

The Prison Rape Elimination Act of 2003 (PREA; Public Law 108-79), was enacted to address sexual abuse in prison and jails. In addition to setting mandatory standards for the detection, prevention, and punishment of sexual abuse or rape in prisons, PREA requires all correctional facilities to collect and report detailed information regarding sexual victimization of inmates.

On August 20, 2012 (updated June 4, 2015), the Bureau of Prisons (BOP) published internal policy implementing the PREA regulations promulgated by the Attorney General. The policy emphasizes the BOP's zero tolerance for sexual abuse or harassment of any type by staff or inmates in the BOP. The BOP's National and Regional PREA Coordinators and institution PREA compliance managers oversee agency implementation of the law, regulations, and BOP policy. The agency provides annual training for all staff on PREA generally and to specialized staff on topics specific to their PREA responsibilities.

Standards 115.87 and 115.88, which are detailed on the following page, delineate specific data monitoring and collection requirements. This document summarizes information that will be provided to the Bureau of Justice Statistics (BJS) by the BOP in accordance with PREA.

- I. Scope of Assessment: This report provides a review of the incident-based and aggregate data collected for calendar year (CY) 2020. Motivation and other possible contributing factors are reported when available. This report includes comparisons to data from the CY 2019 report.
- II. Inmate-on-Inmate Abuse Data Collected: The BOP has **122** institutions. In some cases, multiple facilities are co-located, comprising a correctional complex. In addition, the agency contracted with **11** privately operated low security facilities and **195** Residential Reentry Centers (RRC) in CY 2020.
- III. Overview of Data: During the CY 2020 data collection period, **102** BOP facilities, **7** privately operated contract facilities, and **8** RRC facilities had at least one sexual abuse allegation. Of the **517** total inmate-on-inmate sexual abuse allegations, **501** occurred at BOP facilities, **8** at privately operated low security facilities, and **8** at RRCs. The table which begins on page 3 presents the allegation details individually by facility and aggregated by security level.

It should be noted that for approximately eight months of CY 2020, all BOP facilities operated under modified operations due to the COVID-19 global pandemic. This limited inmate movement and large group activities, likely reducing the ability of assailants to target victims unless they were housed together. The possible effect of modified operations on PREA are discussed in the Overview and Conclusion sections.

## § 115.87 DATA COLLECTION

(a) The agency shall collect accurate, uniform data for every allegation of sexual abuse at facilities under its direct control using a standardized instrument and set of definitions.

(b) The agency shall aggregate the incident-based sexual abuse data at least annually.

(c) The incident-based data collected shall include, at a minimum, the data necessary to answer all questions from the most recent version of the Survey of Sexual Violence conducted by the Department of Justice.

(d) The agency shall maintain, review, and collect data as needed from all available incident-based documents, including reports, investigation files, and sexual abuse incident reviews.

(e) The agency also shall obtain incident-based and aggregated data from every private facility with which it contracts for the confinement of its inmates.

(f) Upon request, the agency shall provide all such data from the previous calendar year to the Department of Justice no later than June 30.

## § 115.88 DATA REVIEW FOR CORRECTIVE ACTION

(a) The agency shall review data collected and aggregated pursuant to § 115.87 in order to assess and improve the effectiveness of its sexual abuse prevention, detection, and response policies, practices, and training, including by:

(1) Identifying problem areas;

(2) Taking corrective action on an ongoing basis; and

(3) Preparing an annual report of its findings and corrective actions for each facility, as well as the agency as a whole.

(b) Such report shall include a comparison of the current year's data and corrective actions with those from prior years and shall provide an assessment of the agency's progress in addressing sexual abuse.

(c) The agency's report shall be approved by the agency head and made readily available to the public through its Web site or, if it does not have one, through other means.

(d) The agency may redact specific material from the reports when publication would present a clear and specific threat to the safety and security of a facility, but must indicate the nature of the material redacted.

