

The Prison Rape Elimination Act of 2003 (PREA; Public Law 108-79), was enacted to address sexual abuse problems in incarcerated offender populations. In addition to setting mandatory standards for the detection, prevention, and punishment of sexual abuse or rape in prisons, PREA requires all correctional facilities to collect and report detailed information regarding sexual victimization of inmates.

On August 20, 2012 (updated January 6, 2014), the Bureau of Prisons (BOP) published internal policy implementing the PREA regulations promulgated by the Attorney General. The policy emphasizes the zero tolerance for sexual abuse or harassment of any type by staff or inmates in the BOP. The BOP's National and Regional PREA Coordinators and institution PREA compliance managers continue to oversee agency implementation of the law and regulations and BOP policy. The agency also continues to provide training for all staff on PREA.

Standards 115.87 and 115.88, which are detailed below, delineate specific data monitoring and collection requirements. This document summarizes the information which will be provided to the Bureau of Justice Statistics (BJS) by the BOP in accordance with PREA.

- I. Scope of Assessment: This report provides a review of the incident-based and aggregate data collected for calendar year (CY) 2014. Factors such as motivation and other possible contributing factors are reported when available. This report includes comparisons to data from the CY2013 report.
- II. Inmate-on-Inmate Abuse Data Collected: The BOP includes **121** prisons. In some cases, multiple facilities are co-located, comprising a correctional complex. In addition, the agency uses **14** Large Secure Contract (LSC) facilities,¹ all of which are low security. During the CY2014 data collection period, **93** BOP facilities and **11** LSC contract facilities had at least one sexual abuse allegation. There were a total of **324** allegations at BOP facilities and **34** at LSC facilities. There are **3** allegations at BOP facilities pending further review/investigation. The following table presents the allegation details.

¹ Currently, the BOP uses only 12 LSC facilities. Willacy and Northeast Ohio are no longer under contract with the BOP.

§ 115.87 DATA COLLECTION

(a) The agency shall collect accurate, uniform data for every allegation of sexual abuse at facilities under its direct control using a standardized instrument and set of definitions.

(b) The agency shall aggregate the incident-based sexual abuse data at least annually.

(c) The incident-based data collected shall include, at a minimum, the data necessary to answer all questions from the most recent version of the Survey of Sexual Violence conducted by the Department of Justice.

(d) The agency shall maintain, review, and collect data as needed from all available incident-based documents, including reports, investigation files, and sexual abuse incident reviews.

(e) The agency also shall obtain incident-based and aggregated data from every private facility with which it contracts for the confinement of its inmates.

(f) Upon request, the agency shall provide all such data from the previous calendar year to the Department of Justice no later than June 30.

§ 115.88 DATA REVIEW FOR CORRECTIVE ACTION

(a) The agency shall review data collected and aggregated pursuant to § 115.87 in order to assess and improve the effectiveness of its sexual abuse prevention, detection, and response policies, practices, and training, including by:

(1) Identifying problem areas;

(2) Taking corrective action on an ongoing basis; and

(3) Preparing an annual report of its findings and corrective actions for each facility, as well as the agency as a whole.

(b) Such report shall include a comparison of the current year's data and corrective actions with those from prior years and shall provide an assessment of the agency's progress in addressing sexual abuse.

(c) The agency's report shall be approved by the agency head and made readily available to the public through its Web site or, if it does not have one, through other means.

(d) The agency may redact specific material from the reports when publication would present a clear and specific threat to the safety and security of a facility, but must indicate the nature of the material redacted.

