completed. FPC Pensacola is found to be in compliance with the standard.

Corrective action: None Required

Standard 115.87: Data collection

All Yes/No Questions Must Be Answered by the Auditor to Complete the Report

115.87 (a)

■ Does the agency collect accurate, uniform data for every allegation of sexual abuse at facilities under its direct control using a standardized instrument and set of definitions? X Yes □ No

115.87 (b)

Does the agency aggregate the incident-based sexual abuse data at least annually?
 ☑ Yes □ No

115.87 (c)

 Does the incident-based data include, at a minimum, the data necessary to answer all questions from the most recent version of the Survey of Sexual Violence conducted by the Department of Justice? X Yes □ No

115.87 (d)

PREA Audit Report

Page 98 of 106

Does the agency maintain, review, and collect data as needed from all available incident-based documents, including reports, investigation files, and sexual abuse incident reviews?
 X Yes
 No

115.87 (e)

115.87 (f)

Auditor Overall Compliance Determination

- **Exceeds Standard** (Substantially exceeds requirement of standards)
- Meets Standard (Substantial compliance; complies in all material ways with the standard for the relevant review period)
- **Does Not Meet Standard** (*Requires Corrective Action*)

Instructions for Overall Compliance Determination Narrative

The narrative below must include a comprehensive discussion of all the evidence relied upon in making the compliance or non-compliance determination, the auditor's analysis and reasoning, and the auditor's conclusions. This discussion must also include corrective action recommendations where the facility does not meet the standard. These recommendations must be included in the Final Report, accompanied by information on specific corrective actions taken by the facility.

Evidence Reviewed (on-site visit, documentation, staff and inmate interviews):

- 1. Pre-Audit Questionnaire
- 2. PS 5324.12 Sexually Abusive Behavior Prevention and Intervention Program
- 3. IS PEN 5324.12
- Interviews with the following:
 a. Institution PREA Compliance Manager (IPCM)

Policy addresses the requirement of this standard. As confirmed by a review of supporting documentation, the FPC collects accurate, uniform data for every allegation of sexual abuse/sexual harassment by using a standardized instrument. The agency tracks information concerning sexual abuse utilizing SIS data, OIA data, inmate data, and SENTRY (BOP Data Management System) data. The data collected includes the information necessary to answer all questions from the most recent version of the Survey of Sexual Violence, conducted by the PREA Audit Report Page 99 of 106 FPC Pensacola

Department of Justice. The agency aggregates and reviews all data annually. FPC Pensacola is found to be in compliance with the standard.

Corrective action: None required

Standard 115.88: Data review for corrective action

All Yes/No Questions Must Be Answered by the Auditor to Complete the Report

115.88 (a)

- Does the agency review data collected and aggregated pursuant to § 115.87 in order to assess and improve the effectiveness of its sexual abuse prevention, detection, and response policies, practices, and training, including by: Identifying problem areas? X Yes No
- Does the agency review data collected and aggregated pursuant to § 115.87 in order to assess and improve the effectiveness of its sexual abuse prevention, detection, and response policies, practices, and training, including by: Taking corrective action on an ongoing basis?
 Yes
 No

115.88 (b)

 Does the agency's annual report include a comparison of the current year's data and corrective actions with those from prior years and provide an assessment of the agency's progress in addressing sexual abuse ⊠ Yes □ No

115.88 (c)

Is the agency's annual report approved by the agency head and made readily available to the public through its website or, if it does not have one, through other means? ☑ Yes □ No

115.88 (d)

 Does the agency indicate the nature of the material redacted where it redacts specific material from the reports when publication would present a clear and specific threat to the safety and security of a facility? ☑ Yes □ No

Auditor Overall Compliance Determination



Exceeds Standard (Substantially exceeds requirement of standards)

Page 100 of 106

Meets Standard (Substantial compliance; complies in all material ways with the standard for the relevant review period)

Does Not Meet Standard (*Requires Corrective Action*)

Instructions for Overall Compliance Determination Narrative

The narrative below must include a comprehensive discussion of all the evidence relied upon in making the compliance or non-compliance determination, the auditor's analysis and reasoning, and the auditor's conclusions. This discussion must also include corrective action recommendations where the facility does not meet the standard. These recommendations must be included in the Final Report, accompanied by information on specific corrective actions taken by the facility.