Inmate-on-Inmate Sexually Abusive Behavior Data		
Minimum Security Level Facilities	Allegations	Substantiated
FPC Alderson (F)	2	0
FPC Bryan (F)	2	2
FPC Montgomery	1	0
<b>Minimum Security Level Total</b>	<b>5</b>	<b>2</b>
Low Security Level Facilities	Allegations	Substantiated
FCI Aliceville (F)	4	0
FCI Allenwood Low	4	0
FCI Ashland	1	0
FCI Bastrop	3	1
FCI Beaumont Low	2	0
FCI Big Spring	2	0
FCI Butner Low	2	0
FCI Coleman Low	5	0
FCI Danbury	3	0
FCI Elkton	7	0
FCI Englewood	4	0
FCI Forrest City Low	5	1
FCI Fort Dix	10	1
FCI La Tuna	1	0
FCI Lompoc	1	0
FCI Loretto	2	0
FCI Miami	3	0
FCI Milan	5	0
FCI Oakdale I	1	0
FCI Petersburg Low	1	0
FCI Sandstone	1	0
FCI Seagoville	5	1
FCI Terminal Island	3	1
FCI Texarkana	3	0
FCI Waseca (F)	2	1
<b>Low Security Level Total</b>	<b>80</b>	<b>6</b>
Medium Security Level Facilities	Allegations	Substantiated
FCI Allenwood Medium	2	1
USP Atlanta	7	0
FCI Beckley	6	0
FCI Berlin	4	0
FCI Butner Medium I	6	0
FCI Butner Medium II	3	0
FCI Coleman Medium	5	0
FCI Cumberland	3	0
FCI Edgefield	6	0
FCI Estill	6	0
FCI Fairton	10	0
FCI Florence	3	0
FCI Forrest City	2	0
FCI Gilmer	6	0
FCI Greenville	8	1
FCI Hazelton	4	0
FCI Jesup	1	0
USP Leavenworth	2	0
USP Lewisburg	4	0
USP Lompoc	1	0
FCI Manchester	4	0
FCI Marianna	1	0
USP Marion	3	0
FCI McDowell	1	0
FCI McKean	1	0
FCI Memphis	5	0
FCI Mendota	1	0
FCI Otisville	11	0
FCI Pekin	1	0
FCI Petersburg Medium	12	1
FCI Phoenix	1	0
FCI Pollock Medium	3	0
FCI Ray Brook	1	0
FCI Schuylkill	5	0
FCI Sheridan	3	0
FCI Talladega	6	0
FCI Three Rivers	1	0
FCI Victorville Medium I	4	1
FCI Victorville Medium II	1	0

FCI Williamsburg	7	0
FCI Yazoo City	3	0
<b>Medium Security Level Total</b>	<b>164</b>	<b>4</b>
<b>High Security Level Facilities</b>	<b>Allegations</b>	<b>Substantiated</b>
USP Allenwood	3	0
USP Atwater	6	0
USP Beaumont	3	0
USP Big Sandy	7	0
USP Canaan	1	0
USP Coleman I	5	0
USP Coleman II	16	0
USP Florence	7	0
USP Hazelton	3	0
USP Lee	2	0
USP McCreary	6	0
USP Pollock	1	0
USP Terre Haute	20	0
USP Thomson	28	0
USP Tucson	43	2
USP Victorville	7	0
USP Yazoo City	2	0
<b>High Security Level Total</b>	<b>160</b>	<b>2</b>
<b>Administrative Security Level Facilities</b>	<b>Allegations</b>	<b>Substantiated</b>
MDC Brooklyn	10	1
FMC Butner	10	0
FMC Carswell (F)	3	0
MCC Chicago	4	2
FMC Devens	9	2
FMC Fort Worth	3	1
MDC Guaynabo	1	0
FDC Honolulu	1	0
FDC Houston	6	0
FMC Lexington	8	1
FDC Miami	3	0
MCC New York	3	0
FTC Oklahoma City	2	0
FDC Philadelphia	20	0
MCC San Diego	5	0
FDC SeaTac	4	1
<b>Administrative Security Level Total</b>	<b>92</b>	<b>8</b>
<b>Privately Operated Low Security Facilities</b>	<b>Allegations</b>	<b>Substantiated</b>
Big Spring Cedar Hill	0	0
Big Spring Flightline	1	0
D. Ray James	1	0
Giles W. Dalby	0	0
Great Plains	1	0
McRae	0	0
Moshannon Valley	1	0
Northlake	2	0
Reeves County I & II	0	0
Reeves County III	1	0
Rivers	1	0
<b>Privately Operated Low Security Facilities Total</b>	<b>8</b>	<b>0</b>
<b>Residential Reentry Centers (RRC)</b>	<b>Allegations</b>	<b>Substantiated (# victims)</b>
Behavioral Systems Southwest (Phoenix, AZ)	1	0
City of Faith (Little Rock, AR)	1	0
Crosspoint (San Antonio, TX)	1	0
Dismas Charities (Omaha, NE)	1	0
Grossman Center (Leavenworth, KS)	1	0
Liedel Comprehensive Sanction Center (Houston, TX)	1	1
Oceanview Corp (San Diego, CA)	1	0
Reality House (Brownsville, TX)	1	1
<b>RRC Total</b>	<b>8</b>	<b>2</b>
<b>Grand Totals</b>		
	<b>Allegations</b>	<b>Substantiated</b>
Bureau of Prisons Facilities:	501	22
Privately Operated Low Security Facilities:	8	0
Residential Reentry Centers	8	2