Inmate-on-Inmate Assault Data		
Minimum Facility	Allegations	Substantiated
FPC Bryan (F)	2	
FPC Pensacola	1	
Minimum Total	3	0
Low Security Level Facilities	Allegations	Substantiated
FCI Bastrop	1	
FCI Beaumont	1	
FCI Big Spring	2	
FCI Coleman	1	
FCI Danbury	1	
FCI Englewood	1	
FCI Forrest City	1	
FCI Fort Dix	8	
FCI Fort Worth	2	
FCI La Tuna	1	
FCI Lumpoc	2	
FCI Loretto	1	
FCI Miami	1	
FCI Milan	4	1
FCI Oakdale	2	
FCI Petersburg	6	1
FCI Safford	2	
FCI Seago	1	
FCI Tallahassee (F)	6	
FCI Terminal Island	1	
FCI Texarkana	1	
FCI Waseca (F)	3	1
FCI Yazoo City	2	
Low Total	51	3
Medium Security Level Facilities	Allegations	Substantiated
FCI Allenwood	1	
USP Atlanta	4	
FCI Beaumont	1	
FCI Beckley	3	
FCI Bennettsville	1	
FCI Berlin	2	
FCI Butner I	3	1
FCI Butner II	3	
FCI Coleman	1	
FCI Cumberland	1	
FCI Edgefield	5	
FCI El Reno	2	
FCI Estill	2	
FCI Fairton	5	
FCI Florence	6	
FCI Forrest City	3	
FCI Greenville	1	
FCI Gilmer	4	
FCI Hazelton	1	
FCI Herlong	3	
FCI Jesup	1	
USP Leavenworth	1	
FCI Marianna	8	
USP Marion	2	
FCI McDowell	2	1
FCI McKean	1	
FCI Memphis	1	
FCI Mendota	1	
FCI Otisville	1	
FCI Petersburg	11	1
FCI Phoenix	4	
FCI Pollack	1	
FCI Sheridan	1	
FCI Talladega	3	
FCI Terre Haute	8	
FCI Victorville I	4	
FCI Victorville II	3	
FCI Williamsburg	7	
FCI Yazoo City	1	
Medium Total	113	4
High Security Level Facilities	Allegations	Substantiated
USP Allenwood	15	
USP Big Sandy	2	

USP Canaan	11	
USP Coleman I	10	
USP Coleman II	12	
USP Florence	6	1
USP Hazelton	2	
USP Lee	3	
USP Lewisburg	9	
USP McCreary	7	
USP Pollack	4	
USP Terre Haute	6	
USP Tucson	16	1
USP Victorville	4	
High Total	107	2
Administrative Security Level Facilities	Allegations	Substantiated
MDC Brooklyn	3	
FMC Butner	5	1
FMC Carswell (F)	14	1
MCC Chicago	2	
FMC Devens	1	
ADMAX Florence	3	1
FDC Honolulu	1	
FMC Lexington	1	
MDC Los Angeles	2	
FDC Miami	1	
MCC New York	1	
FTC Oklahoma City	9	
FDC Philadelphia	1	
MCC San Diego	4	1
MCFP Springfield	2	
Administrative Total	50	4
LSC Facilities	Allegations	Substantiated
Adams County	2	1
Big Spring	10	
Cibola	3	2
Dalby	1	
D. Ray James	3	1
Eden	3	
McRae	2	
Northeast Ohio	5	
Rivers	2	
Reeves I & II	1	1
Reeves III	1	
Taft	1	
Willacy	2	
LSC Total	34	5
Grand Totals		
Bureau of Prisons Facilities:		
Total Number of Allegations	324	12
LSC Facilities:	34	5
Total Number of Allegations		

Key/Notes:

- (F)=Female Institution
- Minimum security level facilities are stand-alone camps; if an institution has a satellite camp or federal satellite low, the reporting numbers are combined.

III. Inmate-on-Inmate Incident-Based Assessment for Substantiated Cases: There were 17 substantiated cases of inmate-on-inmate sexual abuse during this reporting period. Specific information regarding these incidents is provided below:

LSC Adams County:

1. Type of Incident: Sexual Harassment
2. Location: Housing Unit
3. The male Hispanic inmate/victim reported the male Hispanic inmate called him derogatory sexual names, rubbed his pelvic region on him, and threatened him.