Evidence Reviewed (on-site visit, documentation, staff and inmate interviews):

- 1. Pre-Audit Questionnaire
- 2. PS 5324.12 Sexually Abusive Behavior Prevention and Intervention Program
- 3. IS PEN 5324.12
- 4. Interviews with the following:
 - a. Institution PREA Compliance Manager (IPCM)

Policy addresses the requirement of the standard. The Bureau of Prisons reviews and assesses all sexual abuse/sexual harassment data at least annually to improve the effectiveness of its sexual abuse prevention, detection, and response policies. The identification of trends, issues or problematic areas are a priority and, if discovered, corrective action is initiated. The IPCM forwards data to the respective BOP Regional PREA Coordinator. An annual report is prepared and placed on the BOP website. Compliance with this standard was determined by a review of policy/documentation and staff interviews. FPC Pensacola is found to be in compliance with the standard.

Corrective action: None required

Standard 115.89: Data storage, publication, and destruction

All Yes/No Questions Must Be Answered by the Auditor to Complete the Report

115.89 (a)

Does the agency ensure that data collected pursuant to § 115.87 are securely retained?
 ☑ Yes □ No

115.89 (b)

 Does the agency make all aggregated sexual abuse data, from facilities under its direct control and private facilities with which it contracts, readily available to the public at least annually through its website or, if it does not have one, through other means? ☑ Yes □ No

115.89 (c)

 Does the agency remove all personal identifiers before making aggregated sexual abuse data publicly available? ☑ Yes □ No

115.89 (d)

Does the agency maintain sexual abuse data collected pursuant to § 115.87 for at least 10 years after the date of the initial collection, unless Federal, State, or local law requires otherwise? ☑ Yes □ No

Auditor Overall Compliance Determination

- **Exceeds Standard** (Substantially exceeds requirement of standards)
- Meets Standard (Substantial compliance; complies in all material ways with the standard for the relevant review period)
- **Does Not Meet Standard** (*Requires Corrective Action*)

Instructions for Overall Compliance Determination Narrative

The narrative below must include a comprehensive discussion of all the evidence relied upon in making the compliance or non-compliance determination, the auditor's analysis and reasoning, and the auditor's conclusions. This discussion must also include corrective action recommendations where the facility does not meet the standard. These recommendations must be included in the Final Report, accompanied by information on specific corrective actions taken by the facility.

Evidence Reviewed (on-site visit, documentation, staff and inmate interviews):

- 1. Pre-Audit Questionnaire
- 2. PS 5324.12 Sexually Abusive Behavior Prevention and Intervention Program
- 3. IS PEN 5324.12
- 4. Interviews with the following:a. Institution PREA Compliance Manager (IPCM)

Policy addresses the requirement of this standard. The National PREA Coordinator reviews data compiled by each BOP facility and issues a report to the Director of the Bureau of Prisons on an annual basis. The data is securely retained and published on the BOP website after the removal of all personal identifying information. The reports cover all data noted in this standard. FPC Pensacola is found to be in compliance with the standard.

AUDITING AND CORRECTIVE ACTION

Standard 115.401: Frequency and scope of audits

All Yes/No Questions Must Be Answered by the Auditor to Complete the Report

115.401 (a)

115.401 (b)

 During each one-year period starting on August 20, 2013, did the agency ensure that at least one-third of each facility type operated by the agency, or by a private organization on behalf of the agency, was audited? X Yes □ No

115.401 (h)

Did the auditor have access to, and the ability to observe, all areas of the audited facility?
 ☑ Yes □ No

115.401 (i)

115.401 (m)

Was the auditor permitted to conduct private interviews with inmates, inmates, and detainees?
 ☑ Yes □ No

115.401 (n)

Auditor Overall Compliance Determination



Exceeds Standard (Substantially exceeds requirement of standards)

PREA Audit Report

Page 103 of 106

- Meets Standard (Substantial compliance; complies in all material ways with the standard for the relevant review period)
- **Does Not Meet Standard** (*Requires Corrective Action*)

Instructions for Overall Compliance Determination Narrative

The narrative below must include a comprehensive discussion of all the evidence relied upon in making the compliance or non-compliance determination, the auditor's analysis and reasoning, and the auditor's conclusions. This discussion must also include corrective action recommendations where the facility does not meet the standard. These recommendations must be included in the Final Report, accompanied by information on specific corrective actions taken by the facility.