## Key/Notes:

- (F) = Female Institution
- Minimum security level facilities are stand-alone camps; if an institution has a satellite camp or federal satellite low, the reporting numbers are combined.
- RRC totals are for victims who are in BOP jurisdiction, not other residents of the RRC (i.e., State inmates)



- IV. Inmate-on-Inmate Incident-Based Assessment for Substantiated Cases: There were 22 substantiated cases of inmate-on-inmate sexually abusive behavior in BOP facilities during this reporting period, no substantiated cases in privately operated Low security facilities, and 2 substantiated cases in RRCs. Provided below is specific information on the type of incident, location, details of the case, and dynamics of the case, arranged alphabetically by institution name, with the RRC cases at the end. This is followed by a chart listing the problems identified and corrective actions taken, if any, for all substantiated cases of sexual abuse.

FCC Allenwood (Medium):

1. Type of Incident: Sexual Harassment
2. Location: Special Housing Unit Cell
3. Details: The black male assailant admitted to backing up, while naked, on his hands and knees with his buttocks facing toward the black male victim. Staff observed him masturbating in the direction of the victim on a separate occasion.

FCI Bastrop:

1. Type of Incident: Sexual Harassment
2. Location: Housing Unit Cell & Common Area
3. Details: The white Hispanic male assailant admitted to sending sexualized letters to the white Hispanic transgender female victim as well as offering her massages in order to entice her to move into his cell.

MDC Brooklyn:

1. Type of Incident: Sexual Harassment
2. Location: Housing Unit Cell
3. Details: The white male assailant was found to have stalked and written sexual proposals to the white male victim. The assailant stated, "I'm gay so I started writing him letters."

FPC Bryan:

1. Type of Incident: Sexual Act
2. Location: Housing Unit Cell
3. Details: The white female assailant was found to have slightly penetrated the white female victim's anus through her clothing with her finger after touching her buttocks. The assailant admitted to "poking" the victim's buttocks but stated she was joking and "trying to fit in." An inmate witnessed the touching, but not penetration.

## FPC Bryan:

1. Type of Incident: Sexual Contact
2. Location: Housing Unit Cell
3. Details: The white female assailant admitted to “poking” the white Hispanic female victim on the buttocks. The assailant stated she was joking and “trying to fit in.”

## MCC Chicago:

1. Type of Incident: Sexual Harassment
2. Location: Housing Unit
3. Details: The white Hispanic female assailant was found to have sexually harassed the white female victim by engaging in behaviors such as caressing the victim’s face while calling her “mi amor.” The assailant admitted that the victim sent her a note which indicated she was uncomfortable with the assailant’s behavior.