4. The incident occurred between inmates of similar backgrounds.

FCI Butner:

1. Type of Incident: Contact
2. Location: Housing Unit Cell
3. The white male Hispanic inmate/victim reported the white male Hispanic inmate/assailant touched him on the buttocks area.
4. The incident occurred between inmates of similar backgrounds.

FMC Butner:

1. Type of Incident: Sexual Contact
2. Location: Recreation Yard
3. Details: The African American male inmate/victim reported to staff that he had been kissed by the African American male inmate/assailant.
4. The incident occurred between inmates of similar backgrounds.

FMC Carswell:

1. Type of Incident: Sexual Contact
2. Location: Housing Unit Cell
3. Details: The white Hispanic female inmate/victim reported to staff that her cellmates told her the white female inmate/assailant touched her while she was asleep.
4. The incident occurred between inmates of differing backgrounds.

LSC Cibola:

1. Type of Incident: Sexual Harassment
2. Location: Housing Unit
3. Details: The Hispanic male inmate/victim reported to staff that the Hispanic male inmate followed him around the pod, rubbed his shoulders and grabbed him unexpectedly to hug him. It was further reported the perpetrator would sit in his cell and masturbate while staring at the victim.
4. The incident occurred between inmates of similar backgrounds.

LSC Cibola:

1. Type of Incident: Sexual Harassment
2. Location: Housing Unit
3. Details: The Hispanic male inmate/victim reported to staff that a Hispanic male inmate had written sexually explicit comments in the victim's inmate handbook.
4. The incident occurred between inmates of similar backgrounds.

LSC D. Ray James:

1. Type of Incident: Sexual Assault
2. Location: Housing Unit
3. Details: The African-American male inmate/victim reported that the Hispanic male inmate/assailant threatened him to touch his penis and verbally forced him to perform oral sex.
4. The incident occurred between inmates of different backgrounds.

ADMAX Florence:

1. Type of Incident: Sexual Act
2. Location: Special Housing Unit Cell
3. Details: The Native American male inmate/victim reported to staff that he was sexually assaulted by a Native American male inmate/assailant.
4. The incident occurred between inmates of similar backgrounds.

FCI Florence:

1. Type of Incident: Sexual Harassment
2. Location: Housing Unit Restroom
3. Details: The white Hispanic male inmate/victim reported to staff that the white Hispanic male inmate made sexual comments on a daily basis.
4. The incident occurred between inmates of similar backgrounds.

FCI McDowell:

1. Type of Incident: Sexual Harassment
2. Location: Housing Unit Cell
3. Details: The white male inmate/victim reported to staff that a white male inmate made sexually explicit comments toward him.
4. The incident occurred between inmates of similar backgrounds.

FCI Milan:

1. Type of Incident: Sexual Harassment
2. Location: Housing Unit
3. Details: The white male inmate/assailant was reported to be displaying predatory and stalking-type behavior toward multiple others in the housing unit.
4. The incident occurred between inmates of similar and different backgrounds.

FCI Petersburg (Low):

1. Type of Incident: Sexual Harassment
2. Location: Housing Unit Cell
3. Details: The white male inmate/victim reported to staff the white male inmate made sexual comments to him on a regular basis.
4. The incident occurred between inmates of similar backgrounds.

FCI Petersburg (Medium):

1. Type of Incident: Sexual Contact
2. Location: Housing Unit Cell
3. Details: The white male inmate/victim reported to staff that an African American male/assailant grabbed his buttocks and made sexual advances toward him.
4. The incident occurred between inmates of differing backgrounds.

LSC Reeves I & II:

1. Type of Incident: Sexual Harassment
2. Location: Housing Unit
3. Details: The Hispanic male inmate/victim reported to staff that a Hispanic male inmate/assailant grabbed his chest, slapped his buttocks and exposed his penis.
4. The incident occurred between inmates of similar backgrounds.