This was the second PREA audit of this facility. The previous PREA audit was in May 2016. The Auditor was allowed access to all areas of the facility and had access to all required supporting documentation. The Auditor was able to conduct private interviews with both inmates and staff. All BOP facilities have received at least one PREA audit since August 20, 2012. At least one-third of all BOP facilities were audited during the one-year period after August 20, 2012. The Auditor was provided supporting documentation before and during the audit. Notifications of the PREA audit was displayed throughout the facility. FPC Pensacola allowed inmates to send confidential letters to the Auditor prior to the audit. There were no confidential letters mailed to the Auditor as a result of the audit postings in the housing units. FPC Pensacola is found to be in compliance with the standard.

Corrective action: None required

Standard 115.403: Audit contents and findings

All Yes/No Questions Must Be Answered by the Auditor to Complete the Report

115.403 (f)

The agency has published on its agency website, if it has one, or has otherwise made publicly available, all Final Audit Reports within 90 days of issuance by auditor. The review period is for prior audits completed during the past three years PRECEDING THIS AGENCY AUDIT. In the case of single facility agencies, the auditor shall ensure that the facility's last audit report was published. The pendency of any agency appeal pursuant to 28 C.F.R. § 115.405 does not excuse noncompliance with this provision. (N/A if there have been no Final Audit Reports issued in the past three years, or in the case of single facility agencies that there has never been a Final Audit Report issued.) ⊠ Yes □ No □ NA

Auditor Overall Compliance Determination

Exceeds Standard (Substantially exceeds requirement of standards)

PREA Audit Report

 \square

Page 104 of 106

- Meets Standard (Substantial compliance; complies in all material ways with the standard for the relevant review period)
- **Does Not Meet Standard** (*Requires Corrective Action*)

Instructions for Overall Compliance Determination Narrative

The narrative below must include a comprehensive discussion of all the evidence relied upon in making the compliance or non-compliance determination, the auditor's analysis and reasoning, and the auditor's conclusions. This discussion must also include corrective action recommendations where the facility does not meet the standard. These recommendations must be included in the Final Report, accompanied by information on specific corrective actions taken by the facility.

The FPC Pensacola has fully implemented all policies, practices and procedures outlined in the PREA standards. The Auditor reviewed applicable standards and, through the review of supporting documentation, interviews with staff, inmates, and the observation of physical evidence, concluded that this facility fully meets and substantially complies in all material ways with the PREA standards for the relevant review period. BOP policies are directly tied to the PREA standards and staff expectations. The facility's leadership is fully committed to eliminating sexual abuse/sexual harassment, as evidenced in the realistic staffing analysis and the recommendations for enhanced supervision techniques. PREA training for staff and inmates is documented and all stakeholders receive the appropriate level of training and are knowledgeable of the intent of the PREA and the tools available to ensure prevention, detection, reporting, and response to sexual abuse incidents. Sexual abuse and victimization screening are well established and tracked in an organized method. Referrals for mental health counseling are integrated into the intake process and allegations of sexual abuse processed immediately by staff. The public has access to reporting mechanisms and BOP PREA trends data via the BOP website. The FPC Pensacola currently complied with all applicable PREA standards and all corrective actions were finalized before the issuance of this final report. FPC Pensacola is found to be in compliance with the PREA.

AUDITOR CERTIFICATION

I certify that:

- The contents of this report are accurate to the best of my knowledge.
- No conflict of interest exists with respect to my ability to conduct an audit of the agency under review, and
- I have not included in the final report any personally identifiable information (PII) about any inmate or staff member, except where the names of administrative personnel are specifically requested in the report template.

Auditor Instructions:

Type your full name in the text box below for Auditor Signature. This will function as your official electronic signature. Auditors must deliver their final report to the PREA Resource Center as a searchable PDF format to ensure accessibility to people with disabilities. Save this report document into a PDF format prior to submission.¹ Auditors are not permitted to submit audit reports that have been scanned.² See the PREA Auditor Handbook for a full discussion of audit report formatting requirements.

Sonya Love

Auditor Signature

06/08/19

Date

¹ See additional instructions here: <u>https://support.office.com/en-us/article/Save-or-convert-to-PDF-d85416c5-7d77-4fd6-a216-6f4bf7c7c110</u>.

² See *PREA Auditor Handbook*, Version 1.0, August 2017; Pages 68-69. PREA Audit Report Page 106 of 106