## MCC Chicago:

1. Type of Incident: Sexual Contact
2. Location: Housing Unit Cell
3. Details: The white Hispanic male assailant admitted to slapping the buttocks and groping the breasts of the white transgender female victim.

## FMC Devens:

1. Type of Incident: Sexual Harassment
2. Location: Housing Unit
3. Details: The black male assailant was found to have made repeated sexual threats and proposals to the American Indian male victim. The assailant admitted to sending a sexual proposal letter, but stated it was a ploy to trick the victim into admitting he was in a sexual relationship with another inmate.

## FMC Devens:

1. Type of Incident: Sexual Contact
2. Location: Mental Health Housing Unit Cell
3. Details: The white male assailant admitted to touching the groin over the blanket of the white male victim while the victim was sleeping. He stated he wanted to be friends with the victim.

## FCC Forrest City (Low):

1. Type of Incident: Sexual Harassment
2. Location: Housing Unit Cell
3. Details: The black male assailant admitted to making repeated sexual proposals to the white male victim.

## FCI Fort Dix:

1. Type of Incident: Sexual Harassment
2. Location: Housing Unit Cell
3. Details: The white male assailant admitted standing over the white Hispanic male victim while watching him sleep. Inmate witnesses also confirmed that the assailant made sexual proposals to the victim.

## FMC Fort Worth:

1. Type of Incident: Sexual Contact
2. Location: Special Housing Unit Cell
3. Details: The white male assailant was found to have provided the white male victim with synthetic drugs in order to make him susceptible to engaging in sexual activity. The assailant admitted to stroking the victim's penis and repeatedly requesting to anally penetrate the victim while he was under the influence of the substance.

## FCI Greenville:

1. Type of Incident: Sexual Harassment
2. Location: Housing Unit Cell
3. Details: The white Hispanic male assailant was found to have made sexual proposals and peered at the white male victim while he was showering. The assailant admitted to "joking around."

## FMC Lexington:

1. Type of Incident: Sexual Harassment
2. Location: Housing Unit Cell
3. Details: The black male assailant was found to have made multiple sexual proposals and stalked the white transgender female victim. There was an inmate witness.

## FCC Petersburg (Medium):

1. Type of Incident: Sexual Harassment
2. Location: Housing Unit Cell
3. Details: The black male assailant admitted to pursuing a relationship with the black Hispanic male victim. Another inmate witnessed stalking-type behavior as well as the assailant making sexual proposals.

## FCI Seagoville:

1. Type of Incident: Sexual Harassment
2. Location: Housing Unit
3. Details: The black male assailant was found to have made repeated sexual proposals to the white transgender female victim. Inmate witnesses noted that the assailant engaged in similar behavior in the unit with other unnamed inmates, and the assailant had a history of sexually aggressive and inappropriate behavior.

## FDC SeaTac:

1. Type of Incident: Sexual Contact
2. Location: Housing Unit Cell
3. Details: The American Indian male assailant was found to have made sexual proposals and to have grabbed the testicles of the American Indian male victim during a subsequent fight.

## FCI Terminal Island:

1. Type of Incident: Sexual Contact
2. Location: Housing Unit Cell & Common Area
3. Details: The black male assailant admitted to brushing up against the Asian male victim's buttocks twice. The assailant indicated he liked the victim and did not realize it was prohibited to touch him in that manner.

## FCC Tucson (High):

1. Type of Incident: Sexual Harassment
2. Location: Housing Unit Cell
3. Details: The two white male assailants were found to have made repeated sexual proposals and threats to the white male victim. There was an inmate witness to this behavior.



## FCC Tucson (High):

1. Type of Incident: Sexual Contact
2. Location: Housing Unit Cell
3. Details: The white male assailant was found to have repeatedly grabbed the white transgender female victim's breasts and buttocks. The assailant admitted to engaging in "horseplay."

## FCI Waseca:

1. Type of Incident: Sexual Harassment
2. Location: Special Housing Unit
3. Details: While being escorted in the Special Housing Unit, the white transgender female assailant made sexually graphic and threatening statements to potential roommates. One inmate, a white female, reported feeling sexually harassed on this occasion and one other occasion. The assailant admitted to making some of the statements in order to obtain a single cell.