MCC San Diego:

1. Type of Incident: Sexual Contact
2. Location: Housing Unit Common Area
3. Details: The white Hispanic female inmate/victim reported to staff that the white female/assailant grabbed her in the crotch area.
4. The incident occurred between inmates of differing backgrounds.

USP Tucson:

1. Type of Incident: Sexual Act
2. Location: Special Housing Unit Cell
3. Details: The white male inmate/victim reported to staff that the white Hispanic male/assailant sexually assaulted him.
4. The incident occurred between inmates of differing backgrounds.

FCI Waseca:

1. Type of Incident: Sexual Contact
2. Location: Housing Unit Cell

3. Details: The white female inmate/victim reported to staff that the white female/assailant grabbed her breasts and buttocks.
4. The incident occurred between inmates of similar backgrounds.

The following table lists each facility with a substantiated inmate-on-inmate sexual assault cases during CY2014. When a case is substantiated, a review is required to determine whether the incident was due to system failures or the result of isolated inmate behavior. If a system failure exists, a corrective action is required.

Substantiated Inmate-on-Inmate Assault Data				
Low Level Facility	Allegations	Substantiated	Problem Identified	Corrective Action
LSC Adams County	2	1	No problems identified or recommendations made.	A thorough review of the incident was conducted. No physical barriers contributed or raised issues with monitoring technology. Staffing levels in the area were adequate as well.
LSC Cibola	3	2	No problems identified or recommendations made.	A thorough review of the incident was conducted. No physical barriers contributed or raised issues with monitoring technology. Staffing levels in the area were adequate as well.
LSC D. Ray James	3	1	No problems identified or recommendations made.	A thorough review of the incident was conducted. No physical barriers contributed or raised issues with monitoring technology. Staffing levels in the area were adequate as well.
FCI Milan	4	1	No problems identified or recommendations made.	A thorough review of the incident was conducted. No physical barriers contributed or raised issues with monitoring technology. Staffing levels in the area were adequate as well.
FCI Petersburg	6	1	No problems identified or recommendations made.	A thorough review of the incident was conducted. No physical barriers contributed or raised issues with monitoring technology. Staffing levels in the area were adequate as well.
FCI Waseca	3	1	No problems identified or recommendations made.	A thorough review of the incident was conducted. No physical barriers contributed or raised issues with

Medium Level Facility	Allegations	Substantiated	Problem Identified	Corrective Action
FCI Butner I	3	1	No problems identified or recommendations made.	A thorough review of the incident was conducted. No physical barriers contributed or raised issues with monitoring technology. Staffing levels in the area were adequate as well.
FCI McDowell	2	1	No problems identified or recommendations made.	A thorough review of the incident was conducted. No physical barriers contributed or raised issues with monitoring technology. Staffing levels in the area were adequate as well.
FCI Petersburg	11	1	No problems identified or recommendations made.	A thorough review of the incident was conducted. No physical barriers contributed or raised issues with monitoring technology. Staffing levels in the area were adequate as well.
High Level Facility	Allegations	Substantiated	Problem Identified	Corrective Action
USP Florence	6	1	No problems identified or recommendations made.	A thorough review of the incident was conducted. No physical barriers contributed or raised issues with monitoring technology. Staffing levels in the area were adequate as well.
USP Tucson	16	1	No problems identified or recommendations made.	A thorough review of the incident was conducted. No physical barriers contributed or raised issues with monitoring technology. Staffing levels in the area were adequate as well.
Administrative Facility	Allegations	Substantiated	Problem Identified	Corrective Action
FMC Butner	5	1	No problems identified or recommendations made.	A thorough review of the incident was conducted. No physical barriers contributed or raised issues with monitoring technology. Staffing levels in the area were adequate as well.