## FCC Victorville (Medium):

1. Type of Incident: Sexual Contact
2. Location: Special Housing Unit Cell
3. Details: The white Hispanic male assailant was found to have touched the buttocks of the white Hispanic male victim. Staff observed the naked assailant holding down the clothed victim on his bed.

## Leidel Comprehensive Sanction Center, Houston, TX (RRC)

1. Type of Incident: Sexual Contact
2. Location: Housing Unit
3. Details: The white Hispanic female assailant was found to have sexually threatened and inappropriately touched the white Hispanic female victim while laying on top of her. Another resident witnessed the incident.

## Reality House, Brownsville, TX (RRC)

1. Type of Incident: Sexual Contact
2. Location: RRC Lobby
3. Details: The white Hispanic male assailant was found to have touched the buttocks of the white Hispanic female victim. Staff witnessed the incident.

Incident Reviews for Substantiated Inmate-on-Inmate Sexual Abuse Data (excludes sexual harassment)		
Minimum Security	Problem Identified	Corrective Action
FPC Bryan (Act)	No problems identified or recommendations made. The assailant admitted to touching the victim's buttocks.	A thorough review of the incident was conducted. No physical barriers enabled abuse and there were no noted issues with monitoring technology. The incident occurred in a cell where monitoring technology is not permitted. Staffing levels in the area were adequate.
FPC Bryan (Contact)	No problems identified or recommendations made. The assailant admitted to touching the victim's buttocks.	A thorough review of the incident was conducted. No physical barriers enabled abuse and there were no noted issues with monitoring technology. The incident occurred in a cell where monitoring technology is not permitted. Staffing levels in the area were adequate.
Low Security	Problem Identified	Corrective Action
FCI Terminal Island (Contact)	No problems identified, but it was recommended that staff receive additional training. Specific training will focus on using proper verbiage in case documentation, retention of PREA documentation, trauma centered interview techniques.	A thorough review of the incident was conducted. No physical barriers enabled abuse and there were no noted issues with monitoring technology. Staffing levels in the area were adequate. Training is provided quarterly in the recommended areas.
Medium Security	Problem Identified	Corrective Action
FCI Victorville (Contact)	No problems identified or recommendations made. Staff witnessed the incident.	A thorough review of the incident was conducted. No physical barriers enabled abuse and there were no noted issues with monitoring technology. The incident occurred in a cell where monitoring technology is not permitted. Staffing levels in the area were adequate, as evidenced by staff witnessing the incident and stopping it from continuing.
High Security	Problem Identified	Corrective Action
USP Tucson (Contact)	No problems identified or recommendations made. The assailant admitted to "horseplay."	A thorough review of the incident was conducted. No physical barriers enabled abuse and there were no noted issues with monitoring technology. The incident occurred in a cell where monitoring technology is not permitted. Staffing levels in the area were adequate.

Administrative Facility	Problem Identified	Corrective Action
MCC Chicago (Contact)	No problems identified or recommendations made. The victim's transgender identification may have been a factor.	A thorough review of the incident was conducted. No physical barriers enabled abuse and there were no noted issues with monitoring technology. Staffing levels in the area were adequate.
FMC Devens (Contact)	No problems identified or recommendations made. The perpetrator admitted to engaging in the behavior to be friends with the victim.	A thorough review of the incident was conducted. No physical barriers enabled abuse and there were no noted issues with monitoring technology. Staffing levels in the area were adequate.
FMC Fort Worth (Contact)	No problems identified or recommendations made. The victim's vulnerability may have been enhanced by drug use.	A thorough review of the incident was conducted. No physical barriers enabled abuse and there were no noted issues with monitoring technology. Staffing levels in the area were adequate.
FDC SeaTac (Contact)	No problems identified or recommendations made.	A thorough review of the incident was conducted. No physical barriers enabled abuse and there were no noted issues with monitoring technology. Staffing levels in the area were adequate.
RRC	Problem Identified	Corrective Action
Leidel Comprehensive Sanction Center (Contact)	No problems identified or recommendations made. A resident witness supported the allegation.	A thorough review of the incident was conducted. No physical barriers enabled abuse and there were no noted issues with monitoring technology. The incident occurred in a bedroom where monitoring technology is not permitted. Staffing levels in the area were adequate.
Reality House (Contact)	No problems identified or recommendations made. Staff witnessed the incident.	A thorough review of the incident was conducted. No physical barriers enabled abuse and there were no noted issues with monitoring technology. Staffing levels in the area were adequate.

V. Assessment By Security Level (Inmate-on-Inmate) :

## a. Breakdown of sexual abuse allegations by security level:

Security Level	Number of Institutions with Reported Allegations	Substantiated Inmate-on-Inmate Incidents
Minimum Level	3	2
Low Level (Includes Private Facilities)	32	6
Medium Level	41	4
High Level	17	2
Administrative Level	16	8
Residential Reentry Centers	8	2
Total institutions with allegations (Includes Private Facilities & RRCs)	117	24

- b. Institutions are operated at five security levels that differ in terms of security barriers, types of housing, and staff-to-inmate ratio. Administrative facilities are institutions with special missions, such as the detention of pretrial offenders, the treatment of inmates with serious medical and/or mental health problems, or the containment of extremely dangerous, violent, or escape-prone inmates. These facilities are capable of housing inmates of all security levels. In comparison to CY 2019, Low, Medium, and Administrative facilities saw a decrease in reported allegations. There was a slight increase in allegations in minimum security facilities and a larger increase of allegations in high security facilities (131 in CY 2019 to 160 in CY 2020). Despite having more allegations this year, high security facilities had a sizeable decrease in substantiated cases (9 high security substantiated cases in CY 2019 to 2 substantiated cases in 2020). Overall, allegations of inmate-on-inmate sexually abusive behavior allegations in BOP facilities, private facilities, and RRC's dropped from 596 (CY 2019) to 517 (CY 2020).
- c. Inmate-on-inmate substantiated cases decreased overall by eight (22 in CY 2020, 30 in CY 2019). Modified operations due to COVID-19 may have influenced the occurrence, reporting, and/or confirmation of incidents. Factors may include: less inmate movement to access vulnerable inmates, more frequent staff rounds in housing units, and more time in cells with fewer potential witnesses or video evidence.
- d. Another notable difference this year was the type of substantiated cases. Harassment and contact cases remained fairly consistent, but substantiated cases involving sexual acts dropped dramatically (9 in CY 2019 to 1 in CY 2020). This may be attributed to modified operations in that if the predator did not reside with the victim, opportunities for abuse were not as available. Fears of contracting the

COVID-19 virus may also have minimized this behavior, particularly early on in the pandemic when not much was known about the virus and fears were particularly high.

- VI. Staff-on-Inmate Incident-Based Assessment: Data for this category is provided in aggregate form in the below table. Staff incidents are received, assessed, and processed by the Office of Internal Affairs. Thus, facility security-level is not noted, and only the year-end totals are provided in this report. During 2020, there were 10 substantiated cases in this category, 6 of which occurred at contract facilities and 4 in BOP facilities. Please note that investigative cases must be closed prior to inclusion in this report. This report encompasses cases that were closed by March 31, 2021.

Facility	Number of Allegations	Number of Substantiated Cases	Ongoing Investigative Cases
BOP	422	4 (0.9%)*	290
Residential	19	0 (0%)	16
Reentry Centers			
Private Facilities	28	6 (21.4%)**	3

\*BOP substantiated cases represent 4 perpetrators & 4 victims

\*\*Private facilities substantiated cases represent 6 perpetrators & 6 victims

#### Update to CY 2019 Report

The CY 2019 report counted 389 ongoing cases out of the 501 total allegations. At the time of the writing of that report, eight cases were substantiated. One staff misconduct case of that 389 has since been concluded as substantiated. The total substantiated cases in CY 2019 is therefore 9, representing 1.8 percent of the staff allegations.