FMC Carswell	14	1	No problems identified or recommendations made.	A thorough review of the incident was conducted. No physical barriers contributed or raised issues with monitoring technology. Staffing levels in the area were adequate as well.
ADMAX Florence	3	1	No problems identified or recommendations made.	A thorough review of the incident was conducted. No physical barriers contributed or raised issues with monitoring technology. Staffing levels in the area were adequate as well.
MCC San Diego	4	1	No problems identified or recommendations made. The allegation was substantiated.	A thorough review of the incident was conducted. No physical barriers contributed or raised issues with monitoring technology. Staffing levels in the area were adequate as well.

IV. Staff-on-Inmate Incident-Based Assessment: Data for this category is provided in annual aggregate form. In addition, staff incidents are not part of the administrative record review for inmates and are received, assessed, and processed by the Office of Internal Affairs. Thus, facility security-level is not noted, and only the year-end totals and are provided in this report. During 2014, there were 8 substantiated cases in this category, plus 5 in contract facilities.

Staff-on-Inmate Incident-Based Data

Facility	Number of Allegations	Number of Substantiated Cases
BOP	511	5 (1.0%)
LSC	54	5 (9.3%)

V. Assessment By Security Level (Inmate-on-Inmate) :
 a. Sexual Abuse Allegations were made at the following rates:

Inmate-on-Inmate Allegations by Security Level Data

Security Level	Number of Institutions with Reported Allegations	Total Number of Institutions	Percentage of Reported Allegations by Security Level	Substantiated Inmate-on-Inmate
Minimum	2	7	28.6%	0

Low (Includes LSC Facilities)	36	44	81.8%	8
Medium	37	46	80.4%	3
High	14	17	82.4%	2
Administrative	15	19	78.9%	4

Grand Totals				
Total Facilities (Includes LSC Facilities)	104	133		17

Note:

•Minimum security level facilities are stand-alone camps; if an institution has a satellite camp or federal satellite low, the reporting numbers are combined.

- b. The rates at which the allegations are reported increases to similar levels beyond the minimum security level, to include the administrative level. Administrative facilities are institutions with special missions, such as the detention of pretrial offenders, the treatment of inmates with serious or chronic medical problems, or the containment of extremely dangerous, violent, or escape-prone inmates. These facilities are capable of housing inmates of all security levels. In comparison to CY2013, an increase in reported allegations was observed. There are no identifiable factors that caused the numbers to increase significantly. This increase is possibly attributable to increased awareness among the inmate population of reporting procedures.
- c. The largest proportion of substantiated cases continues to be at lower security level facilities, similar to last year's findings. Substantiated cases are more common at contract facilities.

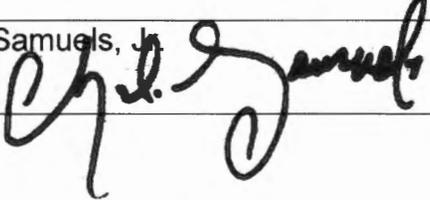
VI. Overview of Information:

- a. A single factor does not appear to underlie the incidents reviewed above, nor did the incidents appear to have been motivated by race; ethnicity; gender identity; lesbian, gay, bisexual, transgender, or intersex identification, status, or perceived status; gang affiliation; or other group dynamics at the facility.
- b. The corrective action identified in last year's report seems to have been effective, as incident reviews were completed in all substantiated cases during CY2014. Staff training regarding PREA requirements and specialized training proved effective.
- c. Based on the locations in which the incidents occurred, physical layouts and technology seem to work effectively and do not contribute to incidents. Staffing

issues also do not seem to impact incident frequency or outcome.

- d. Staffing levels did not appear to have caused or contributed to the sexual abuse cases.

VII. Conclusion: Based on the review and findings noted throughout the report, it appears staff training regarding the requirement to complete inmate-on-inmate sexual abuse incident reviews has achieved the desired results. Specifically, incident reviews were completed in all substantiated cases during CY2014. In addition, staff have a clearer understanding of incident review requirements as a result of the additional guidance and training provided to them during previous years and on an annual basis.

Charles E. Samuels, Jr. Director 	DATE: 6-25-2015
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