- VII. Overview of Information for BOP-Managed Facilities (inmate-on-inmate cases):
- No single factor appears to underlie the inmate-on-inmate abusive incidents reviewed above. The incidents did not appear to have been motivated by race, ethnicity, gang affiliation, or other group dynamics at the facility. In four (18%) of 22 substantiated cases, the victim's transgender status may have been a contributing risk factor. This percentage closely mirrors that of all PREA allegations, not just substantiated cases. Transgender inmates were the alleged victims in 17.5% of the 501 allegations in CY 2020. A transgender inmate was found to have committed the abusive behavior in one case (4.5% of substantiated cases). There is a noticeable increase in transgender inmates' involvement in PREA allegations this year. This may be related to the increase in self-identification by this population but will need additional scrutiny in future years.
  - Based on the locations in which the incidents occurred, physical layouts/barriers did not appear to contribute to the incidents. In CY 2020, monitoring technology



did not contribute to substantiating cases. This is likely due to 82% of the substantiated cases occurring solely in cells where video surveillance is not permitted. Monitoring equipment was utilized in some cases to disprove allegations, such as when video evidence proved that an alleged assailant did not touch an alleged victim as claimed.

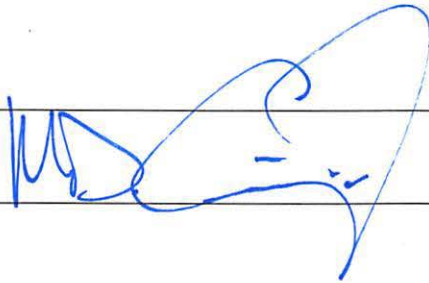
- c. Sexual offenders continue to represent a higher number of victims (50%) and perpetrators (50%) in substantiated cases. For all allegations in CY 2020, approximately 37% of these involved alleged victims who have been convicted of sex offenses and approximately 28% involved alleged perpetrators with sex offenses. These types of offenses are often a marker for both increased risk of victimization and increased risk of abusiveness which increases their likelihood to be involved in some manner in PREA allegations.
- d. Inmate perpetrators admitted to engaging in some form of sexually abusive behavior or harassment in fifteen of the substantiated incidents (68% in CY 2020 vs 43.7% in CY 2019). Also, in seven of the substantiated cases, there were witnesses who came forward during the investigation (32% in CY 2020 vs 34.3% in CY 2019).
- e. Staffing levels did not appear to have caused or contributed to the sexual abuse cases. In two (9%) substantiated cases, staff witnessed some component of the abusive behavior and were able to prevent further abuse. As indicated previously, increased staff presence due to the COVID-19 related modified operations may have reduced incidents of sexually abusive behavior.

VIII. Conclusion: The total number of PREA allegations decreased this year. This may be attributed to COVID-19 related modified operations preventing access to vulnerable inmates or to locations where abuse can occur. The continued emphasis on the agency's adherence to a strict zero-tolerance policy for sexually abusive behavior also remains a factor in ensuring both staff and inmates understand what behavior is inappropriate and know how to report this behavior. Another COVID-19 modified operations trend that appeared this year was that multiple inmates used PREA allegations to change their housing situations and roommates. With fewer opportunities to socialize outside of cells, inmates sometimes used PREA as a tool to find more relatable roommates. These cases were noticeable due to inmates admitting to this behavior after the goal was accomplished. Despite the misuse of PREA, all allegations are thoroughly investigated, and will continue to be so, regardless of the possible reason behind the allegation.

This year was difficult for inmates and staff, as well as the community. COVID-19 fears and precautionary measures resulted in many changes, including restricted movement and restricted group socialization. The effects of these modifications were reflected in the BOP's PREA data. Allegations of sexually abusive behavior decreased, and the types of abuse

changed to reflect less sexual abuse in its most extreme forms. Video surveillance became largely ineffective to substantiate cases since inmates engaged in this behavior almost exclusively in cells where monitoring technology is not permitted. Inmate and staff witnesses were still able to support approximately half of all allegations, and perpetrators admitted to their behavior in more of the substantiated cases.

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Director



Date:

6/17/2021